Guildhall Gainsborough Lincolnshire DN21 2NA Tel: 01427 676676 Fax: 01427 675170

**AGENDA** 

## This meeting will be webcast live and the video archive published on our website

Governance and Audit Committee Tuesday, 29th July, 2025 at 2.00 pm Council Chamber - The Guildhall

Members: Councillor John Barrett

Councillor Stephen Bunney Councillor David Dobbie

Councillor Mrs Angela Lawrence

Councillor Baptiste Velan Vacancy - Opposition Group

Alison Adams Andrew Morriss

#### 1. Apologies for Absence

#### 2. Public Participation Period

Up to 15 minutes are allowed for public participation. Participants are restricted to 3 minutes each.

#### 3. Minutes of Previous Meeting

(PAGES 3 - 10)

To confirm and sign as a correct record the Minutes of the Meeting of the Governance and Audit Committee held on 10 June 2025.

#### 4. Members Declarations of Interest

Members may make any declarations of interest at this point but may also make them at any point during the meeting.

#### 5. Matters Arising Schedule

(PAGES 11 - 13)

Matters Arising schedule setting out current position of previously agreed actions as at 21 July 2025.

#### 6. Public Reports for Consideration

Agendas, Reports and Minutes will be provided upon request in the following formats:

Large Clear Print: Braille: Audio: Native Language

i)	Quarter one Strategic Risk Report	(PAGES 14 - 59)
ii)	Internal Audit Progress Report	(PAGES 60 - 73)
iii)	Draft Statement of Accounts 2024/25	(PAGES 74 - 211)
iv)	(DRAFT) Annual Governance Statement 2024 - 2025	(PAGES 212 - 222)
v)	Annual Voice of the Customer Report 2024/25	(PAGES 223 - 258)
vi)	Committee Work Plan	(PAGES 259 - 260)

Bill Cullen Interim Head of Paid Service The Guildhall Gainsborough

Monday, 21 July 2025

#### WEST LINDSEY DISTRICT COUNCIL

MINUTES of the Meeting of the Governance and Audit Committee held in the Council Chamber - The Guildhall on 10 June 2025 commencing at 2.00 pm.

**Present:** Councillor Stephen Bunney (Chairman)

Councillor David Dobbie (Vice-Chairman)
Councillor Baptiste Velan (Vice-Chairman)

Councillor Mrs Jackie Brockway

Alison Adams Andrew Morriss

In Attendance:

Ian Knowles Chief Executive

Peter Davy Director of Finance and Assets (Section 151 Officer)

Lisa Langdon Assistant Director People and Democratic (Monitoring

Officer)

Comie Campbell Interim Financial Services Manager (Deputy S151)

Katy Allen Corporate Governance Officer

Debra Chamberlain Director - KPMG

Badar Abbas Senior Manager - KPMG

Rob Barnett Partner - RSM

Natalie Smalley Democratic and Civic Officer

**Apologies:** Councillor Mrs Angela Lawrence

#### 1 PUBLIC PARTICIPATION PERIOD

The Democratic and Civic Officer confirmed that there was no public participation in the meeting.

The Chairman then proceeded to welcome Debra Chamberlain, part of the External Audit Team, to the Governance and Audit Committee.

#### 2 MINUTES OF PREVIOUS MEETING

**RESOLVED** that the Minutes of the Meeting of the Governance and Audit Committee held on 22 April 2025 be confirmed and signed as a correct record.

#### 3 MEMBERS DECLARATIONS OF INTEREST

There were no declarations of interest at this point in the meeting.

#### 4 MATTERS ARISING SCHEDULE

The Chairman addressed a specific item on the Matters Arising Schedule pertaining to Procurement Lincolnshire. He proposed that the Committee invite the Assistant Director Commercial from Lincolnshire County Council in order to answer questions regarding the work of Procurement Lincolnshire. The Chairman emphasised the importance of understanding how their procurement policy and procedures impacted upon the Council.

Having been proposed and seconded, the Chairman took the vote, and it was unanimously

RESOLVED that the Governance and Audit Committee extend an invitation to Lincolnshire County Council's Assistant Director Commercial.

With no further comments or questions, the Matters Arising Schedule, setting out the position of previously agreed actions as at 2 June 2025, was **NOTED**.

#### 5 **EXTERNAL AUDIT STRATEGY MEMORANDUM PLAN 2024/25**

The Committee heard from the External Auditor, Debra Chamberlain, who introduced the report. The Committee was directed to the introduction which outlined the audit strategy in terms of materiality, significant risks, and other key elements. It was noted that the methodology for the value-for-money conclusion followed the approach detailed in the report, with a risk assessment scheduled for completion in the coming months. Confirmation of audit independence was provided, with reaffirmation of independence continuing throughout the audit process.

Badar Abbas, External Auditor, continued the presentation explaining that the materiality threshold was set at £1.2 million, with an audit misstatement threshold of £60,000. It was explained that any adjustments exceeding this amount would be reported in the year-end audit report. Four significant risks were highlighted; firstly, the valuation of land and buildings, valued at £30 million, was identified as a risk due to the complexity of the valuation process conducted by external valuers. Secondly, the valuation of investment properties, valued at £23 million remained a focus area, although no substantial changes in underlying risk factors were reported compared to the previous year. Thirdly, the valuation of the local government pension scheme was highlighted due to the complexity of actuarial assumptions, requiring the engagement of a specialist pension team and in-house actuaries to assess the reasonableness of estimates. Lastly, the Auditor stated that management override of controls was acknowledged as an inherent risk in any audit, and specific procedures were designed to detect potential material instances of fraud, though no fraud risk factors had been identified for the Council to date.

Another risk was highlighted by the Auditor, namely the adoption of International Financial Reporting Standards (IFRS 16) for the financial year 2024-25. This had been flagged as an additional audit risk, given the challenges of first-time adoption for councils. The assessment remained ongoing, with any changes to be communicated in the final audit report. Questions were invited from Members of the Committee.

Responding to a question from the Committee, the Auditor emphasised that the risk assessment had been based on the previous year's financial statements, which recorded the value of land and building assets at £30 million. Due to the significant valuation and the complex process involved, it was confirmed that the risk would remain significant. The final

audit report was expected to include a review of the valuations for the 2024-25 period, detailing the results of the audit procedures undertaken in response to this risk.

Questions were raised by a Committee Member regarding materiality, noting a considerable increase in the level set since the previous year. In response to the Committee's concerns the Auditor explained that the previous year had marked the first audit of the Council which had required extensive planning and risk assessment. It was stated that no significant misstatements or concerning control recommendations had been identified, prompting a review and adjustment of materiality levels. The Committee was reassured that the threshold had not been raised to the maximum permissible level of three percent of expenditure, as a more gradual adjustment was preferred.

Clarification was sought by a Member of the Committee regarding the distinction between triviality and materiality. In response, the Auditor explained materiality was set at £1.2 million, and that any misstatement above £60,000 would be reported, with assessments conducted to determine its severity. Additionally, misstatements below £60,000 could be qualitatively reported if deemed relevant to users of the accounts. A Committee Member later reiterated the value and importance of transparent communication between the External Auditors and Members of the Committee regarding financial misstatements.

The Chairman noted that some Councillors, particularly those who expressed a lack of familiarity with financial matters, often found concepts such as materiality, triviality, and misstatements challenging. A request was made regarding the provision of explanatory documents to ensure Councillors and members of the public had accessible guidance to allow them to fully understand the documents.

Clarification was sought regarding the relevance of the term 'corporate reporting' featured in the report. In response, the Auditor explained that feedback had been provided to the Audit Team, with plans to enhance local government relevance in future reports. The Auditor then confirmed that the final phase of the audit would commence at the end of July 2025.

Having been moved and seconded, on being put to the vote, it was unanimously

**RESOLVED** that the External Audit Strategy Memorandum Plan for 2024/25 be approved.

## 6 INTERNAL AUDIT ANNUAL PROGRESS REPORT AND FOLLOW-UP INTERNAL AUDIT REPORT

Members of the Committee heard from the Internal Auditor who presented the report. A progress report was presented to update Committee Members on the completion of the 2024-25 plan, the status of the 2025-26 plan, and the finalised reports since the last Committee meeting in April 2025. It was confirmed that the 2024-25 plan had been fully completed, with two final reports included in the progress report, and specific questions regarding the wider document were invited.

It was reported that all audits for the 2025-26 plan had been scheduled with the relevant teams, except for the IT audit. It was explained that their IT team was liaising with the authority to secure a booking, and the plan remained on schedule. The Auditor confirmed

that key performance indicators were on track, including the timely turnaround of draft and final reports.

The Auditor drew attention to the Combined Assurance report summarised in the report but also included as a standalone item on the agenda. It was clarified that this was not a conventional Internal Audit report but a facilitated discussion with management regarding the assurance map in place. It was highlighted that no high-risk areas had identified, reductions in amber-rated risks were observed, and green-rated risks had increased, indicating an overall improvement in the authority's risk profile.

In response to a question from the Chairman, the Auditor stated that the IT audit was solely applicable to West Lindsey, and not a joint exercise with North Kesteven. The Chairman noted that a fully green assurance rating would be concerning, as continuous improvement was the objective.

A Member of the Committee enquired about the classification of complaints procedure risks. In response, the Monitoring Officer acknowledged the volume and complexity of external complaints and outlined the ongoing review of procedures. It was confirmed that adjustments to timescales were being considered to aid efficient complaint handling whilst maintaining fairness.

The Chairman discussed expectation of response times, particularly at the parish level. It was observed that many parish councils expected unrealistically fast response times and greater communication was suggested to clarify realistic response times. The Monitoring Officer responded noting that the Chairman's suggestion would be considered. It was highlighted that the audit had been a valuable process, and it was confirmed that adaptations to the complaints policy were being made in line with audit recommendations.

A Member of the Committee enquired about the ownership of the Saxilby footbridge. The Chief Executive responded, stating that although the Council had undertaken substantial repair and renovation work, formal ownership had not been confirmed. It was explained that responsibility for the repair had been accepted by the Council, following extensive discussions involving the Rivers and Canals Trust, Lincolnshire County Council, the local parish council, and the railway authorities. It remained the Council's view that future stewardship of the bridge would be best placed with the Rivers and Canals Trust, though it was anticipated that further major maintenance would not be required for several decades.

In response to the Chief Executive's comments, Cllr Brockway commended the Council's role in delivering a significant programme of works on the bridge. The investment was described as having had a positive effect on the village, improving accessibility and enhancing local amenities.

A Member of the Committee expressed concern that ongoing organisational changes, including the replacement of Auditors and adjustments to staffing arrangements, could potentially disrupt the stability necessary to meet the Council's key performance indicators (KPIs). The uncertainty surrounding Local Government Reorganisation (LGR) was also noted as a factor that might destabilise existing structures. A request was made, reiterated by the Chairman, for Auditors and the Committee to remain vigilant in monitoring performance metrics, ensuring that any deviations from expected standards were promptly addressed.

The Auditor then directed the Committee's attention to the Follow-Up Internal Audit Report where the follow-up report on previously agreed management actions was presented. It was stated that the purpose of the follow-up was to confirm the implementation of actions by their respective due dates, as set in the final report. A total of 27 management actions were reviewed, comprising eight medium-priority and 19 low-priority items, with none classified as high priority. Of these, it was noted that 16 actions had been fully implemented and were considered resolved. Two actions had been partially implemented, with further work required before they could be signed off. The Auditor explained that nine actions remained outstanding, with no action taken to address them. While the overall opinion remained positive with reasonable assurance, the outstanding items were noted as requiring further attention.

In response to a question from a Committee Member, the Auditor confirmed that the Management Team had not disagreed with the recommendations but that various factors, including resource constraints and competing priorities, had contributed to the delay. Of the nine outstanding actions, no action had yet been taken, while the two partially implemented actions had seen progress but required further work.

The Chairman requested that a written response be provided at a later date, detailing reasons for the outstanding actions. In response, the Monitoring Officer provided an update on three key areas: the complaints regime for standards complaints, where work was ongoing and expected to be completed by 30 June 2025; the staff appraisals policy, which was undergoing revision and due for completion by September 2025; and the risk management strategy, where the Management Team was conducting a thorough review in light of wider Council activities.

Concern was expressed by Members of the Committee over the accumulation of outstanding audit actions. In response, the Chief Executive suggested reinstating a management report as part of quarterly Internal Audit updates, detailing any outstanding actions beyond their expected implementation dates. This report would provide rationale for delays and outline whether adjustments to implementation dates were required. The proposal received support, and its inclusion in future reports was supported.

The Auditor continued the presentation, introducing a separate item on the agenda, the Internal Audit Annual Report, which summarised the audit work completed for 2024-25, and provided an overall opinion on risk management, governance, and the overall control framework. It was explained that overall, an amber rating had been assigned, indicating a generally adequate and effective control framework with some areas identified for improvement. These areas for improvement were based on agreed management actions derived from individual audit reviews.

Continuing the presentation, the Auditor stated that a total of eight assurance reviews had been undertaken during the year, with three receiving the highest rating of substantial assurance, while five were rated as reasonable. Two follow-up reviews had also been conducted, both of which had indicated reasonable progress in implementing recommendations.

As the Auditor had referred to several Internal Audit items on the agenda throughout the presentation, the Chairman proposed to take the vote on all three Internal Audit papers together.

The Committee was directed back to the Combined Assurance Report. It was confirmed that the report had been summarised earlier during the current item, and included a progress update along with two summary reports and two full reports. Members were invited to raise any specific questions.

Concern was expressed by a Member of the Committee regarding the phrasing of the risk related to customer service, which stated that "the quality of services do not meet customer expectations", with a recommendation made to amend the wording to "realistic customer expectations", to acknowledge that some expectations might be unattainable and beyond the Council's control. Consideration of the suggested revision was agreed by the Chief Executive.

A question was raised from a Member of the Committee regarding the impact of extreme weather. Assurances were provided by the Chief Executive that flood preparedness remained a priority, with Member and Officer flood and drainage groups continuing to operate. Although Lincolnshire County Council's Flood and Water Committee had been disbanded, it was stated that the Council remained in contact with the relevant Officers, ensuring that existing flood management activities continued. It was reaffirmed that the focus was on avoiding unpreparedness for extreme weather rather than structural governance changes. The Chairman reiterated the importance of proactivity in this area, noting that it was potentially an area of discussion for one of the Council's policy Committees.

Clarification was sought regarding the removal of the Council's car parking officer, following the decision not to renew the position as of 31 March 2025. A response was provided from the S151 Officer confirming that discussions were ongoing to determine an appropriate level of resources for the service. No disruption to public services was anticipated, and a full process review had been commissioned, with an updated car park strategy scheduled for later in the year.

The Committee discussed the importance of partnership working, with a question raised by a Committee Member as to how the Council could identify deficiencies in existing partnerships, given that Auditors did not necessarily review these arrangements. In response, the Chief Executive emphasised the importance of defining partnerships, highlighting the varying structures and audit processes applicable to different types. It was explained that collective decisions made at the county level were noted as being implemented individually by respective authorities, with audits assessing their integration into local services rather than the partnership itself. Examples of other partnerships were provided, including wellbeing services contracts, which were subject to audits and monitoring.

A Member of the Committee raised concerns regarding the audit assurance provided for partnerships involving procurement and legal services. In response, the Chief Executive explained that the External Audit process covered value-for-money assessments for legal and procurement activities. It was stated that previous audits of procurement had identified concerns that continue to be addressed. It was clarified that the financial arrangements of such partnerships were subject to routine audits, ensuring oversight of expenditure and compliance with organisational controls.

The Chief Executive highlighted formal partnerships with other authorities, such as the Central Lincolnshire Joint Strategic Planning Committee. It was noted that one of the partnered authorities. North Kesteven District Council, currently responsible for chairing the

Committee, would be subject to a similar regime of internal and external audits, although a local audit may be requested. The Chairman noted that reliance on reports from other authorities did not necessarily provide full visibility, and mechanisms for reviewing external partnerships should be strengthened. The Chairman concluded that further consideration should be given to the matter at a future meeting, and the importance of addressing such questions as part of the Committee's responsibilities was reaffirmed.

The Chairman proceeded to review the reports presented and the accompanying recommendations.

Having been proposed and seconded, the Chairman took the vote, and it was unanimously

**RESOLVED** that the Audit Follow up report Visit 2 and the Annual progress report be endorsed.

#### 7 COMBINED ASSURANCE

Members considered the Combined Assurance report, presented by the Internal Auditor. Discussion ensued as detailed in the minute above.

Having been proposed and seconded, the Chairman took the vote, and it was unanimously

#### **RESOLVED** that:

- a) the contents of the report be approved; and
- b) Members were assured that the findings illustrated the Council's governance framework was operating effectively.

#### 8 INTERNAL AUDIT ANNUAL REPORT

The Committee considered the Internal Audit Annual Report, presented by the Internal Auditor. Discussion ensued as detailed in the 'Internal Audit Progress Report and Follow-Up Internal Audit Report' item above.

Having been proposed and seconded, the Chairman took the vote, and it was unanimously

**RESOLVED** that the Internal Audit Annual Report be endorsed.

#### 9 THE REGENERATION OF FORMER RAF SCAMPTON

Members of the Committee heard from the Chief Executive who introduced the report. It was explained that a report that had been requested by the Committee to update members on progress at the former RAF Scampton, and to outline the manner in which the project had been managed. It was stated that considerable lessons had been learnt during the previous three years and that, in most respects, the chosen approach had proved sound. The Chief Executive confirmed that a clear and compelling vision for change had been formulated and widely communicated with local Members of Parliament, neighbouring districts, and parish

councils. The process by which the Council had secured a well-connected private-sector partnership was subsequently outlined.

The Chief Executive continued, explaining that weekly multi-agency meetings had been convened and had drawn representatives from a wide variety of sources. Despite the differing national objectives imposed upon those agencies, it was confirmed that strong local collaboration had been sustained. The contributions made by colleagues in public health, Lincolnshire County Council, City of Lincoln Council, and the police were acknowledged with gratitude.

The presentation continued, with the Chief Executive explaining that governance processes were tested but had been upheld through the use of extraordinary or combined Committees where necessary. In terms of enforcement powers, these powers had been exercised, including resort to the courts, thereby demonstrating that action against Central Government was possible. It was stated that the response of the Government had been to issue a Special Development Order, the requirements of which continued to bind the Home Office even after its original plans had been withdrawn.

In terms of future plans for the site, it was stated that a site-specific policy had been inserted into the Local Plan, thereby obliging any future owner to agree a masterplan with the authority before undertaking works. It was highlighted that any transfer to the authority from the Home Office would be purely transitory, as the intention remained to pass the asset to the developer immediately. The Chief Executive concluded by inviting comments from the Committee.

The Chairman noted that, when the matter of the former RAF Scampton had first been raised, numerous questions had been asked. Over time, those questions had been answered, and progress had been made. It was stated that the most appropriate course of action was now to move forward, expressing hope that a resolution would be reached that served the best interests of the residents of West Lindsey.

The Vice-Chairman Cllr Dobbie commented on the importance of the Council's engagement with councils in the affected area, describing this aspect of the process as exemplary. The limited communication from central authorities was acknowledged, and it was emphasised that efforts had been made to ensure that local communities were kept informed to the greatest extent possible.

With no further comments or questions, the Regeneration of former RAF Scampton report was **DULY NOTED**.

#### 10 COMMITTEE WORK PLAN

With no comments or questions, the Committee Work Plan was **DULY NOTED**.

The meeting concluded at 3.27 pm.

Chairman

## **Governance & Audit Committee Matters Arising Schedule**

### Purpose:

To consider progress on the matters arising from previous Governance & Audit Committee meetings.

**Recommendation:** That Members note progress on the matters arising and request corrective action if necessary.

Status	Title	Action Required	Comments	<b>Due Date</b>	Allocated To
U ນ Q ໝີack	Oversight of counter-fraud anti- bribery work	Request Internal Audit Team to examine the progress made regarding the Council's counter-fraud and anti-bribery work.	G&A 250121: The Chairman reiterated the need to continue the counter-fraud and anti-bribery work; it was requested for the Management Team to ensure than an assessment of the Council's progress in relation to counter-fraud and anti-bribery was formally included as part of the future Internal Audit Plan.  Update: Addressed as part of the Internal Audit Progress Report featured on the agenda for the 29 July 2025 meeting.	29/07/25	Peter Davy
Q (B)lack  →	Reporting on the delivery and maintenance of climate change policy	Request for assurances to be given to the Committee regarding the delivery and maintenance of the Council's climate change policy.	G&A 250121: The Chairman highlighted potential issues related to the delivery and maintenance of climate change policy in the wake of local government uncertainty the Committee were assured that these concerns would be raised with Management Team, with a response to be reported to the Committee.  Update: An email response from the Head of Policy and Strategy was shared with	29/07/25	Rachael Hughes
Green	Regular reporting on the performance of the Joint Committee for Devolution	Progress reports to be brought to the Governance and Audit Committee for oversight.	Members of the Committee on 15 July 2025.	30/09/25	Lisa Langdon

Green	Audit of Procurement Lincolnshire	The Committee asked for a copy of Procurement Lincolnshire's audit report.	G&A 241126: In response to a question from the Committee, the S151 Officer explained that Procurement Lincolnshire would be audited by Lincolnshire Internal Audit, and that she would seek to obtain a copy of a recent audit report to be shared with Members.  Update: LCC representative formally invited to the Governance and Audit Committee on 30 September 2025 to give Members an update on the work of Procurement Lincolnshire.	30/09/25	Peter Davy
Green Pag	Feedback following audit of appraisal process	Further detail to be provided regarding expected improvements in the appraisal process.	G&A 241126: At the request of Members to ensure further oversight appraisal KPIs would be reported to Management Team and the relevant Committee.  NB: suggested route = Joint Staff Consultative Committee	30/11/25	Lisa Langdon
@reen 1	Update on the implementation of new procurement rules and regulations	Chair of G&A requested the Internal Audit team to examine progress made in implementing procurement rules and regulations in a year's time (approximately January 2026).	G&A 250121: The Chairman requested that a further report from Internal Audit be presented to the Committee in a year's time reporting the progress made in implementing the new procurement rules and regulations.	31/01/26	Peter Davy
Green	Review specific phrasing in the Constitution	Monitoring Officer to review the phrasing in the Constitution relating to the public right to record in Committee meetings.	G&A 250121: The Chairman recommended certain sections of the Constitution be reworded to prevent misinterpretation with respect to the rights of the public in Committee meetings.	30/09/25	Lisa Langdon
Green	One-page summary of the Risk Management Strategy to be produced and shared	Corporate Governance Officer to produce one-page summary of the Risk Management Strategy to be shared with Council staff and Members.	G&A 250422: A Member of the Committee praised the document as an excellent management tool. It was suggested that a one-page summary be created for staff and Members to aid readability.	30/09/25	Katy Allen

Green	Regular project management updates	Updates on project management to be shared with the Governance and Audit Committee outlining the control environment.	G&A 250422: [The Chief Executive] highlighted that Members were only informed on the wellbeing of a project if there were financial or quality problems It was proposed that regular updates could be brought to the Committee outlining the control environmentwith an initial update expected in November 2025.	25/11/25	Darren Mellors
Green	Development of Delivery Programme	Newly developed Delivery Programme to be shared with Members in due course, with verbal updates to be provided, in relation to both the Council's strategic priorities and Local Government Reorganisation (LGR).	G&A 250422: It was agreed that verbal progress updates would be provided through the Matters Arising item on the Committee agenda, until the Delivery Programme had been fully developed.	31/10/25	Rachael Hughes
Page 13	Provision of financial explanatory guidance documents	Financial explanatory guidance documents to be issued alongside financial reports to aid understanding for Councillors and members of the public.	G&A 250610: The Chairman noted that some Councillors, particularly those who expressed a lack of familiarity with financial matters, often found concepts such as materiality, triviality, and misstatements challenging. A request was made regarding the provision of explanatory documents, to ensure Councillors and members of the public had accessible guidance to allow them to fully understand the documents.	30/09/25	Comie Campbell
Green	Enhanced reporting of outstanding audit actions	Corporate Governance Officer to coordinate with Internal Audit to enhance the level of detail in audit reports, specifically concerning outstanding actions that had not been completed by their expected implementation dates.	G&A 250610: Concern was expressed by Members of the Committee over the accumulation of outstanding audit actions.  Update: To be incorporated into the next Internal Audit Progress Report due at the 30 September committee meeting.	30/09/25	Katy Allen
Green	Report detailing the Council's partnership register	Report to be compiled and brought before Committee detailing the Council's partnership register.	G&A 250610: The Chairman noted that reliance on [audit] reports from other authorities did not necessarily provide full visibility, and mechanisms for reviewing external partnerships should be strengthened.	25/11/25	Katy Allen

## Agenda Item 6a



Governance and Audit Committee

29 July 2025

Subject: Quarter One Review of Strategic Risks 2025/26

Report by: Assistant Director People & Democratic Services

Contact Officer: Lisa Langdon

Assistant Director People & Democratic Services

Purpose / Summary: To present to Governance and Audit Committee

for review, the strategic risks facing the Council

as at June 2025

## **RECOMMENDATION(S):**

Governance and Audit Committee are asked to review the register and to consider:

- Do any additional risks of a strategic nature exist?
- Are current controls and proposed actions sufficiently robust?

#### **IMPLICATIONS**

Legal: None

(N.B.) Where there are legal implications the report MUST be seen by the MO

Financial: FIN5526MTVA

There are no financial implications arising from this report.

(N.B.) All committee reports MUST have a Fin Ref

Staffing: None

(N.B.) Where there are staffing implications the report MUST have a HR Ref

### **Equality and Diversity including Human Rights: None**

Any changes to projects/services/policies would require their own EIA to be carried out.

**Data Protection Implications: None** 

### **Climate Related Risks and Opportunities:**

The Strategic Risk register records, monitors and mitigates the risks of the Council not achieving its Corporate Plan and statutory objectives. This has been taken into account within these Strategic Risks in line with the Corporate Plan 2023-27.

Section 17 Crime and Disorder Considerations: None

**Health Implications: None** 

# Title and Location of any Background Papers used in the preparation of this report:

https://www.west-lindsey.gov.uk/my-council/how-the-council-works/key-plans-policies-and-strategies/risk-management/

**Risk Management Strategy 2015-2029** 

Risk Assessment: None				
Call in and Urgency:				
Is the decision one which Rule 14	1.7 of the Scru	tiny Procedure	Rule	s apply?
i.e. is the report exempt from being called in due to urgency (in consultation with C&I chairman)	Yes	No	X	
Key Decision:				
A matter which affects two or more wards, or has	Yes	No	х	

## Summary of Strategic Risks – as at June 2025

Reference	Description	Owner
CO1		Peter Davy
	balanced budget for 2025/26	,
CO3	The quality of services do not	Nova Roberts
003		Nova Nobells
CO4		Sally Grindrod-
	• •	Smith
	•	O.T.II.
	•	
CO5	Inability for the Council's	Lisa Langdon
	governance to support quality	
	decision making	
PE1	Inability to raise local	Sally Grindrod-
	educational attainment and	Smith
	skills levels	
PE2	Inadequate support is	Sally Grindrod-
		Smith
PE3		Sally Grindrod-
		Smith
DI 4		0.11.02.11
PL1		Sally Grindrod-
	_	Smith
DI 2		Sally Crindrod
PL2	-	Sally Grindrod- Smith
DI 3		Nova Roberts
1 L3		Nova Nobells
PL4		Rachael Hughes
		Table 1 and 1 an
	deliver net zero carbon	
	emissions by 2050	
OV1	Inability to maintain critical	Bill Cullen
	services and deal with	
	emergency events	
OV2		Nova Roberts
	<u> </u>	
0) (0		N. D.L.
OV3		Nova Roberts
0\/4		Liea Lanadon
0 0 4		Lisa Langdon
OV5	0	Rachael Hughes
		Tabliael Hughes
	•	
	•	
	businesses and communities	
	CO3 CO4 CO5 PE1 PE2 PE3 PL1 PL2 PL3 PL4	CO1 Inability to set a sustainable balanced budget for 2025/26  CO3 The quality of services do not meet customer expectations  CO4 The Council is underprepared for the impact of extreme weather due to the change in environmental conditions  CO5 Inability for the Council's governance to support quality decision making  PE1 Inability to raise local educational attainment and skills levels  PE2 Inadequate support is provided for vulnerable groups and communities  PE3 Health and wellbeing of the District's residents does not improve.  PL1 The local housing market and the Council's housing related services do not meet demand  PL2 The local economy does not grow sufficiently  PL3 Insufficient action taken to create a cleaner and safer district  PL4 Inability to deliver our Climate Change ambitions and not deliver net zero carbon emissions by 2050  OV1 Inability to maintain critical services and deal with emergency events  OV2 ICT Security and Information Governance arrangements are ineffective (Parts A-D)  OV3 Inability to maintain service delivery with the amount of change initiatives  OV4 Failure to comply with legislation  OV5 Central Lincolnshire Local Plan does not deliver land required for sustainable development to meet the needs of residents.

Theme	Reference	Description	Owner
	OV6	Inability to deliver the	Bill Cullen
		Council's strategic priorities	
		(the Corporate Plan)	

#### 1 Introduction

- 1.1 Strategic risks are considered as being those faced by the Council that, if materialised, would adversely impact the delivery of corporate priorities.
- 1.2 This approach reflects the guidance provided by the Association of Local Authority Risk Managers (ALARM). This body advocates that strategic risks should focus on the long-term objectives of the organisation, which can be affected by areas such as financial concerns, political risks, legal and regulatory changes and changes in the physical environment.
- 1.3 The Governance and Audit Committee review the strategic risks on a quarterly basis (previously presented Year End on 22 April 2025) with this being the reporting of quarter one for 2025/26.

#### 2 Monitoring Arrangements

- 2.1 The strategic risks are presented to the Council's Management Team monthly for review with the latest being during June 2025. Each Strategic Risk is allocated an individual reference which relates back to the related theme within the Corporate Plan.
- 2.2 Management Team review each strategic risk to ensure they are monitored, mitigated, reviewed and updated to ensure that they remain sufficiently robust and consider any recommendations from Government and Audit Committee.
- 2.3 Since the last report in April 2025 there has been a number of changes of which were mostly to the commentary, current controls or actions needed. One change has been identified which is an amendment to the title and two are under new ownership.

Ref:	Strategic Risk	Change	Owner
CO3	The quality of services do not	Amendment	Nova Roberts
	meet realistic customer		
	expectations		
OV1	Inability to maintain critical	New Owner	Bill Cullen
	services and deal with		
	emergency events		
OV6	Inability to deliver the	New Owner	Bill Cullen
	Council's strategic priorities		
	(the Corporate Plan)		

2.4 The full detailed list of strategic risks are presented in Appendix One.

#### 3. Risk Matrix

3.1 To assess the severity of potential risks, the Council uses the following matrix based on the relationship between the likelihood and impact of risks arising.

I	Critical	4	8	12	16
m	Major	3	6	9	12
р	Minor	2	4	6	8
a	Negligible	1	2	3	4
С		Hardly Ever	Possible	Probable	Almost Certain
t	Likelihood				

3.2 The following guidance is available to determine which classification is applied:

You should assign a number in the range 1-4 as follows: Likelihood: 1 = Hardly Ever (<5%)2= Possible (5-35%) 3= Probable (35-75%) 4= Almost Certain (>75%) 1 = Negligible Impact: 2 = Minor Impact Minor service disruption Service disruption Minor Injury Loss time injury Financial loss < £250k</li> Financial loss >£250k Isolated complaints £500k Adverse local media coverage Failure to achieve a service plan objective 4 = Critical 3 = Major Impact Significant service disruption Total service loss for a significant period Major/disabling injury Financial loss >£500k - £1m Fatality to employee, service user or other Adverse national media Financial loss >£1m coverage Failure to achieve Corporate Ministerial intervention in Plan objective running service

- 3.3 This methodology enables each risk to be categorised as either low, medium or high in nature and prioritisation as regards mitigations can be applied.
- 3.4 Using the methodology, the Council's Risk Management Strategy (2025-2029) sets out the requirement for risk owners to score the current (residual) risk and the target risk once mitigations have been applied.
- 3.5 According to the risk matrix the current risks have been mapped to allow for an insight into how our strategic risks are positioned against this risk

matrix. From the table below, the strategic risks have all been referenced according to how they appear in the Strategic Risk Register. The below table allows us to holistically review our risks and easily identify risks outside tolerance.

			Likelihood		
		Hardly	Possible	Probable	Almost
		Ever - 1	- 2	- 3	Certain -
					4
	Critical -	PL4	CO1		
	4	OV2a	PL3		
			OV2b		
			OV2c		
			OV2d		
			OV3		
ರ			OV4		
Impact	Major - 3		CO3	PE1	OV6
<u>=</u>	-		CO4	PE2	
			CO5	PE3	
			OV1	PL1	
			OV5	PL2	
	Minor - 2				
	Negligible				
	- 1				

3.6 To show how mitigations and controls are impacting the scores of risks, the direction of travel is included in Appendix One for each Strategic Risk compared to the last quarter excluding the new risk. As a summary the following table highlights how many residual risk scores have improved, stayed the same or deteriorated since year end 2024/25.

↑ Improved	0
= Stayed the same	20
↓ Deteriorated	0

### 4. Emerging Risks

4.1 As part of the development of the Strategic Risks, it is important to highlight what areas may need to be considered for future risks. These areas are highlighted below and will be reviewed as part of an overall corporate planning process.

Emerging areas for consideration:
Mayoral County Combined Authority
White Paper on re-organisation
Planning Reform

#### 5. Recommendation

5.1 Governance and Audit Committee are asked to review the register and to consider:

- Do any additional risks of a strategic nature exist? Are current controls and proposed actions sufficiently robust?

Risk F	Ref: CO1	Risk Owner: Peter Davy	- Director of Finance and Assets	Date Reviewe	d: 23 June 202	25
Descr	iption of Strategic Risk:	Inability to set a sustainab	le balanced budget for 2026/27		Direction of T	ravel =
Trigge	er	Impact	Current Controls	Likelihood	Impact	Risk Score
	nmercial ventures do	1. Cuts or reductions in	1.MTFP in place.	2	4	Inherent Score: 8
not rea	alise expected	services.	2. Commercial trading and investment programme			Residual Score: 8
financ	ial gains.	2. Staff redundancies.	in place			Target Score: 4
2. Cou	uncil Tax Collection	3. Inability to deliver	3.Annual business planning.	Next Risk Rev	view Meeting: 8	September 2025
does r	not reach target level	Corporate Plan	4.Regular budget monitoring.		e Action: Treat	
3.Gov	ernment funding	priorities.	5.Identification and use of grant-funding	Commentary:		
arrang	gements do not match	4. Growth of the District	opportunities.			t for 2026/27 is due
estima	ates used in financial	stagnates.	6. Value for Money approach adopted.			2025. Prior to this
model		5. Reputational	7.Lobbying in place			nd business rates
	comes of: Business	damage.	8.Regular review of the commercial property			uncil's funding but
	Review; Fairer		portfolio.			ow what this impact
	ng Review;		9.Volatility and risk reserves maintained.			rting to draft service
	rehensive Spending		10.Resilience indicators developed and monitored.			do so throughout
	w; expected savings,		11. Working Balance minimum set at £2.5m.			l look at potential
	ncy or income		12. Commercial risk indicators set.		res and saving	
, ,	ves do not deliver		13. Working jointly across Lincolnshire to mitigate			,
	ted benefits.		inflationary pressures.			
	sation of grant/match-		14. Regular deputy s.151 monitoring of			
	g streams.		achievement of business plans			
	wth forecasts for		15. Council Tax collection recovery plan to be in			
	t are not realised.		place.			
	nticipated rise in		16. Adopted Local Plan			
	nd for services.					
	st Gainsborough					
	not deliver.					
	iness planning is not					
robust	=3					
	ngoing financial					
	ts of Covid-19, cost of					
	issues and Ukraine					
	opments.					
	come Generating					
	es do not achieve					
busine	ess plan expectations					

12. General Election and New Government provides further cuts in funding.			
Actions for Improvement	Completion Date:	Officer:	% completed

Ī	Risk Ref: CO3		ts – Director of Change Management, ICT &	Date Reviewe	d: 23 June 202	5	
ļ		Regulatory Services			15: " (7		
ļ			not meet realistic customer expectations		Direction of T		
ļ	Trigger	Impact	Current Controls	Likelihood	Impact	Risk Score	
	1. Poorly trained staff.	1. Rise in number of	1. Procedure in place to receive customer feedback,	2	3	Inherent Score: 6	
	2. Systems and processes	complaints.	including complaints.			Residual Score: 6	
	do not adequately support	2. Reputational	Customer Experience Officer in post.			Target Score: 4	
	service delivery.	damage.	3. Training and development plans for officers.			September 2025	
	3. Resources available do	3. Financial loss -	4. Performance measures in place/monitored and	Risk Response	e Action: Treat		
	not match demands on	compensation costs	reported.	Commentary:			
	services.	and income reductions.	5. T24 service reviews underway and continuous			ig to an end, and	
	4. Higher than expected	4. Reduction in market	improvement identified			identify the next	
	customer expectations.	share of traded	6. Continual development of Customer Relationship			rk with a focus on	
	5. Insufficient attention paid	services.	Management (CRM) technology.	continuous imp			
	to customer feedback. 6. The inability to meet	5. Ineffective support for vulnerable	7. Robust performance management and performance improvement plans in place.			n feedback from the	
J	current and future need and	customers.	8. Benchmarking processes in place.	Corporate Pee	eer Challenge.		
)	demand based on evidence	customers.	Dedicated corporate training budget.	T. O .			
•	and insight.		10. Customer Experience Strategy adopted and		The Customer Experience Strategy has been agreed, is currently being implemented and		
)	and maight.		being actioned.				
í			11. Quality Management Board in place.			ce during a recent	
			12. New structure rolled out in Customer Services	,	s is still on inte		
			including strengthening links with service areas.			2026/7 financial	
			13. New contact centre technology procured and	year. The Customer Experience Manager has and continues to attend Services, team meeting			
			went live November 2024.				
			14. Compliance with new national complaints	to explain the Customer Experience Strategy and how we see it dovetailing with the work			
			handling guidance and monitoring by government to				
			start in 2026.			ay-to-day basis.	
			Start III 2020.			on Minerva linked	
				to the delivery	or the Custome	er Expendence	
				Strategy.			
				Customer Serv	vices Officers a	re to join the	
				Environmental		•	
						as part of increase	
				direct engager			
L				unect engager	none with custo	illois.	

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Actions for Improvement		Completion Date:	Officer:	% completed
Continual development of CRM and ERP systems		31/03/2025	Darren Mellors	30%
Strengthen ties between Customer Experience Str	ategy and Services	31/01/2026	Lyn Marlow	80%

Risk Ref: CO4	Risk Owner: Sally Grindre	Risk Owner: Sally Grindrod-Smith – Director of Planning, Regeneration &  Communities  Date Reviews			
Description of Strategic Risk: environmental conditions	_	ared for the impact of extreme weather due to the chan	•		
Trigger	Impact	Current Controls	Likelihood	Impact	Risk Score
1. Weather events and impacts such as storms, excessive heat/cold and flooding.  1. Weather events and impacts such as storms, excessive heat/cold and flooding.	1. Impact on residents and businesses creating demand on services both in and out of hours, front line services such as Customer Services and Waste.  2. Capacity of officers involved in LRF in response and recovery phases.  3. Protection of staff in extreme temperatures.  4. Financial cost due to the need for rest centres, accommodation and any necessary house/garden clearance.  5. Risk to the reputation of the council due to perception of the Council not supporting their residents and businesses.	1. Emergency Plan 2. Business Continuity Plans 3. Service level extreme weather plans 4. Out of hours strategic and operational call out service 5. Staff Facebook group to ask for additional support 6. Members of Lincolnshire Resilience Forum. 7. Member Environment Working Group 8. Member and officer flood and drainage working groups 9. Member emergency planning training 10. Ongoing Officer training at strategic and tactical level 11. Member of LRF Warn and Inform group 12. Potential to identify reserve budget for impact of severe weather 13. Relationship building and engagement with partners such as IDB / EA to problem solve, understand issues and support communications in times of need 14. Team of experienced officers and systems in place (process/comms etc.) to deliver government support grants. 15. Work to further clarify roles and responsibilities underway	Risk Respons Commentary: Recent events and the 2023 demonstrated scenarios on of services. Most occurrences were years and the with outputs u  Flood and Dra operate effect Council resolv support of furt group (March All service are continuity plan Emergency Pl Interim arrang Emergency Pl 25) Member Emer completed (March Updated Temp approved by conditional out	ziew Meeting: 8 se Action: Tolera s such as Storn European heat the potential ir our residents, b t commentators vill become mo Council should sing its skills a ainage Working ively (Apr 25) ved to write to L cher water man 24 to dispatch) eas have revise as in place (Ma lan reviewed (E gements in place lanning and BC rgency Plannin ay 24) porary Accomme committee July	ns Babet and Henk wave have mpacts of such pusinesses and s predict re regular in coming d prepare to deal and relationships.  Groups continue to  CC confirming agement working  d business r 25) pec 24) se to cover CP functions (Jan g training modation policy 2024 ng delivered (Dec

	Support grant delivery processes confirmed a fully compliant by Government following deliver of Babet and Henk support grant programme impacted residents and businesses.						
	Actions for Improvement	Completion Date:	Officer:	% completed			
Page 29	Review Emergency Plan and business continuity arrangements	31/03/2025	Grant White	Underway- Internal Emergency Planning and Business Continuity Steering Group reviewing the arrangements given senior leadership changes. Interim arrangements in place (Jan 25). No permanent solution agreed. Interim arrangements only covering day to day business, not the strategic aspect.			

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Risk Ref: CO5	Risk Owner: Lisa Langdo Services	n – Assistant Director of People & Democratic		Date Review	ved: 23 June 2025	
Description of Strategic Risk:	Inability for the Council's	governance to support quality decision making			Direction of Travel =	
Trigger	Impact	Current Controls		Likelihood	Impact	Risk Score
1. Ineffective governance framework. 2. Delays to Member training. 3. Lack of political awareness from Staff. 4. Out of date Council Constitution. 5. Ambiguity around the ambitions of the Council. 6. Member/Officer relations. 7. Insufficient awareness of constitutional requirements	1. Inefficient use of resources. 2. Reputational loss. 3. Rise in no. of Standard Complaints. 4. Judicial Reviews and Planning Appeals. 5. Delay in delivery/cancellation of key Council projects. 6. Concerns from Internal/External Auditors and others in relation to governance arrangements. 7. Poor Staff/Member working relationships and low morale. 8. Risk of legal challenges	1. Member and Staff training and development programmes in place. 2. Member/Officer protocols established. 3. Annual review of the Council's Constitution. 4. Member's Code of Conduct and Officer Code Conduct in place. 5. Robust corporate governance framework. 6. Annual schedule of audits and internal/externaudit oversight. 7. Corporate Plan 2023-27 approved. 8. Programme Boards operating to oversee projected plan 2023-27 approved. 9. Regular Chief Executive/Leader discussions. 10. Core Governance Skills Programme comple	al ect	Risk Respond Commentar Members are management political aware Leader and Leadership Revised train Governance timescales in 2024/2025 the with the train The Constitution and a report Governance comments.	eview Meeting: 8 Sonse Action: Treat y: and officers within the team have been areness training. Deputy Leader corological Training for Councing plan agreed in and Audit Committee and Audit Committee and Sonse subject to a son the team of the subject to a son the subject t	ne wider provided with mmencing LGA illors. In Sept 2023 by ttee with delivery pril 2024 and in accordance an ongoing review ressed through ttee, and full
Actions for Improvement				•	Officer:	% completed
To continue with annual Mar	hor training in accordance	with the annual training plan	Date:		Lica Lanadon	
		with the annual training plan.			Lisa Langdon	00/
Quarterly review of Strategic	Risks- Quarter One		29/07	7/2025	Katy Allen	0%

Risk Ref: PE1	Risk Owner: Sally Grindre	od-Smith – Director of Planning, Regeneration &	Date Reviewe	Date Reviewed: 23 June 2025  Direction of Travel =			
Description of Strategic Risk:	• • • • • • • • • • • • • • • • • • • •	cational attainment and skills levels					
	Impact	Current Controls	Likelihood	Impact	Risk Score		
Trigger  1. Poor teaching standards. 2. Lack of stability within schools. 3. Lack of appropriate role-modelling to raise aspirations. 4. Insufficient out-of-school support or mentoring. 5. Failure to address issues relating to Gainsborough in particular. 6. Loss of existing provision.	,		Next Risk Rev Risk Respons Commentary: Employment a deliver. Comm of Further Edu Strategic Skills project is goin UKAEA recogn partners. The the live procur of choice for th playing an act Close working ensure local d UKSPF interve study complet to inform refre Partnership ac future interver UKSPF fundin Move On proje	iew Meeting: 8 e Action: Treat and Skills Partraittee agreement action Taskforms to Collaboration g from strength nise the value partnership is ement exercisine early skills of ive role.  with LEP Enterelivery in West entions in delivery in West entions in delivery and publish sh of the Emploition plan and the action plan and the collects in the distress age pupils engage pupils engage pupils engage in the distress age in the distress age pupils engage in the distress age in the dist	Risk Score Inherent Score: 9 Residual Score: 9 Target Score: 9 September 2025  Rership continues to a to include the role on the role of the strength and of working with local fully engaged with the to be the provider delivery and WLDC or the strength and working with local fully engaged with the to be the provider delivery and WLDC or the strength and Skills Reach the development of the development of the strength and skills the development of the strength and skills the development and skills the development of the strength and skills the s		

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Actions for Improvement	Completion Date:	Officer:	% completed
Refresh the Employment and Skills partnership action plan	31/03/2025	Amanda Bouttell	60% E+S partnership working group of partners in detail on this work at present
Development of projects to identify and address specific skills shortages (technical and vocational) within key employers/sectors, with a focus on key growth sectors including Agri Tech, Care, Manufacturing, Defence, Alternative Energy and the Visitor Economy.	31/03/2025	Amanda Bouttell	
Fully participate in UKAEA Skills Collaboration to ensure final tender submitted as provider collaboration for early skills delivery	01/12/2024	Sally Grindrod- Smith	75% - fully engaged in process and awaiting announcement on outcome

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Description of Strategic Risk: Inadequate support is provided for vulnerable groups and communities  Trigger  Impact  Current Controls  Likelihood  Impact  Risk Score  1. Lack of strategic focus on relevant matters.  Indicate the provided for vulnerable groups and communities  Likelihood  Impact  Risk Score  1. Innovation re service provision.  2. Targeted enforcement project in private rented  Residual Score	Risk Ref: PE2	Risk Owner: Sally Grindre Communities	od-Smith – Director of Planning, Regeneration &	Date Reviewed: 23 June 2025  Direction of Travel =		
Trigger  1. Lack of strategic focus on relevant matters. 2. Inability to identify and reach vulnerable groups. 3. Insufficient/ inaccurate data analysis to establish need. 4. Lack of engagement with and from vulnerable groups. 5. Impact of cost of living crisis on all communities. 6. Impact of cost of living crisis on communities that are already identified as vulnerable.  Tinger  Impact Current Controls  1. Cycle of dependency is perpetuated. 2. Demand pressures on services and reach vulnerable groups. 3. Insufficient/ inaccurate data analysis to establish need. 4. Lack of engagement with and from vulnerable groups. 5. Impact of cost of living crisis on all communities. 6. Impact of cost of living crisis on communities that are already identified as vulnerable.  Solution and increase in rural poverty. 4. Increased demand on formal/informal support networks. 5. Impact of cost of living crisis on communities that are already identified as vulnerable.  Solution and increase in rural poverty. 4. Increased demand on formal/informal support networks. 5. Impact of cost of living crisis on communities that are already identified as vulnerable.  Solution and increase in rural poverty. 4. Increased demand on formal/informal support networks. 5. Inability of communities to reach self-sufficiency. 6. Health inequalities widened.  Solution and increase in rural poverty. 4. Increased demand on formal/informal support networks. 5. Inability of communities at Risk Strategy in place. 9. Audit recommendations adhered to. 10. Housing, Wellbeing and Communities Board have oversight. 11. UKSPF Investment Plan with focus on communities. 12. Working through Multi Agency Forum to minimise impact of Home Office Asylum proposals.  Solution in reservice provision.  Solution in reservice provision.  Solution and increase in rural poverty. 4. Increased demand on formal/informal support networks. 5. Inability of communities to reach savide recommendations adhered to. 10. Housing Mellobard Plan With focus on communities. 11. UKSPF Investmen	Description of Strategic Risk:		vided for vulnerable groups and communities			
on relevant matters. 2. Inability to identify and reach vulnerable groups. 3. Insufficient/ inaccurate data analysis to establish need. 4. Lack of engagement with and from vulnerable groups. 5. Impact of cost of living crisis on all communities that are already identified as vulnerable.  5. Impact of cost of living crisis on communities that are already identified as vulnerable.  5. Impact of cost of living crisis on communities that are already identified as vulnerable.  5. Inability to identify and reach vulnerable groups.  6. Impact of cost of living crisis on communities that are already identified as vulnerable.  6. Impact of cost of living crisis on communities to reach are already identified as vulnerable.  6. Impact of cost of living crisis on communities to reach are already identified as vulnerable.  6. Impact of cost of living crisis on communities to reach are already identified as vulnerable.  6. Impact of cost of living crisis on communities to reach are already identified as vulnerable.  6. Impact of cost of living crisis on communities to reach are already identified as vulnerable.  6. Impact of cost of living crisis on communities to reach are already identified as vulnerable.  6. Impact of cost of living crisis on communities to reach are already identified as vulnerable.  6. Impact of cost of living crisis on communities to reach are already identified as vulnerable.  6. Impact of cost of living crisis on communities to reach are already identified as vulnerable.  6. Impact of cost of living crisis on communities to reach are already identified as vulnerable.  6. Impact of cost of living crisis on communities to reach are already identified as vulnerable.  6. Impact of cost of living crisis on communities to reach are already identified as vulnerable.  6. Impact of cost of living crisis on communities to reach are already identified as vulnerable.  6. Impact of cost of living crisis on communities to reach are already identified as vulnerable.  6. Impact of cost of living crisis on literative				Likelihood	Impact	Risk Score
ongoing. Ongoing work in SWW by Safer Streets Community Development Project Officer has to informal 'Together' initiative. Working towa formalising the governance around the Toget Initiative. Focus moving forward is that the	Trigger  1. Lack of strategic focus on relevant matters. 2. Inability to identify and reach vulnerable groups. 3. Insufficient/ inaccurate data analysis to establish need. 4. Lack of engagement with and from vulnerable groups. 5. Impact of cost of living crisis on all communities. 6. Impact of cost of living crisis on communities that are already identified as	Inadequate support is pro Impact  1. Cycle of dependency is perpetuated. 2. Demand pressures on services and resources. 3. Rural Isolation and increase in rural poverty. 4. Increased demand on formal/informal support networks. 5. Inability of communities to reach self-sufficiency. 6. Health inequalities	1. Innovation re service provision. 2. Targeted enforcement project in private rented sector currently being developed. 3. Focused support for residents of Hemswell Cliff. 4. Development of normalisation strategy for Scampton. 5. Safeguarding policies and procedures operating. 6. Wide-range of enforcement tools. 7. Effective multi-agency partnership working. 8. Communities at Risk Strategy in place. 9. Audit recommendations adhered to. 10. Housing, Wellbeing and Communities Board have oversight. 11. UKSPF Investment Plan with focus on communities. 12. Working through Multi Agency Forum to minimise impact of Home Office Asylum proposals. 13. Shared use proposal development with Home Office to support in unlocking regeneration and managing impact of asylum accommodation	Next Risk Reversible Responsible Review of P3 Support project to committee if future areas of UKSPF interversible are understant resettlement is Work to maint Cliff has programmed accommodation ongoing. Ongoing work Community Deto informal is the resettlement is the	iew Meeting: 8 e Action: Treat Gainsborough ct completed ar n April. Opport f funding to expentions deliveri fort the sustainat with Lincolnshir and East Midland d and respond sues. ain stability cre esses well, sho strategy proces the impact of La on proposals at in SWW by Sa evelopment Pro gether' initiative governance a	Risk Score Inherent Score: 9 Residual Score: 9 Target Score: 6 September 2025  Housing and and to be presented unity to consider cond the project. In geommunity ability of community ability of community ability of community are Resettlement dis Councils ensures to national asylum that the ses is working.  Target Scale Asylum that Target Sc
Full update to committee on the P3 Viable						the P3 Viable ptions for the future

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Actions for Improvement	Completion Date:	Officer:	% completed
Development of options for the future of the P3 Viable Housing Solutions Project	01/04/2025	Sarah Elvin	Further engagement re priorities through business planning required
SWW informal Partnership (Together) further developed, governance structure and future action plan in place	01/09/2024	Grant White	Action Plan in place – further engagement requested by members prior to full implementation
Continue to work with public sector colleagues to secure sustainable future for RAF Scampton	31/03/2025	Sally Grindrod- Smith	Ongoing
Develop post UKSPF plan for interventions that continue support for vulnerable communities	01/02/2025	Sally Grindrod- Smith	Ongoing and will be subject to committee decision

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Risk Ref: PE3	Risk Owner: Sally Grindre	rod-Smith – Director of Planning, Regeneration & Date Reviewed: 23 June 202			5	
Description of Strategic Risk:	Health and wellbeing of th	ne District's residents does not improve			Direction of Travel =	
Trigger	Impact	Current Controls		Likelihood	Impact	Risk Score
1. Failure of leisure contract. 2. Outreach service is ineffective. 3. Wellbeing service does not achieve outcomes. 4. Lack of understanding across the system of District Council role in Health. 5. Failure to meet housing and housing related support needs. 6. Lack of employment opportunities, mismatch of vacancies and skills. 7. Lack of funding for Disabled Facilities Adaptations.	1. Increased burden on services and budgets across the system. 2. Reduced life expectancy and health for residents. 3. Less economically active residents. 4. Adverse economic impact on district. 5. Council Tax support costs increase. 6. Potential impact on the on-going viability of leisure services. 7. Increase in health inequalities.	<ol> <li>Leisure Contract monitoring.</li> <li>Everyone Active Community Wellbeing Plan developed.</li> <li>Wellbeing service in place and promoted with clear objectives.</li> <li>WLDC Wellbeing Lincs Management Board representation.</li> <li>West Lindsey representation on Housing, Hea and Care delivery group and progress against Homes for Independence Blueprint delivery plan monitored.</li> <li>Representation on Health Inequalities Programme Board.</li> <li>Development and delivery of District Health ar Wellbeing Strategy.</li> </ol>	alth	Next Risk F Risk Respo Commenta Lincolnshire Strategy ad through bus Homes, He Developme aligned to F Responsibi contract lies the impact view to add purely com Alignment t Have regar Strategy. Further dev Well-being provision of and the allo curtailing de Well-being Work under	Review Meeting: 8 onse Action: Treat ry: e District wide Heatopted. Actions be siness planning ar alth and Well-bein of West Lindse & Strategy. It for the success with Commercial of the contract will ressing health ine mercial return. o Let's Move Lincold to Better Lives Leeloping WLDC's eagenda, with partification mechanism	Inherent Score: 9 Residual Score: 9 Target Score: 6 September 2025  Alth and Well-being ing developed in co-ordinated by ing Manager. In the services however be viewed with a qualities and not colonshire Strategy. Incolonshire ICP  Rengagement across cular focus on the ins Grant funding in which is currently into delivery. Support GP
Actions for Improvement				oletion	Officer:	% completed
Continue engagement with Primary Care Networks through Lincolnshire ICB structure 31/03			3/2025	Sarah Elvin	Ongoing – work on S106 and review of	

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			contributions requirements underway
Continue strategic and political engagement with partners to secure review of funding mechanism for DFGs	28/02/2025	Sally Grindrod- Smith	Ongoing

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Risk Ref: PL1	Risk Owner: Sally Grindrod-Smith – Director of Planning, Regeneration & Date Reviewed: 23 June 2025 Communities					
Description of Strategic Risk:	The local housing market and the Council's housing related services do not meet demand  Direction of Travel =					
Trigger	Impact	Current Controls		kelihood	Impact	Risk Score
1. Housing developers do not build in the District. 2. Lack of suitable development land. 3. Lack of intelligence on housing need/demand. 4. New properties do not match need/demand of local housing market. 5. Existing housing stock is in poor condition/ unknown condition of current housing stock. 6. Empty properties not brought back into use. 7. Lack of Council strategic direction and understanding of statutory functions and associated tasks. 8. Development and adoption of updated Local Plan to deliver housing to meet identified need.	1. Deterioration in condition of existing housing stock. 2. Increase in number of empty properties. 3. Increased homelessness and overcrowding. 4. Increase in numbers of vulnerable residents. 5. Increased pressure on housing services. 6. Lack of growth across District.	1. Ongoing monitoring of Central Lincolnshire Loc Plan. 2. Housing Strategy adopted. 3. Targeted enforcement project is being delivered and will be reviewed. 4. Housing & environmental health enforcement action taken. 5. Viable housing solution, RSAP and NSAP properties acquired. 6. Delivery of homelessness strategy. 7. Temporary accommodation review undertaken. Project underway to deliver additional temporary accommodation.	d Nex Ris Cor Hou and Hou Lind Hor add Five Firs pro ena Cer 202 Infr Dec Ref Priv dra One to e targ Full tem	sk Resport commentary cousing Strate d in monit cousing Core concolnshire conted. Ve-year lare st Homes cogress wit able delive contral Linca comber 2 commentary com	eview Meeting: 8 Sase Action: Treat y: ategy adopted and oring phase. Upda ndition Survey in 2 partners. ess and rough slee and supply in robust schemes with Hor h complex S106 w ery. olnshire Local Plar e Funding Stateme 023. Monitor implementation of the complex stateme in the Sector Committed Sector Committed presented to committed to committed the commodation now entry.	now published ate due to 024 with ping strategy position. The properties and properties and landowners and landowners and landowners are with Local Plan wapproved and
Actions for Improvement			Completion  Date:	tion	Officer:	% completed
Development of Supplementa through the planning system.			31/03/202	)25 I	Rachael Hughes	100%

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			Developer contribution SPD adopted Oct 2023
Conduct an evaluation exercise on the current Housing Strategy to understand benefits realisation, outcomes, and lessons learned	31/03/2025	Sarah Elvin	Action updated in line with Business Plan
Completion of Housing Stock Condition Survey to inform approach to Private Sector Housing action	01/09/2025	Andy Gray/Sarah Elvin	Underway – Being completed by external partners.
Delivery of additional temporary accommodation across the district to meet growing demands	01/09/2025	Sarah Elvin	First phase of property acquisitions underway

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Risk Ref: PL2	Risk Ref: PL2 Risk Owner: Sally Grindrod-Smith – Director of Planning, Regeneration & Communities				25
5	Description of Strategic Risk: The local economy does not grow sufficiently			l =	
·		I	Direction of 1		
Trigger	Impact	Current Controls	Likelihood	Impact	Risk Score
Slow take-up of strategic	1. GVA does not grow.	NNDR Policy established.	3	3	Inherent Score: 9
employment land.	2. Adverse effect on	2. Maintain sustainable Local Plan for Central			Residual Score: 9
2. Ineffective marketing of	new job creation and	Lincolnshire.			Target Score: 6
the District to attract inward	upskilling of workforce.	3. Maintain close working relationship with Business			September 2025
investment.	3. Migration of	Lincolnshire and LCC Inward Investment to ensure	Risk Respons	e Action: Treat	
3. Loss of a major	skilled/educated	investment and growth queries are well supported.	Commentary:		
employer(s).	workers out of the	4. Develop West Lindsey's input into Strategic			nic Growth Strategy
4. Workforce skills do not	District.	Infrastructure Delivery Plan and emerging		ced. On the for	ward plan for July
match needs of employers.	4. Impinges on	infrastructure strategy.	2025		
5. Impact of wider	population growth	5. Ongoing marketing and promotion of district wide			oort growth have
economic conditions -	ambitions.	success across growth and development.	exceed foreca		
inflation / recession.	5. Closure of	6. Maintain effective working relationships with key			ution of the Agri
6. National government	businesses across the	funders to keep cost increases under review.		rough Agricultu	ural Growth Zone
decision impacts local	District.	7. Implement Levelling Up programme.	underway.		
delivery.	6. Cost implications for	8. Development and delivery of Economic	Collaborative work to maximise the economic impact of the STEP programme underway.		
	programmes in	Recovery Strategy leading to new Economic			
	delivery.	Development Strategy			sity of Lincoln to
$ \mathcal{S} $		9. Implementation of UKSPF Investment Plan.			project in West
					h innovation from
					- A knowledge
			• •	•	agri-tech sector
			(ceresagritech		
					website underway
			(delivery 06/2	5).	
			0 4:		-44
					strategic partners
					, UKAEA Greater
			Lincolnshire L		
					position for the
			growth of the		ha invastment and
					he investment and
					Scampton is a key
			element of our	growin strate	yy.
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				congruend and Devol Approach into emerç Paper to F	menced to ensure str be with emerging Indu ution. to Place Leadership I ging growth strategy. Prosperous Communit rogress with STEP an	strial Strategy  peing embedded  ties Committee
Actions for Improvement			Com	pletion :	Officer:	% completed
Development of new Econom	nic Growth Strategy for We	st Lindsey	01/0	7/2025	James Makinson- Sanders	Member engagement through task and finish group
		st and do business remains strong through ard and consider options for the future.	01/0	9/2024	Sally Grindrod- Smith	Ongoing as part of strategy development
Revisit economic evidence badevelopment of economic gro		e of Local Plan review aligned with y	30/0	9/2025	Sally Grindrod- Smith	Longer term action, timeframe updated to reflect this.
Ongoing work to deliver the d	levelopment agreement for	the investment and regeneration of Scampton	01/1	2/2024	Sally Grindrod- Smith	Ongoing

Risk Ref: PL3	Risk Owner: Nova Rober	ts – Director of Change Management, ICT &		Date Revie	wed: 23 June 2025	;	
	Regulatory Services						
Description of Strategic Risk: Insufficient action taken to create a cleaner and safer district					Direction of Tr	avel =	
	Impact	Current Controls		Likelihood	Impact	Risk Score	
	1. Residents of the	Award winning Waste Collection and Street		2	4	Inherent Score: 8	
•	District feel unsafe.	Cleaning Service.				Residual Score: 8	
' '	2. Rise in number of	2. Trade Waste service provided.	-			Target Score: 4	
1 1	crime and enforcement	3. Domestic Big Bin Hire introduced in 2024	-		Review Meeting: 8	September 2025	
	related incidents.	3. Refreshed (Mar 2023) Enforcement policies	-		nse Action: Treat		
	3. Reputational	operating to oversee all relevant areas.		Commenta			
	damage. 4. Increase in no. of	<ul><li>4. CCTV operations in place 24/7.</li><li>5. Press/media coverage of successful prosecuti</li></ul>	one			tinuing success of	
	complaints.	and enforcement cases.	0115		ervice. Both Street		
	5. Increased threat of	6. Adequate officer capacity deployed to cover				t the APSE annual	
	illness/harm to	enforcement matters with 2 additional fixed term			3 consecutive year Council funded wo		
	residents.	officers approved for additional coverage.				ustainability issues.	
	6. Adverse effect on	7. Educating school children in recycling and			promoted at the Lin		
related issue.	natural wildlife habitats	sustainability.			cement and enviro		
	and biodiversity.	8. Monthly tactical meetings with the Police and			and have refreshed		
	7. Demand pressures	Environment Agency				tional enforcement	
	on front-line services.	9. Any resource pressures are identified in advar	nce		roved in January 2		
		and discussed at MT or relevant Committee. Working Group established to produce an					
		10. LRF Sat phone and fax machine tested		Environment and Sustainability Strategy. Review			
		quarterly.			nent and Envirocrin		
						arch 2023. Review	
						egic policy in 2024	
					ne progression of t		
					Parliament (exped		
					nber and Officer Floa Ablished and repor		
					n from the Lincolns		
					of the roll out of p		
					O&S in March 202		
Actions for Improvement			Com	pletion	Officer:	% completed	
			Date			·	
	C additional Enforcement	resources (original two officers left for	30/04	4/2025	Andy Gray	100%	
permanent roles)							

Risk Ref: PL4	Risk Owner: Rachael Hu	ghes – Head of Policy and Strategy	Date Rev	viewed: 23 June 2025	5
Description of Strategic Risk: Inability to deliver our Climate Change ambitions and not deliver net zero carbon 2050				by Direction of Tr	avel =
Trigger	Impact	Current Controls	Likelihoo	d Impact	Risk Score
Lack of capacity and resource to respond effectively. Systems and processes not adequately supporting decision making and monitoring of impacts. Council fails to meet the duties and obligations under the Environment Act.	Unable to meet the Strategic objectives of Connecting our local communities and increasing the quality and provision of green space and ensuring the Council is meeting its duties and obligations under the Environment Act, 2021 Reputation impact of not fulfilling our commitments expected from being a community leader. Ecological impact on the district.	Climate Strategy and Action Plan Earmarked reserves Climate initiatives Member and Officer working groups County wide Partnership working Central Lincolnshire Local Plan	Risk Res Commer Reviewir Working business Annual u Opportur	A Review Meeting: 8 ponse Action: Treat tary: g the Climate Chang with Team Managers planning pdate to Members hities to respond to the g all the time and being	e Strategy. with their is agenda are
Actions for Improvement	Actions for Improvement		Completion Date:	Officer:	% completed
Review of the Climate Change Strategy		31/07/2024	Rachael Hughes	100% adopted July 2024	

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Risk Ref: OV1 Risk Owner: Bill Cullen – Interim Head of Paid Service Date Reviewed: 23 June 2025						
		al services and deal with emergency events		Direction of T		
Trigger	Impact	Current Controls	Likelihood	Impact	Risk Score	
1. Loss/failure of critical systems. 2. Inadequate response to incident or emergency. 3. Lack of, or ineffective, partnership working. 4. Lack of emergency planning or disaster recovery arrangements. 5. Ineffective communication arrangements. 6. Lack of skilled officers to deal with emerging issues.	1. Inability to deliver critical/key services. 2. Increased risk of harm to vulnerable customers. 3. Financial loss. 4. Reputational damage.	<ol> <li>Robust infrastructure and back-up arrangements.</li> <li>Package of information security incident policies and procedures.</li> <li>IT Disaster Recovery Plan.</li> <li>Robust emergency planning in place.</li> <li>Regular review of business continuity arrangements.</li> <li>Membership of LRF Partnership.</li> <li>Regular training for Strategic and Tactical Commanders + Members.</li> <li>Plans in place and tested regularly.</li> <li>Training for out of hours officers and those attending SCG and TCG.</li> <li>Member training around their role in emergencies.</li> <li>EF area at Caenby Corner depot.</li> <li>Scheduled audits of emergency planning take place.</li> <li>SLA in place for support from LCC EP Officer.</li> <li>Continued work with partners on Humber 2100 Strategy.</li> <li>Approval of new, countrywide low-level emergency response procedure.</li> </ol>	Next Risk Reversible Risk Responsions Commentary: Effective busing planning responsions as kereviewed and drive for access Emergency plansing testing is a kereviewed and drive for access Emergency plansing fleet current regularly by of limproved floor including Mem Groups. Floor continue to open MT putting into Emergency Plansing ensure busines Additional office 2024. Additional 2025.  Permanent stripe agreed by	riew Meeting: 8 e Action: Treat hess continuity onses are in play y priority. All se updated. All av ss. an updated No staffing structure ficers and LCC d arrangement her and Office I and Drainage herate effective erim arrangement anning and Bu ess as usual co cer training deli hal TCG reps tr fucture and arra MT for long ter of Emergency I	Inherent Score: 8 Residual Score: 6 Target Score: 6 September 2025  and emergency ace. Frequent rvice area BCP's railable on shared  vember 2024 to are. Plan reviewed EP Officer. s are in place, r Flood Working Working Groups y ents in place for siness Continuity to ntinues.  vered in December ained in January  angements need to m management and	

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Actions for Improvement	Completion Date:	Officer:	% completed
MT to agree permanent structure and arrangements for long term management of Emergency Planning and Business Continuity	30/06/2025	MT	0%
Ensure adequate training arrangements in place for Emergency Planning and Business Continuity	31/12/2025	MT	70%

certification to undertake organisational cyber

following cyber accreditation's:

assessments (Cyber Essentials +) and hold the

Risk Owner: Nova Roberts - Director of Change Management, ICT &

1. Robust ICT security systems in place.

Extortion Attack, State-aligned actors (those working for a government to disrupt or compromise organisations or individuals) **Current Controls** 

Description of Strategic Risk: ICT Security and Information Governance arrangements are ineffective - Part A: Data

Regulatory Services

1. Significant adverse

Impact

Date Reviewed: 23 June 2025

Impact

Likelihood

-Protected Domain

-Mail Check

Direction of Travel =

Risk Score

Inherent Score:

Risk Ref: OV2a

1. Illicit revenue generation

Trigger

Dage	- Certified Information Systems Security Professional (CISSP) - Certified Cloud Security Professional (CCSI - Certified Information Security Manager (CISI - Cisco Certified Network Engineer (CCNEI) - Microsoft Certified: Azure AI Fundamentals - Certified Ethical Hacker (CEHI) - Microsoft Cloud Security 14. Weekly staff message and monthly memion message - provides cyber updates, actions, a and alerts. 15. Fast time communication is used to mitige threats. 16. Annual ICT Combined Assurance Map recompletion. 17. PSN compliance. 18. Get Cyber Assessment Framework Read completed. 19. Security Operations Centre working 24/7.  Actions for Improvement	er dvice te iew	-Suspiciou Q4 review Review co Get Cyber completed	checks on criminal websites is email reporting ser- of the ICT Combined impleted February 20 Assessment Framey	l Assurance 25. vork Ready
2	Touche for improvement	Dat	•	3	70 completed

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Risk Ref: OV2b	Risk Owner: Nova Roberts – Director of Change Management, ICT & Date Reviewe Regulatory Services			ved: 23 June 2025		
Description of Strategic Risk: data breach or cyber loss of o	ICT Security and Informat	ion Governance arrangements are ineffective – Part B:	Significant	Direction of T	ravel =	
Trigger	Impact	Current Controls	Likelihood	Impact	Risk Score	
1. Individual staff data compromise or breach 4. Inadequate infrastructure or ICT security arrangements leading to successful cyber security incident 3. Failure to adhere to policies and guidance 6. Contracts/sharing agreements with data processors/controllers that do not ensure clauses allowing movement of data to a third country.	1. Significant adverse impact on service delivery. 2. Financial loss/fines imposed by ICO. 3. Potential ransom demands for release of data. 4. Reputational damage. 5. Loss of personal and business- related data. 6. Failure to maintain our legal compliance with the National Cyber Strategy requirement to mitigate known vulnerabilities.	1. Robust ICT security systems in place. 2. Cyber Assessment Framework assurance. 3. Up to date infrastructure and back-up arrangements (using the national 321 model). 4. Business continuity arrangements established and updated. 5. All ICT Policies reviewed, updated and approved March 23 including those covering ICT usage and information security. 6. Data Protection Officer, Certified Information Systems Security Professional, Certified Information Security Manager and Senior Information Risk Owner roles in place. 7. On-going training and awareness for staff; reinforced due to ongoing hybrid agile working arrangements. 8. Process in place for the reporting and investigation of data breaches and learning loop applied. 9. PCIDSS compliance. 10. Rolling programme of audits completed in 24/25 High Assurance rating for ICT Patch Management, Substantial Assurance for Cloud Hosted Services, ICT Helpdesk, ICT Disaster Recovery, Adequate Assurance for Cyber Security Audit and Substantial Assurance for Antivirus and controls. 11. Ensuring standard contractual clauses are in place with data processors/controllers who hold data outside of UK. 12. Insurance in place to cover costs of recovery from ICT failure/cyber-attack. 13. The ICT Team have the capability and certification to undertake organisational cyber assessments (Cyber Essentials +) and hold the	Next Risk Rev Risk Respons Commentary: Continuous m promotion of in mitigate again The role of Se been reallocat People and Do Officer. All ICT Policie March 23. ICT providing High Management, Hosted Servic Disaster Reco The ICT Team undertake org part of Cyber I full review con Cyber Security returned a Sul 2024. Cyber Security provided week Members. Supplier scans	view Meeting: 8 e Action: Treat onitoring of offinition of the Assistent of the Assistent of the Assistent of the Assurance rate Substantial Assistent, ICT Helpden Asvery. In have full accreanisational cybranical cybranical of the Assurance rate Substantial Assistent of the Assurance rate of the Assurance r	Inherent Score: 12 Residual Score: 8 Target Score: 8 September 2025  cer training and and and will further  In Risk Owner has tant Director of ices and Monitoring dated and approved and in 22/23 ing for ICT Patch surance for Cloud esk and ICT  editation to er assessments as CT Assurance Map 3/2024. agement Audit me in February and advice is and monthly for esecurity.	

Page	following cyber accreditation's: Certified Information Systems Security Profess (CISSP) Certified Cloud Security Professional (CCSP) Certified Information Security Manager (CISM) Cisco Certified Network Engineer (CCNE) Certified Ethical Hacker (CEH) Microsoft Certified: Azure AI Fundamentals Microsoft Cloud Security 14. Weekly staff message and monthly member message - provides cyber updates, advice and alerts. 15. Fast time communication is used to mitigate threats. 16. ICT Assurance Map review completed for 2 17. PSN compliance. 18. Get Cyber Assessment Framework Ready completed. 19. Security Operations Centre working 24/7/36	r 024.	Review co Get Cyber completed Security O	perations Centre	202 new	25. ork Ready king 24/7/365.	
4	Actions for Improvement	Dat	mpletion e:	Officer:		% completed	

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Risk Ref: OV2c	Risk Owner: Nova Roberts – Director of Change Management, ICT & Date Reviewe Regulatory Services			ed: 23 June 2025		
Description of Strategic Risk: malicious attack to gain acces	ICT Security and Informat	ion Governance arrangements are ineffective – Part C:	Targeted	Direction of T	ravel =	
				Impact	Risk Score	
Trigger  1. Successful ransomware attack 2. Successful data extortion attack	1. Significant adverse impact on service delivery. 2. Financial loss/fines imposed by ICO. 3. Potential ransom demands for release of data. 4. Reputational damage. 5. Loss of personal and business- related data. 6. Failure to maintain our legal compliance with the National Cyber Strategy requirement to mitigate known vulnerabilities.	1. Robust ICT security systems in place. 2. Cyber Assessment Framework assurance. 3. Up to date infrastructure and back-up arrangements (using the national 321 model). 4. Business continuity arrangements established and updated. 5. All ICT Policies reviewed, updated and approved March 23 including those covering ICT usage and information security. 6. Data Protection Officer, Certified Information Systems Security Professional, Certified Information Security Manager and Senior Information Risk Owner roles in place. 7. On-going training and awareness for staff; reinforced due to ongoing hybrid agile working arrangements. 8. Process in place for the reporting and investigation of data breaches and learning loop applied. 9. PCI-DSS compliance. 10. Rolling programme of audits completed in 24/25 High Assurance rating for ICT Patch Management, Substantial Assurance for Cloud Hosted Services, ICT Helpdesk, ICT Disaster Recovery, Adequate Assurance for Cyber Security Audit and Substantial Assurance for Antivirus and controls. 11. Ensuring standard contractual clauses are in place with data processors/controllers who hold data outside of UK. 12. Insurance in place to cover costs of recovery from ICT failure/cyber attack. 13. The ICT Team have the capability and certification to undertake organisational cyber assessments (Cyber Essentials +) and hold the	Risk Respons Commentary: Continuous m promotion of in mitigate again The role of Se been reallocat People and De Officer. All ICT Policie March 23. ICT providing High Management, Hosted Servic Disaster Reco accreditation t assessments: Assurance Ma 2023/2024. Cyber Security returned a Sul 2024. Cyber Security	e Action: Treat onitoring of offincident reportir st this risk. Inior Information ized to the Assistemocratic Serv s reviewed, up audit complete Assurance rate Substantial Asses, ICT Helpde IVERY. The ICT To undertake or as part of Cybe ap full review co y Incident Mana ostantial outcom y messaging and kly for officers and defence:	icer training and ang will further  In Risk Owner has stant Director fices and Monitoring dated and approved and in 22/23 ting for ICT Patch surance for Cloud esk and ICT Team have full aganisational cyber for Essentials +. ICT ompleted for agement Audit me in February	

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Risk Ref: OV2d	Risk Owner: Nova Roberts – Director of Change Management, ICT & Date Reviewe Regulatory Services				d: 23 June 2025		
Description of Strategic Risk enabled fraud		ion Governance arrangements are ineffective – Part D	: Cyber	r Direction of Travel =			
Trigger	Impact	Current Controls	Likelihood	Impact	Risk Score		
Includes Narrow Artificial Intelligence (AI) & large language models enabled cyber fraud	1. Significant adverse impact on service delivery. 2. Financial loss/fines imposed by ICO. 3. Speed of attack, significantly increased. 4. Reputational damage. 5. Loss of personal and business- related data. 6. Failure to maintain our legal compliance with the National Cyber Strategy requirement to mitigate known vulnerabilities.	1. Robust ICT security systems in place. 2. Cyber Assessment Framework assurance. 3. Up to date infrastructure and back-up arrangements (using the national 321 model). 4. Business continuity arrangements established and updated. 5. All ICT Policies reviewed, updated and approved March 23 including those covering ICT usage and information security. 6. Data Protection Officer, Certified Information Systems Security Professional, Certified Information Security Manager and Senior Information Risk Owner roles in place. 7. On-going training and awareness for staff; reinforced due to ongoing hybrid agile working arrangements. 8. Process in place for the reporting and investigation of data breaches and learning loop applied. 9. PCIDSS compliance. 10. Rolling programme of audits completed in 24/25 High Assurance rating for ICT Patch Management, Substantial Assurance for Cloud Hosted Services, ICT Helpdesk, ICT Disaster Recovery, Adequate Assurance for Cyber Security Audit and Substantial Assurance for Antivirus and controls. 11. Ensuring standard contractual clauses are in place with data processors/controllers who hold data outside of UK. 12. Insurance in place to cover costs of recovery from ICT failure/cyber attack. 13. The ICT Team have the capability and certification to undertake organisational cyber assessments (Cyber Essentials +) and hold the	Next Risk Reversible Risk Response Commentary: Continuous mander again. The role of September reallocal Monitoring Of updated and a completed in rating for ICT Assurance for Helpdesk and The ICT Team undertake organist of Cyber full review con Cyber Securit returned a Sur 2024. Cyber Securit	view Meeting: 8 se Action: Treat conitoring of off incident reporting this risk. enior Information ted to the Assisticer. All ICT Poly approved Marc 22/23 providing Patch Manage of Cloud Hosted ICT Disaster For have full accruganisational cyte essentials +. I mpleted for 202 by Incident Man abstantial outco by messaging a kly for officers a defence: main	Inherent Score: 12 Residual Score: 8 Target Score: 8 September 2025 Target Score: 8 September 2025 Target Score: 8 September 2025 Target Score: 8 Target Score: 1 Target Score		

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	following cyber accreditation's: Certified Information Systems Security Professional (CISSP) Certified Cloud Security Professional (CCSP) Certified Information Security Manager (CISM) Microsoft Certified: Azure AI Fundamentals 14. PSN compliance. 15. Get Cyber Assessment Framework Ready completed. 16. Security Operations Centre working 24/7/365.  Takedown criminal websites Suspicious email reporting s Early warning systems depl Q4 review of the ICT Comb Review completed February Get Cyber Assessment Francompleted. Security Operations Centre				
Actions for Improvement		Completion Date:	Officer:	% completed	

	Risk Ref: OV3		ts – Director of Change Management, ICT &		Date Revie	ved: 23 June 2	2025		
		Regulatory Services			<b>,</b>				
		tisk: Inability to maintain service delivery with the amount of change initiatives				Direction of			
	Trigger	Impact	Current Controls		Likelihood			Risk Score	
	1. Loss / Failure of service	Inability to deliver	Robust project management and engagement		2	4		Inherent Score: 8	
	delivery.	critical/key services.	with service experts.					Residual Score: 8	
	2. Significant uplift in	2. Increased risk of	2. Continuous improvement workstream to check					Target Score: 6	
	customer contacts from	harm to vulnerable	implementation and ongoing change.					September 2025	
	effective service delivery or	customers.	3. Robust governance through Programme board	1	Risk Respo	nse Action: Tre	eat		
	partnership working.	3. Financial loss.	and Portfolio Board.		Commentar				
	3. Ineffective or breakdown	4. Reputational	4. Audits planned for the service areas testing			structure solu			
	in customer	damage.	process and policy delivery.					Management	
	communication.		5. Performance and Delivery quarterly reports to			cember 2024 v			
	4. Failure for customers to		track any negative service impact and performan			e 2025. Work is underway to formalise the cture of the team to ensure relevant capacity capability is available to support change			
	access vital services.		improvement plans in place with full measure set						
			review completed with members in Autumn 2024						
			<ul> <li>6. Full annual review and refresh of the Project Management documentation including;</li> <li>- Project management Framework</li> <li>- Risks and Issues Management</li> <li>- Stakeholder Management</li> <li>- Benefits Management</li> </ul>		initiatives. The scope of the ICT Programme Board is also under review. This review is aligning the programme tranche plan to approved Business Plans and expired projects. The aim of which is				
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<b>5</b>									
ח									
2					to ensure change is delivered in a manageable				
			- Quality Assurance		way and is successful.				
					The PMO has also produced a Business Case to procure a project management software				
						solution. This paper is due to be presented at			
					the Portfolio Board in March 2025. A main driver				
						ct is to identify and manage			
					associated resources (both PMO and Systems				
							officers) and ensure that business		
						ervice delivery can be maintained			
							ring change and the services		
					supporting	ກັບງອບເຮັ ເບັບ.			
	Actions for Improvement			Com	pletion	Officer:		% completed	
	7.0.0.010 for improvement			Date		J.11001.		70 completed	
	Review of structure to ensure	appropriate project and c				Darren Mellor	3	25%	

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	Risk Ref: OV4	Risk Owner: Lisa Langdon – Assistant Director of People & Democratic Services		Date	Reviewe	viewed: 23 June 2025		
	Description of Strategic Risk:		slation			Direction of Tr	avel =	
	Trigger	Impact	Current Controls	Likelil	nood	Impact	Risk Score	
Daga 5/	1. Breach of legislation. 2. Non-compliance with Council policies and procedures. 3. Failure to seek or follow legal advice. 4. Complaint from external organisation or member of public. 5. Whistleblowing report. 6. Increase of reportable incidents in specific work areas or activities. 7. Increase of insurance claims. 8. Increase in H&S breaches.	Impact  1. Reputational damage. 2. Financial loss. 3. Increase in Legal challenges. 4. Prosecution for H&S related incidents. 5. Employees injured through work activity. 6. Increased insurance claims and insurance premiums. 7. Member of public, contractor or employee injured at work, possible corporate manslaughter action. 8. Staff sickness rates increase due to lack of compliance with good H&S practice. 9. Increased employer/employee litigation.	Current Controls  1. Corporate H&S Officer in place. 2. H&S Champions across the Council. 3. General H&S training provided. Service specifies training and safe working procedures included lone working. 4. H&S incident reporting arrangements. 5. Service level H&S risk assessments undertake and regular H&S walks undertaken to identify hazards. 6. Reporting to Mgt Team/JSCC on H&S incidented. 7. Regular H&S and stress mgt training for all state. 8. Council subscription to Employee Assistance Programme for staff. 9. Regular inspections of property, including carparks. Pro-active maintenance programme. 10. Early resolution of reported defects. 11. Public Liability and Employers Liability insuratin place. 12. Legislative implications included on all reportationshire. 14. Subscription to Lawyers in Local Governmented Resource 15. Full implementation of responsible managers	fic ding Next Risk I Comr New with E Annu Work of res place Any n throug Week sis.	Likelihood Impact Risk Score  2 4 Inherent Score Residual Score Target Score:  Next Risk Review Meeting: 8 September 202 Risk Response Action: Treat  Commentary: New ways of working has been adopted by swith DSE assessments in place. Annual staff survey work to continue.  Work completed to ensure a full implementate of responsible managers and persons are in place across the estate.  Any major changes in legislation reported through WMT and/or Corporate Update and/Weekly staff message.			
	Actions for Improvement		and persons across the estate in place.	Completion		fficer:	% completed	
	Actions for improvement			Date:		ilicer.	% completed	
	Review of constitution to ensu	ure fit for purpose and up t	o date with legislative provisions.	30/04/2025	Li	sa Langdon	50%	
	Implementation of the Procure		,	24/02/2025	P	eter Davy and nna Grieve	100% Training has been completed, new templates in place and Procontract	

	updated with new processes.

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	Risk Ref: OV5	Risk Owner: Rachael Hu		Date Reviewe	ed: 23 June 2025			
	Description of Strategic Risk:		le dev	elopment to	Direction of Travel =			
	meet the needs of residents,							
	Trigger	Impact		Likelihood	Impact	Risk Score		
	Lack of suitable	Reduction in inward	Joint CLLP Team		2	3	Inherent Score: 6	
	development land	investment	Good Governance & positive partnership workin	ıg			Residual Score: 6	
	Economic output & GDV	Reduction in suitable	(CLSG/HoPs)				Target Score: 6	
	substantially drops	housing supply	CLLP vision and objectives reflect the Corporate	9			September 2025	
	Land supply drops below	Impact on businesses,	Plan, Objectives and Vision. Corporate Policy & Strategy Team ensure corpo	roto		se Action: Tolerat	e	
	5yrs	economic output & employment	priorities are reflected in service policy & strateg		Commentary		, ,	
		employment				d in April 2023.		
		Five Year Land Supply report published Oct 23 - shows 7.9yr supply					g and cyclical	
			Shows 7.5yr suppry		development	nning permission	s and	
					development	development.		
	Actions for Improvement			Com	pletion C	Officer:	% completed	
O	Actions for improvement			Date:		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	70 completed	
ָ כ	Rolling review of CLLP evider	nce base following adoptic	ons of CLLP April 2023	Ongo		achael Hughes	On going	
2	· ·	<b>.</b>	·	revie		· ·	Formal review	
7							will take place	
ಶಿಶ							in connection	
							with the	
							published Local	
							Development	
							Scheme, which	
							currently states	
							mid-2026, but	
							subject to change due to	
							reform of	
							planning by	
					Gov.			
	Implementation of monitoring	framework to ensure effec	30/0	6/2024 R	tachael Hughes	100%		
		,				monitoring		
						framework		
							agreed and	
							collation of	
							data started.	

	Analysis etc. to follow in due
	course.

ſ	Risk Re	ef: OV6	Risk Owner: Bill Cullen – Interim Head of Paid Service					Date Reviewed: 23 June 2025			
	Descrip	tion of Strategic Risk:		to deliver the Cou		ategic priorities (the Corporate Plan)		Direction of			
	Trigger		Impact			Controls	Likelihood	Impact	Risk Score		
	1.	The Council does not have an approved delivery programme (the Executive Business		Potential need to revise the 2025/26 MTFP	3.	Corporate Plan adopted Annual approval of a strategic delivery programme (the Executive Business Plan) in place MTFP in place	4	3	Inherent Score: 12 Residual Score: 12 Target Score: 6		
		Plan) with clearly		deliver existing	4.	Established and embedded annual			8 September 2025		
		defined priorities		programmes	_	business planning framework in place	Risk Response	e Action: Trea	t		
		that are aligned to		and projects	5.	Regular officer / member review points in	Commentary:				
Dag FO	3.	the Corporate Plan.  There is insufficient capacity and / or resource in the senior structure (Management Team and Wider Management Team) to deliver the Council's priorities.  Local Government Reorganisation restricts the Council's ability / capacity to deliver priorities	4.	Inability to implement and deliver existing strategies  Lack of capacity / resource to introduce new workstreams or deliver emerging priorities  Adverse impact on staff health / wellbeing where resources are overstretched	6.	place Collaboration across key corporate services (e.g. Policy & Strategy, Finance, Procurement, Projects & Programmes, People Services) to ensure strategic alignment of key workstreams with the Council's priorities	Corporate Peea a review of outhe Administrate Plan, which is delivery programed Administration without the corplan, with the reshaped in lir priorities, also Government Feed with the Leade existing prioritiand to shape to Business Plan 2025/26. While direct financial to present a reduring 2025/26 Council does restrategic deliver that any new seem will need to be	er Challenge of strategic plation's prioritie Plan and the the Council's amme. Subset put forward to tresponding Edirection that he with the Additaking into acceptant and Deputyties, understarthese into a new to be presented to the presented budget for the programment of the programment of the presented to the	he MTFP 2025/26 Executive Business this is to be ministration's new execunt Local n. Officers will work Leader to review and the new priorities,		

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							case basis. Day to day service delivery and business as usual activity is unaffected.		
Α	ctions for Improvement				Compl Date:	letion	Officer:	% completed	
1.	Work with the Leader and Deput so that these can be shaped into will be led by the Policy & Strate	a new delivery pro	gramme (Executive Busin		30/09/	2025	S151 / Policy & Strategy		
2.	Officers will carry out the approp setting and business planning fra Business Plan delivers a balance		30/09/	2025	S151 / Policy & Strategy				
3.	Officers will work with Managem operational implications in respe deliver the new Executive Busine	ct of ensuring appro	•	•	30/09/	2025	S151 / Policy & Strategy		
4.	A new senior structure is being d and in response to the findings of ensure appropriate capacity is in Business Plan aligned to delivery	of the Peer Challeng or place at the senior	e. This is being actioned a level to drive forward the	ns a high priority to new Executive	30/09/	2025	S151 / Policy & Strategy		
5.	The Strategic Risk Register will be Council.	be reviewed to ensu	re it reflects the new strate	egic priorities of the	30/09/	2025	S151 / Policy & Strategy		

## Agenda Item 6b



Governance and Audit Committee

29 July 2025

**Subject: Internal Audit Progress Report** 

Report by: Assistant Director People &Democratic Services

Contact Officer: Lisa Langdon

Assistant Director People & Democratic Services

Purpose / Summary: To present Governance and Audit Committee

with the progress report for quarter one 2025/26

from Internal Audit

### **RECOMMENDATION(S):**

Governance and Audit Committee are asked to review the progress to date and to agree the content of the report.

### **IMPLICATIONS**

<b>Legal:</b> Contents outlines progress made against legal contract with Internal Audit provider.
(N.B.) Where there are legal implications the report MUST be seen by the MO
Financial: FIN/57/26/MT/VA
No financial implications arising from this report
Staffing : None
(N.B.) Where there are staffing implications the report MUST have a HR Ref
Equality and Diversity including Human Rights : None
Data Protection Implications : None
Climate Related Risks and Opportunities: None
Section 17 Crime and Disorder Considerations: None
Health Implications: None
Title and Location of any Background Papers used in the preparation of this report :
None
Risk Assessment :
None

Call in and Urgency:

Is the decision one which Rule 14.7 of the Scrutiny Procedure Rules apply? Page 61

i.e. is the report exempt from being called in due to urgency (in consultation with C&I chairman)	Yes	No	X	
Key Decision:				
A matter which affects two or more wards, or has significant financial implications	Yes	No	x	

#### 1. Introduction

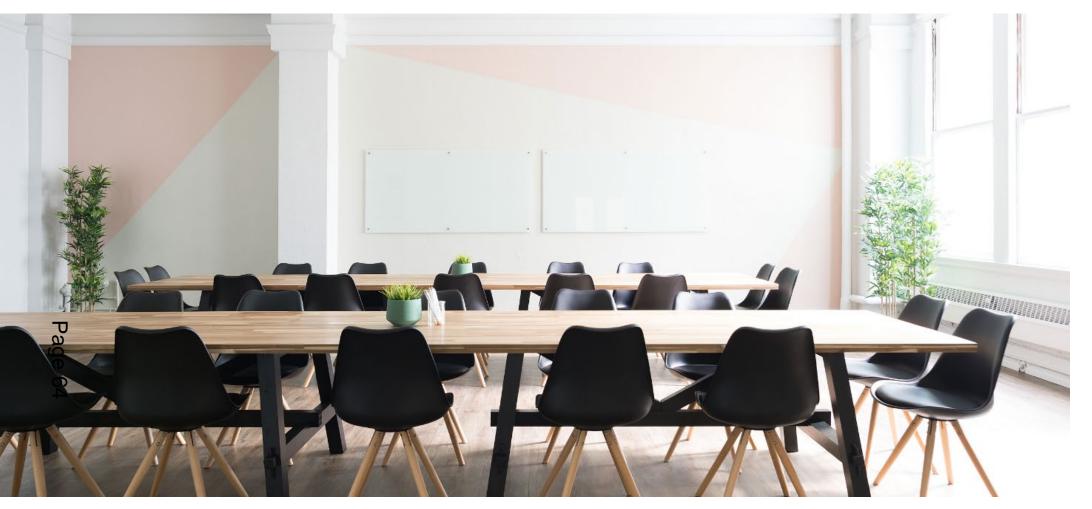
1.1 Internal Audit for West Lindsey District Council is undertaken by RSM UK Risk Assurance Services LLP. All quarterly progress reports and final internal audit reports are reported to Management Team and Governance and Audit Committee.

#### 2. Current Position

2.1 The report from Internal Audit for quarter one outlines the competition of the Fraud Risk Assessment follow up and summary of outstanding actions as well as target dates for the remainder of the Audit Plan for 2025/26. This report is attached as Appendix One.

### 3. Recommendation

3.1 Governance and Audit Committee are asked to review the progress to date and to agree the content of the report.



### WEST LINDSEY DISTRICT COUNCIL

Internal Audit Progress Report

29 July 2025

This report is solely for the use of the persons to whom it is addressed.

To the fullest extent permitted by law, RSM UK Risk Assurance Services LLP will accept no responsibility or liability in respect of this report to any other party.



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### **KEY MESSAGES**

The internal audit plan for 2025/26 was approved by the Governance and Audit Committee at the 11 March 2025 meeting. This report provides an update on progress against the plan and summarises the results of our work to date.

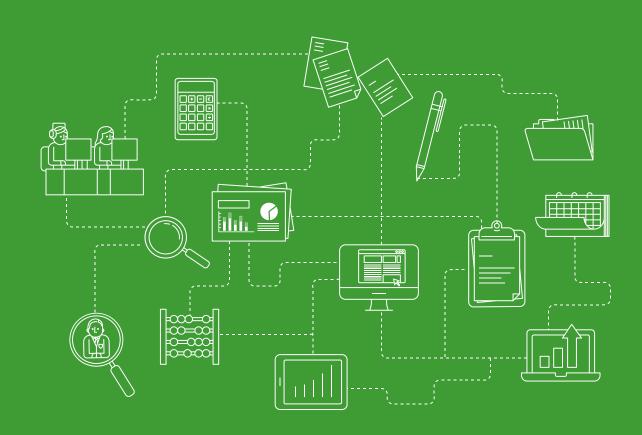


We have issued one report as final as part of the internal audit plan since the Governance and Audit Committee meeting in June 2025. This is Fraud Risk Assessment – Follow Up and Testing (1.25/26).

- Details of the progress made against the internal audit plan are included at Appendix A. [To note]
- Fieldwork dates have been agreed with management for all of the internal audits scheduled for 2025/26 to ensure that all fieldwork will be completed by the end of the year, and our Head of Internal Audit Opinion can be provided at the first meeting of the 2026/27 financial year. Details are included in Appendix B. [To note]

# Appendices





### APPENDIX A: PROGRESS AGAINST THE INTERNAL AUDIT PLAN 2025/26

Assignment	Status / Opinion issued	Actions agreed		Target Governance and Audit Committee meeting	Actual Governance and Audit Committee meeting		
		Advisory	Low	Medium	High		
Fraud Risk Assessment - Follow Up	Final Report Issued / Reasonable Assurance	0	1	3	0	July 2025	July 2025
Follow Up 1	Fieldwork commencing 1 July 2025					September 2025	
ICT Audit	Fieldwork commencing 11 August 2025					November 2025	
Members Onboarding and Training	Fieldwork commencing 15 September 2025					November 2025	
ant Funding and Grant Management	Fieldwork commencing 15 September 2025					November 2025	
ancial Resilience and Scrutiny	Fieldwork commencing 3 November 2025					January 2026	
Procurement	Fieldwork commencing 1 December 2025					January 2026	
HR System Readiness	Fieldwork commencing 1 December 2025					January 2026	
Combined Assurance	Fieldwork commencing 1 December 2025					January 2026	
Planning Enforcement	Fieldwork commencing 5 Janaury 2026					March 2026	
Emergency Planning / BCP	Fieldwork commencing 26 January 2026					May 2026	
Climate Change Strategy	Fieldwork commencing February 2026					May 2026	
Follow Up 2	Fieldwork commencing 9 March 2026					May 2026	

### APPENDIX B: OTHER MATTERS

### **Quality assurance and continual improvement**

To ensure that RSM remains compliant with the PSIAS framework we have a dedicated internal Quality Assurance Team who undertake a programme of reviews to ensure the quality of our audit assignments. This is applicable to all Heads of Internal Audit, where a sample of their clients will be reviewed. Any findings from these reviews are used to inform the training needs of our audit teams.

As part of the Quality Assessment and Improvement Programme, none of your files were selected for Internal Quality Monitoring programme during 2024/25. From the results of the reviews undertaken across our client base, there are no areas which we believe warrant flagging to your attention as impacting on the quality of the service we provide to you.

In addition to this, any feedback we receive from our post assignment surveys, client feedback, appraisal processes and training needs assessments is also taken into consideration to continually improve the service we provide and inform any training requirements.

#### Post assignment surveys

We are committed to delivering an excellent client experience every time we work with you. Your feedback helps us to improve the quality of the service we deliver to you. Following the completion of each product, we include a link to a brief survey in each report we issue.

### APPENDIX C: KEY PERFORMANCE INDICATORS

Delivery				Quality			
	Target	Actual	Notes*		Target	Actual	Notes*
Audits commenced in line with original timescales*	Yes	Yes		Conformance with PSIAS	Yes	Yes	
Draft reports issued within 10 days of debrief meeting	10 working days	5 working days (average)		Liaison with external audit to allow, where appropriate and required, the external auditor to place reliance on the work of internal audit	Yes	Yes	
Management responses received within 10 days of draft report	10 working days	1 working day (average)		Response time for all general enquiries for assistance	2 working days	2 working days	
anal report issued within 3 days of anagement response	3 working days	2 working days (average)		Response for emergencies and potential fraud	1 working day	N/A	

### Notes

This takes into account changes agreed by management and the Governance and Audit Committee during the year. Through employing an agile or a flexible approach to our service delivery we are able to respond to your assurance needs.

### FOR FURTHER INFORMATION CONTACT

Rob Barnett, Head of Internal Audit **Aaron Macdonald, Managing Consultant** 

Email: Robert.Barnett@rsmuk.com Email: Aaron.Macdonald@rsmuk.com

#### rsmuk.com

The matters raised in this report are only those which came to our attention during the course of our review and are not necessarily a comprehensive statement of all the weaknesses that exist or all improvements that might be made. Actions for improvements should be assessed by you for their full impact. This report, or our work, should not be taken as a substitute for management's responsibilities for the application of sound commercial practices. We emphasise that the responsibility for a sound system of internal controls rests with management and our work should not be relied upon to identify all strengths and weaknesses that may exist. Neither should our work be relied upon to identify all circumstances of fraud and irregularity should there be any.

Our report is prepared solely for the confidential use of West Lindsey District Council, and solely for the purposes set out herein. This report should not therefore be regarded as suitable to be used or relied on by any other party wishing to acquire any rights from RSM UK Risk Assurance Services LLP for any purpose or in any context. Any third party which obtains access to this report or a copy and chooses to rely on it (or any part of it) will do so at its own risk. To the fullest extent permitted by law. RSM UK Risk Assurance Services LLP will accept no responsibility or liability in respect of this report to any other party and shall not be liable for any loss, damage or expense of whatsoever nature which is caused by any person's reliance on representations in this report.

This report is released to you on the basis that it shall not be copied, referred to or disclosed, in whole or in part (save as otherwise permitted by agreed written terms), without our prior written consent.

We have no responsibility to update this report for events and circumstances occurring after the date of this report. RSM UK Risk Assurance Services LLP is a limited liability partnership registered in England and Wales no. OC389499 at 6th floor, 25 Farringdon Street, London EC4A 4AB.

# AUDIT OUTCOME OVERVIEW – FRAUD RISK ASSESSMENT – FOLLOW UP AND TESTING

#### Conclusion:

Overall we were unable to confirm that all actions were implemented as documented in the Governance and Audit Committee meetings. It should be noted that for some actions we did not receive evidence and therefore we cannot confirm that the actions have been implemented and fraud risks are mitigated appropriately. We have agreed three medium and one low priority action with management to address the findings from this review.

## Internal audit opinion:







Minimal Assurance

Partial Assurance

Reasonable Assurance

Substantial Assurance

Taking account of the issues identified, the board can take reasonable assurance that the controls upon which the organisation relies to manage this risk are suitably designed, consistently applied and effective.

However, we have identified issues that need to be addressed in order to ensure that the control framework is effective in managing the identified risk(s).

#### Audit themes:

#### Fraud Risk Assessment Action Plan

• We were unable to locate an action plan of the management actions that came out of the Fraud Risk Assessment audit which clearly documents the responsible owners and implementation dates. (Medium)

### Oversight and monitoring

• Although there was regular reporting to the Governance and Audit Committee on the action plan prior to January 2025, we noted that there has been a lack of regular update and monitoring since then. (Low) Furthermore we identified that an action plan has not been kept up to date and we noted a discrepancy between the number of recommendations raised in the original Fraud Risk Assessment audit, (41) compared to the number of recommendations monitored and reported against, (38). (Medium)

### Fraud Risk Assessment Plan Completion of Actions

• Due to the absence of an action plan/ tracker, and the handover of the Section 151 Officer, some action owners were unaware of the management actions, leading to 18 actions not being implemented. (Medium)

## SUMMARY OF MANAGEMENT ACTIONS

#### The action priorities are defined as\*:

#### High

Immediate management attention is necessary.

#### Medium

Timely management attention is necessary.

#### Low

There is scope for enhancing control or improving efficiency.

Ref	Action	Priority	Responsible Owner	Date
1	Assign action owners and dates following this audit for any areas still requiring completion.	Medium	Director of Finance and Assets and 151 Officer	31 December 2025
2	Ensure the Fraud Risk Assessment Action Plan is regularly updated and reported on, with a live version being available for all action owners to be able to access.	Medium	Director of Finance and Assets and 151 Officer	31 December 2025
₽age	Management to ensure the actions continue to be regularly reported against back to the Committee and to report on the progress made against those on a quarterly basis.	Low	Director of Finance and Assets and 151 Officer	31 December 2025
<b>e</b> 73	To develop and monitor an action tracker for all the management actions that are outstanding, which includes dates to be completed by and action owners.	Medium	Director of Finance and Assets and 151 Officer	31 December 2025
	<b>Management Response</b> : Fraud Action plan has now been developed. The main focus to get the Fraud, Bribery and Corruption Policy and the Anti Money Laundering and Financial Crime Policy agreed and the other actions will be implemented based on these.			

# Agenda Item 6c



# GOVERNANCE AND AUDIT COMMITTEE

<sup>29th</sup> July 2025

**Subject: Unaudited Statement of Accounts 2024/25** 

Report by: Director of Finance and Assets (S151 Officer)

Contact Officer: Comie Campbell

Interim Financial Services Manager

comie.campbell@west-lindsey.gov.uk

Purpose / Summary: The 2024/25 Unaudited Statement of Accounts

is presented for Scrutiny.

#### **RECOMMENDATION(S):**

That Members pre-scrutinise the attached Unaudited Statement of Accounts 204/25. Any comments of this committee will be referred to the Section 151 Officer and the Council's external auditors, KPMG.

#### **IMPLICATIONS**

**Legal:** The Statement of Accounts is prepared in accordance with the Accounts and Audit Regulations 2015

#### Financial: FIN/54/26/MT/CC

The unaudited Statements of Accounts 2024/25 has been prepared in accordance with proper accounting practices and the requirements of International Financial Reporting Standards (IFRS). This is intended to provide for comparable accounts across all accounting boundaries, public and private, national and international.

The Actual Outturn for 2024/25 reported a surplus of £2.057m, of which £0.931m relates to budget provision for projects which have approval for carry forward as they span financial years. This leaves a £1.126m surplus which has been transferred to reserves.

Long Term assets total £69.632m (£62.901m 2023/24).

In respect of Usable Reserves, the Council remains in a healthy position with balances detailed below:

- General Fund working balance totals £4.478m, (£3.403m 2023/24)
- General Fund Earmarked reserves total £19.558m, (£20.048m 2023/24)
- Capital receipts total £1.479m (£1.460m 2023/24)
- Capital Grants unapplied £3.070m (£3.577m 2023/24)

A number of financial performance ratios are contained within the report which illustrate that the Council remains in a healthy financial position.

**Staffing:** None arising from this report.

**Equality and Diversity including Human Rights :** None arising from this report

**Data Protection Implications :** None arising from this report

Climate Related Risks and Opportunities: None arising from this report

Health Implications: None arising from this report									
Title and Location of any Background Papers used in the preparation of this report :									
Code of Practice on local authority accounting in the United Kingdom 2024/25.									
Code of Practice on Local Authority Accounting in the United Kingdom – Guidance notes for practitioners 2024/25 Accounts.									
The Accounts and Audit (England) Regulations 2015.									
Papers are located in the Financial Services section, Guildhall.									
Risk Assessment :									
Should the auditors find any material errors this may result in a qualification of the accounts:									
<b>Mitigation</b> : The auditors have been consulted on any material issues identified during the closedown process and agreement has been made on the treatment of such items.									
<b>Mitigation</b> : A robust quality check has been undertaken and working papers prepared and reviewed.									
Call in and Urgency:									
Is the decision one which Rule 14.7 of the Scrutiny Procedure Rules apply?									
i.e. is the report exempt from being called in due to urgency (in consultation with C&I chairman)  No  X									
Key Decision:									
A matter which affects two or more wards, or has significant financial implications  Yes  X									

#### 1 Introduction

- 1.1 The Unaudited Statement of Accounts for 2024/25 (Appendix A) has been prepared under the International Financial Reporting Standards based Code of Practice on Local Authority Accounting (the Code).
- 1.2 Following the Accounts and Audit Regulations 2015 the Council's Draft Statement of Accounts (subject to audit) must be certified by the Chief Finance Officer and published before the 30 June 2025. Following completion of the external audit the Council must formally approve the accounts before the 28 February 2026.
- 1.3 The Committee is therefore presented with the unaudited Statement of Accounts, which was approved for issue to the Auditor, KPMG, by the Director of Finance and Assets (S151 Chief Finance Officer) on the 26<sup>th</sup> June 2025.
- 1.4 This Committee is responsible for the approval of the Statement of Accounts and any material amendments recommended by the external auditors. The external audit commences on the 28<sup>th</sup> July 2025 for 5 weeks, therefore the current target for presenting the audited Statement of Accounts to this committee is the meeting on the 25<sup>th</sup> November 2025.
- 1.5 Members of the Governance and Audit Committee will be provided with specific training on the Statement of Accounts to enable them to meet these requirements.
- 1.6 The unaudited Statement of Accounts has been combined with the Annual Governance Statement (AGS) as in previous years whereby the Council publishes one document, clearly identifying that these are separate statements.
- 1.7 This Committee will review the Draft Annual Governance Statement alongside the Unaudited Statement of Accounts.
- The Statement of Accounts, and all supporting documentation is available for inspections by the electorate and must include the period from 27<sup>th</sup> June 2025 to 7<sup>th</sup> August 2025 by appointment only. From 27<sup>th</sup> June 2025 to 7<sup>th</sup> August 2025, any local elector may make written representations and/or objections to the external auditor to anything about which the auditor could take action under section 7 of the Local Audit and Accountability Act 2014. Those sections deal with expenditure made by the District Council which is unlawful, and any matter in respect of which the auditor could make a report under section 7 of the Act. An elector must send a copy of any such objection to the Director of Corporate Services.

#### 2 The Statement of Accounts

The unaudited Statement of Accounts 2024/25 is attached at Appendix A. The main elements of which are detailed below:

#### 2.1 Expenditure Funding and Analysis (Note 7 to the accounts)

This is a statement which details the net expenditure utilised by our service Clusters which (chargeable to the General Fund) when added to the statutory accounting adjustments i.e. capital charges, pensions. This then reconciles to the Comprehensive Income and Expenditure Account.

#### 2.2 Comprehensive Income and Expenditure Statement (CIES)

This Statement records the day-to-day expenditure incurred in providing services and includes salaries and wages, other running costs and financing costs and income due from fees and charges and government grants. This statement also shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, but such "accounting costs" do not form part of the amount required to be raised through Council Tax. In 2024/25 there was a surplus on the Provision of Services totalling £6.339m (£2.519m surplus in 2023/24).

#### 3.3 Movement in Reserves Statement (MIRS)

This Statement shows the movement in the year on the different reserves held by the Council, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves. The (Surplus) or Deficit on the Provision of Services line shows the true economic cost of providing the Council's services, more details of which are shown in the CIES. These are different from the statutory amounts required to be charged to the General Fund Balance for Council Tax setting.

The Councils usable reserves total £28.586m (£28.486m 2023/24).

#### 3.4 Balance Sheet

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Council. The net assets of the Council (assets less liabilities) are matched by the reserves held by the Council. Reserves are reported in two categories. The first category of reserves are usable reserves, i.e. those reserves that the Council may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the Capital Receipts Reserve that may only be used to fund capital expenditure or repay debt). Usable Reserves total £28.586m (£28.486m 2023/24). The second category of reserves is those

that the Council is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold; and reserves that hold timing differences shown in the MIRS Statement line 'Adjustments between accounting basis and funding basis under regulations'. Unusable Reserves total a surplus of £22.338m (£13.948m 2023/24) which gives a net balance sheet position of £50.924m, usable reserves and unusable reserves (£42.434m 2023/24).

#### 3.5 Cash Flow Statement

The Cash Flow Statement shows the changes in cash and cash equivalents of the Council during the reporting period. The statement shows how the Council generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities.

The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Council are funded by way of taxation and grant income or from the recipients of services provided by the Council. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the Council's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the Council. There has been an overall increase in cash of £1.424m (increase of £2.561m 2023/24).

#### 3.6 Notes to the Accounts

The Notes to the Accounts include additional information including the accounting policies, material items of income and expense and explanations of elements contained within the Comprehensive Income and Expenditure Account and the Balance Sheet.

#### 3.7 Other Financial Statements

**The Collection Fund** is a statutory fund set up under the provisions of the Local Government Finance Act 1988. It includes the transactions of the charging Authority in relation to Non-Domestic Rates and Council Tax and illustrates the way in which the fund balance is distributed to preceptors and the General Fund.

#### 4 Going Concern

4.1 This is to confirm that in publishing the 2024/25 unaudited Statement of Accounts Management has assessed the Going

Concern for West Lindsey District Council and have not identified any material uncertainty which prevent us from applying this principle.

- 4.2 The main factors underpinning this assessment are;
  - The Council's current financial position the Council has delivered a balanced revenue outturn position for 2024/25 and has maintained adequate levels of reserves, which meet the minimum risk assessed level.
  - The Council's projected financial position the Council set a balanced budget for 2025/26 with the requirement to deliver ongoing efficiency savings over the medium term. The Council is developing a Programme to achieve the required savings and this is subject to ongoing review and development to ensure that required savings are delivered. The council has developed a number of financial resilience indicators which demonstrate that over the medium term the Council has enough resources to mitigate any projected deficits over the medium term.
  - The Chief Finance Officer has made a formal statement on the robustness of estimates and the adequacy of reserves, as contained within the Medium-Term Financial Plan.
  - The Council's cash flows are managed on a regular basis to ensure that there are enough funds to meet its financial commitments. The Council has adequate financial resources to meet its immediate financial obligations. The Council could access additional financing from the UK Debt Management Office, should it be required.
  - The Council's Governance Arrangements there is a robust governance framework in place which includes the statutory elements such as the Head of Paid Service, the Monitoring Officer and the Section 151 officer in addition to the current political arrangements (see the AGS).
  - The external regulatory and control environment Local authorities operate in a highly legislated and controlled environment. In addition to the legal framework and central government controls, there are factors such as the role of the external auditor and compliance with best practice such as that published by CIPFA. The provisions in the Code on the going concern requirements reflect the economic and statutory environment in which local authorities operate. These provisions confirm that, as authorities cannot be created or dissolved without statutory prescription, it would not be appropriate for their financial statements to be prepared on anything other than a going concern basis.

- 5.1 The unaudited Statement of Accounts 2024/25 are attached at Appendix A.
- 5.2 It is recommended that Members having considered the Unaudited Statement of Accounts refer any comments to the Director of Finance and Assets (S151 Officer) for subsequent discussion with the Council's External Auditors, KPMG.



# Statement of Accounts and Annual Governance Statement 2024/25

Unaudited Statement











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# A message from the Leader of the Council, Councillor Trevor Young:

As Leader of West Lindsey District Council I am proud to present you West Lindsey District Council's Financial Statements for 2024/25. In a year of many challenges, the accounts not only provide details of the Council's financial position for 2024/25 but also demonstrate the robust financial management exercised by the Finance Team here at West Lindsey. This report provides me with the opportunity to highlight some of our achievements over the past year in delivering our Corporate Plan objectives which contribute to our overall vision. West Lindsey is a great place to live, where businesses, communities can thrive and realise their potential and in the past twelve months we have made real progress in delivering a better future for the people of West Lindsey.



We have supported local communities by providing a wide range of community grants to parish/town councils, community groups and charities. Projects we supported included improving community facilities, providing new play park equipment and delivering community events in towns and villages right across West Lindsey. During 2024/25 we delivered 138 grant awards totalling £232,377 of community investment using a mix of UK Shared Prosperity Funding and our own funds.

We continue to work with key stakeholders via the Employment and Skills Partnership to both address local challenges and facilitate opportunities identified through an Employment and Skills delivery plan - ensuring that ongoing skills intelligence and forecasting pro-actively addresses future business and workforce needs.

We are committed to ensuring the future sustainability of **Our Place** for our residents.. After successfully securing Levelling up Funding from the government the Council continues to deliver its flagship schemes in Gainsborough by awarding grants totalling £3,147,616 relating to 21 properties. Work is almost completed on Whittons Gardens and Baltic Mill and the cinema in Gainsborough due to open in summer 2025.

We continue to deliver the Local Plan and to support the development of local neighbourhood plans with 29 now approved.

As a Council, we have led the response, through organising Community Hubs to ensure that the lone, elderly and vulnerable are supported through the current cost of living crisis. We have provided much needed support and advice and issued grant funding on behalf of the government to local people and businesses who have seen financial hardship through increased food prices and energy costs.

We are seeing a significant impact on our own finances as our costs have increased significantly from the previous year. We continue to be faced with increased financial uncertainty in the medium term as the government has only given funding guidance for 2025/26, however a business rates reset and fair funding review will commence in spring/summer 2025 with the outcome known in the autumn which will impact the Council's financial position for 2026/27. This means although it is hoped we will have clarity over funding levels for a three-year period we are anticipating a reduction in overall funding levels which presents challenges to how we continue to deliver our aspirations for the district.

The government also announced a devolution white paper which included a desire for local government re-organisation in two tier arears such as ours. This is currently at a very early stage but we have been clear we see democracy working at its best when it is as close to residents as possible and see West Lindsey District Council in its current form the best way to deliver this.

Despite our challenges we have continued to deliver a balanced budget and promptly delivered our statement of accounts.

I would like to thank the staff of West Lindsey District Council in contributing to our continued success.

# Message from the Director of Finance and Assets (S151 Officer), Peter Davy

In my role as the Council's Chief Finance Officer it is my responsibility to ensure that the financial affairs of the Council are properly administered and that its financial position remains stable and robust. This is essential to ensuring the Council can provide quality services and continue to support delivery of the Corporate Plan objectives.

This Narrative Report provides a summary of our performance in year and provides an overview of the purpose of each of the Financial Statements within the accounts; summarises the material items within them and gives a holistic overview of the year in terms of both financial and non-financial performance.



It is important to note that the deadlines for the preparation of the accounts 2024/25 after consideration by the Ministry of Housing, Communities and Local Government (MHCLG) and in consultation with stakeholders, that the draft accounts must now be submitted for audit by 30 June 2025 and the backstop date for the conclusion of the audit and publication of the statement of Accounts is now 27 February 2026

This year has seen significant progress against our Executive Business Plan which detailed the actions that we will take to support delivery of the Corporate Plan objectives.

We have seen the continuation of our Levelling Up Fund projects in Gainsborough, supported hosts of Ukrainian families and helped to get Household Support fund funding to vulnerable people. The Council has also continued to work on acquiring the former RAF Scampton site to unlock investment to drive regeneration.

West Lindsey District Council has continued its commercial approach in managing the reduced government funding whilst maintaining quality services, supporting communities and maintaining financial sustainability. The Council made a decision to continue the operation of Market Street Renewal Limited which continued to grow in 2024-25 providing retail and accommodation units in Gainsborough as part of our larger regeneration programmes. Over the last year a number of services have been supported with additional resources due to inflationary challenges and increased demand.

Within these statements you will also find reference to our subsidiary organisations and Joint Ventures which are part of our commercial and innovative approach to delivery of outcomes through commercial opportunities and working in partnership.

We have once again shown good financial stewardship over the year as reflected in these accounts and delivered a surplus from services of £0.350m in addition to corporate savings, budget carry forwards and additional income from interest receivable resulting in an overall surplus for the year to £0.914m. This compares with the accounting surplus on the provision of service of £6.089m shown in the Comprehensive Income and Expenditure Statement on page 28. These two numbers are reconciled in the Expenditure and Funding Analysis which is note 7 to the accounts, with the movement reflecting the legislative exemption from certain financial accounting practices that ensures the tax payer is not funding non cash transactions.

Our Balance Sheet position remains strong with earmarked reserves of £19.6m being set aside for significant investment and service improvement initiatives. The General Fund balance stands at £4.5m which is above our minimum requirement of £2.5m, and will provide increased opportunities for investment and development across the district and within the Authority.

Our financial strategy is reliant on significant capital investment some of which is supported by borrowing. The Capital Investment Strategy and Treasury Management Strategy are both aligned with the latest guidance and regulation from CIPFA and MHCLG. No further long term borrowing has been undertaken in 2024/25.

In terms of future financial risks, during the year the government has announced its devolution white paper which included a desire to implement local government re-organisation which has significant impacts for West Lindsey. The long awaited business rates reset and fair funding review will take place during 2025/26. We have engaged fully with the consultations and will continue to seek to influence with the Government to achieve outcomes in the best interests of West Lindsey residents.



#### 1. The District of West Lindsey

The District covers 1,156km² (447 square miles), with the administrative centre in Gainsborough on the River Trent to the west, and the market towns of Caistor and Market Rasen to the east.

The topography of the District varies from the low Trent Valley to the west to the rolling hills in the Lincolnshire Wolds Area of Outstanding Natural Beauty in the east. There are 20 wards in the district made up of 97 parishes, of which 72 have Parish Councils and 19 smaller ones who have parish meetings. One of the main features of the district is that the population is spread across a large area. The census from 2021 gave the district a population of 95,570 at a density of 82.67 people/km².

The information provided below is based on the latest available.

There are currently 46,007 households in the district. Of these, 8 are owned by the local authority, 4,875 are owned by Private Registered Providers, 165 are owned by other public sector providers and the remaining 40,959 are privately owned.

In 2024, the average gross weekly salary for full-time workers was £677.40 per week, 7.1% lower than the national average.

Last year, 81% of pupils attained at least an RQF2 qualification, equivalent to GCSE level. This is 5.5% lower than the national average.

As of June 2024, a total of 1,685 people claimed out of work benefits, equivalent to 3% of the district's working age population and lower than the national average of 4.2%

West Lindsey

West Lindsey is the second least densely populated local authority are in the East Midlands, with an area of space equivalent to two football pitches per resident.

The average house price in West Lindsey is £229,000, compared to a national average of £295,000. For first time buyers, the average house price is £195,000, whilst the average monthly rent is £632.

The number of business counts fell for the third year in a row, down 1.2% to 3,620 in 2024 compared to 3,725 in 2023. 90% of businesses in West Lindsey are micro-businesses employing between 0-9 people. As of June 2024, 63.6% of people were in employment, below the national average of 75.5%. A total of 13,300 people are economically inactive, or 24.9%, which is higher than the national average of 21.6%.

#### 2. West Lindsey District Council

The Council's vision statement is as follows:

"West Lindsey is a great place to be, where people, businesses and communities can thrive and reach their potential."

To achieve this vision, our Corporate Plan priorities for 2024/25 are:

Our People

Our Place Our Council

#### Health & Wellbeing

to reduce health inequalities and promote wellbeing across the District through the promotion of healthy lifestyles

#### **Economy**

to ensure that economic regeneration in West Lindsey is sustainable and benefits all of our communities

#### **Finances**

to remain financially sustainable

# Vulnerable Groups & Communities

to create strong and selfreliant communities and promote positive life choices for disadvantaged residents

#### **Housing Growth**

to facilitate quality, choice and diversity in the housing market, assist in meeting housing need and demand and deliver high quality housing related services to support growth

#### Customer

to put the customer at the centre of everything we do

#### **Education & Skills**

to facilitate the creation of a highly educated and skilled workforce, that meets the present and future needs of the local and wider economy

# Public Safety & Environment

to create a safer, cleaner district in which to live, work and socialise

#### Staff & Members

to maintain our position as a well-managed and wellgoverned Council

The Corporate Plan can be found online at <a href="https://www.west-lindsey.gov.uk/corporateplan">www.west-lindsey.gov.uk/corporateplan</a>

#### **Our Services:**

Our services have been reported to management and Committees in the following clusters during 2024/25:

- Our People Front facing customer services i.e. Benefits, Council Tax, Operational Services, Homelessness and Housing, Licensing, Customer Services, Food Safety
- Our Place Area based services, i.e. Development Management, Economic Development, Car Parking, Asset Management, Leisure
- Our Council Corporate services, i.e. Finance, Human Resources, Committee Administration, ICT, Business Improvement, Elections, Corporate Fraud

Each Theme also sets out its strategic aims and the desired outcomes to be achieved for each area of focus.

#### **OUR COMPANIES**

The Council holds share equity in the following companies:

WLDC Trading Ltd, Surestaff (Lincs) Ltd, WLDC Staffing Services Ltd, a group of companies created to enable trading commercially. The companies supply agency workers to both West Lindsey District Council (WLDC) and local businesses, supporting the creation of local jobs for local people.

Market Street Renewal – The company aims to act as a delivery vehicle capable of attracting investment to Gainsborough that might not otherwise have been available to the Council alone. The purpose of the company is to support regeneration of the Town Centre through the redevelopment of properties.

Further information can be found at Note 31.

#### **Our Culture:**

Our vision is complemented by a set of values that cut across the whole organisation. We make our values real by demonstrating them in how we behave every day. Our values are central to achieving our behaviours which underpin effective performance in the workplace. Our values are;

# **UR VALUES**

**Customer First** - to put the customer at the centre of everything we do

One Council – to act as one Council, working together to achieve our aims and deliver excellent Council services

Business Smart – in getting things done to the highest standard

**Communicating Effectively** – simply, clearly and concisely ensuring message is understood

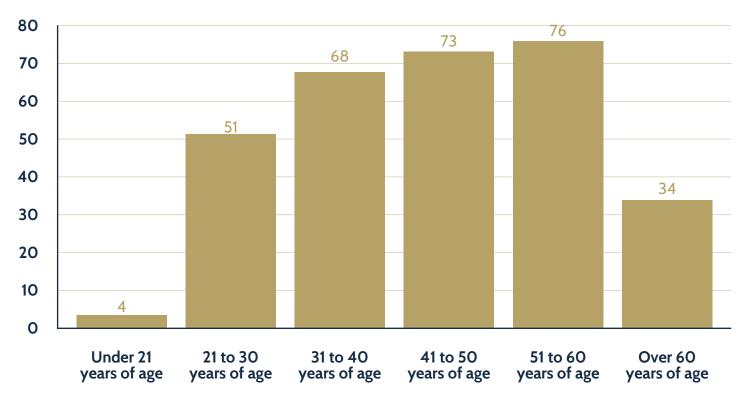
**Integrity in Everything we do** – accountable for our decisions and actions, open, fair, honest and trustworthy

- Customer First to put the customer at the centre of everything we do
- One Council to act as one council, working together to achieve our aims and deliver excellent Council services.
- Business Smart in getting things done to the highest standard
- Communicating Effectively simply, clearly and concisely ensuring message is understood Integrity in Everything we do accountable for our decisions and actions, open, fair, honest and trustworthy

The Council is conscious of the demographic of its employees and is keen to ensure business continuity by establishing a workforce development and training plan that will explore and support the organisational need for succession planning.

Staffing numbers as at 31 March 2025 totalled 306 and are analysed by age and gender below:

#### Number of Employees by Age Range (127 men and 179 women)

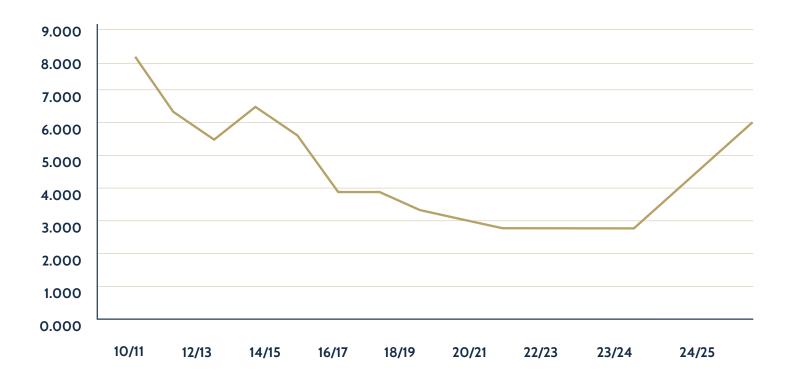




Since the commencement of government funding cuts in 2010/11 the Council has effectively managed a reduction of £2.3m in Settlement Funding. This has been achieved through sound financial management and financial strategy initiatives to reduce expenditure and increase income streams.

The Graph below illustrates the change in Settlement Funding Levels since 2010/11:

#### Change in Settlement Funding Levels since 2010/11



#### **OUR EXTERNAL ECONOMIC OUTLOOK**

During 2024/25 geo-political tensions have continued across the world and this has had various affects on the residents of West Lindsey and the Council itself. Costs have specifically been affected by the Russian invasion of Ukraine with fuel and utility costs rising sharply. Interest rates have begun to fall throughout 2024/25 as inflation as also fallen and therefore the Council has benefitted from its investments but has had to pay more to borrow.

For some time the Government has been consulting on a number of proposals as part of the reform of local government funding, including a Fairer Funding Methodology (distribution of funding within the Sector), Business Rates Retention of 75% (currently 50%) and a Business Rates Rest (resting the baseline back to 2013/14 levels). This government has now announced this will be implemented in 2026/27, mainly due to other government business taking priority.

We will continue to lobby for additional funding and try to influence the outcome of proposals for the benefit of West Lindsey and its residents through responses to consultations and through our networks; Local Government Association (LGA), Rural Services Network (RSN), District Council Network (DCN). West Lindsey District Council is a key partner in the public, private and third sector and now working with the Mayor of Greater Lincolnshire.

The aim of the Industrial Strategy is to boost productivity by backing businesses to create jobs and increase the earning power of people throughout the UK with investment in skills, industries and infrastructure.

The emerging priorities for the Greater Lincolnshire Local Industrial Strategy are set out below, and based on robust evidence, for the basis of a compelling case to Government and the private sector for investment in our area.

- A rural innovation test bed for energy and water
- An adaptive ports and logistics industry driving greater connectivity
- Future proofing the agricultural food sector
- Supporting people to live well for longer in rural areas
- A high quality, inclusive visitor economy

Importantly for West Lindsey District Council, the Local Industrial Strategy will help to guide the strategic use of local funding streams and act as a gateway to future local growth funding. To this effect we have worked hard to ensure that issues of strategic economic importance to our district, as set out in the Corporate Plan, are well represented.

The Council has a number of key projects in delivery, particularly relating to the Levelling up Fund and has been successful in funding bids for the UK Shared Prosperity Fund. As other opportunities arise, the Council will look to leverage the maximum possible internal and external investment in order to achieve its priorities.









#### 3. How the Council is governed

West Lindsey District Council has 20 wards within its area represented by 36 elected Members (Councillors) who sit on the Council.Councilors can combine into political groups.

The make-up of the groups on the council is currently:

- Liberal Democrat Administration 18
- Opposition Group 14
- Lincolnshire Independents 2
- Consensus Independents 2

The Council is managed by the Chief Executive

The current appointments are:

Leader of the Council - Cllr Trevor Young Deputy Leader of the Council - Cllr Lesley Rollings Chairman of the Council - Cllr Stephen Bunney Vice Chairman of the Council - Cllr Matthew Boles

Further information of our Senior Officers are contained in Note 26.

The Councils Constitution sets out the governance arrangements of the Council. The rules, procedures and guidance should provide assurance to our citizens that decisions made in their name have been taken correctly. The Constitution can be found on our website: www.west-lindsey.gov.uk/constitution

The Annual Governance Statement 2024/25 (included with this publication) provides details of the annual review of the effectiveness of its governance framework including the system of internal control.

The Combined Assurance Status Report 2024/25 offers a triangulated view of assurance with opinion provided by management, corporate and/or other third party assurance and Internal Audit. This has found despite all of the challenges during 2024/25, the Council has:

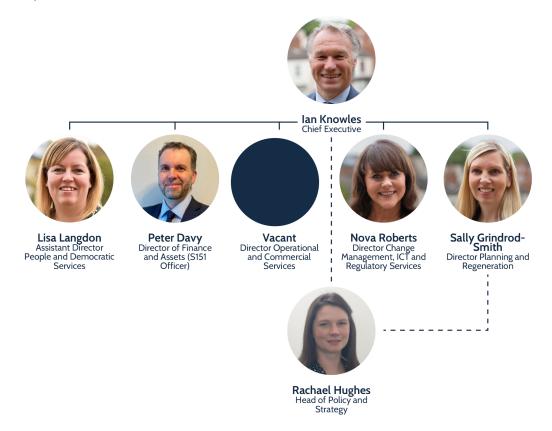
- Started to deliver the UKSPF investment plan
- Delivered a Balanced budget without use of reserves
- Continued to pursue the regeneration of the former RAF Scampton site.
- Made improvements to a number of ICT systems.
- Continued to deliver the LUF Programme across Gainsborough
- Received accolades and recognition across a number of services.

#### 4. How we operate

The Council operates to achieve our objectives through utilising our resources (inputs) to achieve value for money (effective, efficient and economical outputs).

The Management Team under the leadership of the Chief Executive, Ian Knowles are responsible for the management of the organisation, delivery of initiatives and projects contained within the Executive Business Plan, which will support delivery of the Corporate Plan.

The Councils key services include;



**Operational and Commercial Services** – keeping communities clean and healthy whilst ensuring a commercial approach is undertaken in the delivery of our services.

**Planning and Regeneration** – keeping our communities sustainable, encouraging housing regeneration and economic growth in support of job creation.

**Change Management and Regulatory Services** – Keeping our organisation efficient, and keeping our people safe through enforcement and inspection activities.

**People and Democratic Services** – Managing our valued employees through their engagement, development and utilisation within the organisation in line with our culture, and ensuring our governance arrangements are sound.

**Finance and assets** – maintaining a high standard of financial management and seeking best value from our Property Assets, overseeing procurement, collecting council tax and business rates, overseeing other debt collection and administering housing benefits.

Our resources include employees, money, partners, contractors, assets etc. which are used to their best effect to deliver the desired outcomes.

#### 5. Performance

• The Council is working to its Corporate Plan covering the period 2023-2027. It sets out the Council's vision for the District and sets out key strategic objectives which will deliver desired outcomes for communities. The Corporate Plan is explicitly aligned to the Medium-Term Financial Plan (MTFP) and Executive Business Plan which details key corporate activity which will support the achievement of the Council's aims and objectives. This ensures that the aspirations in the Corporate Plan are realistic within the context of the funding constraints placed on the Council.

The Council continued to deliver its Corporate Priorities, including the following objectives:

#### **Our People**

- Ensure housing solutions provide choice and support independence.
- Increase opportunities for participating in sport, leisure and cultural activities across the district.
- Deliver services and health improvements that enable the re-establishment of lives after crisis.
- Improve communities and transform places.
- Support our voluntary and community sector to thrive and be sustainable.
- Reduce inequalities across the district and support identified communities at risk.
- Work with key stakeholders to ensure appropriate skills training and provision is in place.
- Improve access to training and increase employment prospects for West Lindsey residents.
- Provide support in meeting the skills needs of local employers.

#### **Our Place**

- Create a thriving and dynamic economic environment in which businesses can reach their full potential.
- Diversify the economic base and support the creation of more highly skilled jobs.
- Maintain a sustainable Local Plan for Central Lincolnshire.
- Maintain housing growth to meet need and demand, using private sector solutions where appropriate.
- Improve housing standards and take appropriate enforcement action where necessary.
- A long-term plan for housing investment that maximises opportunities for affordable housing.
- Connecting our local communities and increasing the quality and provision of green space.
- Use the Council's statutory functions to reduce anti-social behaviour and increase people's feelings of safety in their local communities.
- Ensure the Council is meeting its new duties and obligations under the Environment Act, 2021.

#### Our Council

- Services that deliver value for money to local taxpayers.
- Delivery of a sound assurance framework.
- Climate responsibility is on a par with fiscal responsibility when making key decisions.
- Deliver high quality, customer centric services that offer an excellent customer experience.
- Modern, sustainable services that offer equality of access to all.
- The ability to understand and meet current and future need and demand based on evidence and insight.
- High performing services that demonstrate a culture of continuous learning and improvement.
- Maintain an effective, highly skilled workforce and ensure members are equipped to fulfil their role and duties.



Whittons Garden work has started



THI Market Rasen



Groundbreaking of new Savoy Cinema



RAF Ingham Heritage Centre



Saxilby Bridge refurbishment



THI Gainsborough Market Place

#### Financial Performance 2024/25:

The Council is funded from a variety of sources including taxation (Council Tax and Business Rates) and government grants the table below illustrates the amounts received from these sources and future estimates as detailed within the Medium-Term Financial Plan 2025/26 - 2029/30.

Funded By	Actual 2024/25	Budget 2025/26	Forecast Budget 2026/27	Forecast Budget 2027/28	Forecast Budget 2028/29	Forecast Budget 2029/30
Business Rate Retention Scheme	6,114,152	6,654,900	5,219,100	4,692,700	4,170,000	4,211,700
Council Tax	7,752,300	8,148,600	8,558,100	8,945,900	9,349,500	9,772,800
Collection Fund Surplus Council Tax	259,047	275,600	0	0	0	0
New Homes Bonus	845,263	499,400	0	0	0	0
Other Government Grants	1,251,550	2,726,300	1,215,300	723,800	632,400	638,100

The Council sets its Council Tax annually and for 2024/25 the equivalent Band D rate was £241.55 (£234.54 2023/24) generating £7.752m (£7.434m 2023/24) – this excludes income from Parish Precepts. Further information is provided in the Notes to the Collection Fund.

In addition to these sources of funding, we receive income from fees and charges for services which generates income of £4.716m and interest and investment income totals £2.843m.

#### Revenue:

The Council approved a revenue budget, including Council Tax charges, for 2024/25 of £18.499m (£16.739m 2023/24). There was no requirement to utilise the General Fund Balance to provide a balanced budget. The actual out-turn has realised a surplus on services of £1.126m. The Corporate Policy and Resources Committee approved that this would be transferred to earmarked reserves and the general working balance.

The following table reports the revenue actuals against a revised budget for 2024/25 as reported to Corporate Policy and Resources Committee and based on controllable costs/income. This is before any adjustments required by accounting standards that are subsequently reversed under statute, which are included in the Comprehensive Income and Expenditure Account. Note 10 provides details of the accounting adjustments;

Service Cluster	Original Budget	Revised Budget	Actual Outturn	Outturn Variance
Our Council	8,224,800	8,528,847	8,073,441	(455,406)
Our People	1,715,100	1,822,700	1,787,738	(34,962)
Our Place	4,705,100	5,049,900	5,189,496	139,596
Covid 19 Business Support Grants	0	0	1,020	1,020
Cluster Total	14,645,000	15,401,447	15,051,695	(349,752)
Interest Receivable	(658,200)	(692,200)	(1,212,675)	(520,475)
Investment Income – Property	(1,568,400)	(1,575,600)	(1,629,896)	(54,296)
Drainage Board Levies	531,900	531,900	531,852	(48)
Parish Precepts	2,700,700	2,700,700	2,700,676	(24)
Interest Payable	692,700	692,700	708,706	16,006
Repayment of Borrowing	959,300	959,300	954,044	(5,256)
Net Revenue Expenditure	17,303,000	18,018,247	17,104,402	(913,845)
Transfer to/(from) General Fund	(52,700)	(955,200)	(981,700)	(26,500)
Transfer to/(from) Earmarked Reserves	1,248,600	1,471,353	1,674,346	202,993
Amount to be from Government Grants & Council Tax	18,498,900	18,534,400	17,797,048	(737,352)
Business Rates	(5,796,700)	(5,796,700)	(6,114,152)	(317,452)
Collection Fund Surplus	(290,000)	(290,000)	(259,047)	30,953
Parish Councils	(2,700,700)	(2,700,700)	(2,700,700)	0
New Homes Bonus	(845,300)	(845,300)	(845,263)	37
Other Government Grants	(1,113,900)	(1,149,400)	(1,251,550)	(102,150)
Council Tax	(7,752,300)	(7,752,300)	(7,752,300)	0
Total Funding	(18,498,900)	(18,534,400)	(18,923,012)	(388,612)
Net	0	0	(1,125,964)	(1,125,964)

#### 6. Service Performance

Corporate Health Performance	Actual 2023/24	Target 2024/25	Actual 2024/25					
Perspective: Customer								
Volume of received complaints	176	No target set	159					
Volume of received compliments	1,333	No target set	1,602					
Perspective: Financial								
Budget Variance	(£191,371)	0	(£1,125,964)					
Council Tax in year collection	97.73%	97.73%	97.70%					
Perspective: Process	Perspective: Process							
Average time to resolve a complaint	7 days	14 days	7 days					
Major Planning applications determined on time	98%	90%	87%					
Non-Major planning applications determined on time	97%	94%	97%					
Perspective: Quality								
Service and system availability	100%	98%	100%					
Reception Visits (face to face)	40,979	No target set	45,403					
Telephone calls from customers to the Customer Services Team	44,659	No target set	49,175					
E-forms completed by or for customers	64,131	No target set	65,474					
Emails from customer to the Customer Services Team	6,801	No target set	7,145					
Staff absenteeism	0.6 days	0.6 days	0.64 days					

The Council recognises the revenue impact of capital investment and monitors this closely as part of corporate monitoring processes. Business cases supporting capital investment proposals include all revenue impacts and these are assessed as part of the budget setting process to ensure that they are affordable.

#### **Balance Sheet:**

Significant movements on the balance sheet relate to:

- The annual revaluation of Property Plant and Equipment in Long Term Assets has contributed to the increase of £6.731m to £69.632m (£62.901m 2023/24).
- An increase in Short-Term Investments in Current Assets, have contributed to the increase of £1.983m to £26.655m (£24.672m 2023/24).

Resulting in a Net Assets increasing by £8.219m to total of £50.657m (£42.438m 2023/24) The usable reserves of £28.586m (£28.486m 2023/24) held by the Authority include £19.558m of earmarked reserves (which will support the ongoing investment in the capital programme, development of services and management of financial risks).

#### Debt and Investments:

The Council has previously undertaken Public Works Loan Board and other Local Authority borrowing to support its cash flows and significant capital investments (further information can be found at Note 18 and 35).

At the end of the year the Council has £21.750m of Treasury investment (£20.210m 2023/24). In addition, long term borrowing totalled £14.0m with the Public Works Loan Board.

#### Material Liabilities Incurred:

The majority of the employees of the Council are members of the Local Government Pension Scheme (LGPS). The liability for both statutory and discretionary pension benefits, measured on an IAS19 basis has decreased over the year. At 31st March 2025 the Council's net liability reported by the Actuary to the LGPS was £9.831m (£10.395m in 2023/24), a decrease of £0.564m. This is mainly due to changes in the actuarial financial assumptions.

At the last formal review in 2022 the Actuary assessed that the West Lindsey District Council Pension Scheme was 16 years from being a fully funded scheme.

More details of the IAS19 valuation are set out in Note 32 to the Financial Statements.

#### Significant provisions, contingencies and material write-offs:

No significant contingencies or material write offs were recognised in 2024/25.

#### **Staffing Trends:**

The Council continues to put considerable effort into its drive to become more efficient by reducing staffing numbers yet maintaining quality award winning services. This has been achieved by introducing a range of measures such as more flexible working, restructuring management and streamlining back office activities by the use of new technology.

The Council utilises full time or part time temporary/fixed term contract staff who provide additional resource for specific projects or service delivery.

#### Carbon Management Plan:

The Council is committed to reducing energy usage and carbon emissions and has in place within its Carbon Management Plan carbon reducing projects and action plans to deliver this objective. Since 2008/09 CO2 emissions have been reduced by over 20%. The plan aims to build on this success in order to achieve an ambitious Central Government target reduction of 100% by 2050.

#### 7. Risks and Opportunities

The Council manages all risks via a formal Approved Code of Practice. As part of the process, comprehensive strategic and service risk registers are maintained and processes are in place for risks identification and review. In addition to risk identification, mitigating actions are agreed to either terminate the risk or reduce its potential impact.

Financial risks are specifically identified and considered within the MTFP report as part of the budget setting process. These risks are then monitored by a number of methods depending upon the type of risk. For example, the risk of income targets not being achieved is monitored through monthly income monitoring and reporting is undertaken with a full review of fees and charges annually which incorporates trend analysis, benchmarking and future demand estimations.

Business Cases for projects within wider Programmes of work, also identify risks and mitigations, these are monitored through a robust process of reporting.

#### **Key Strategic Risks:**

- Information Governance Data leakage and successful cyber-crime attempts occur leading to financial, reputational and legal consequences due to lack of robust controls, policies and processes which are not communicates to and followed by staff and Members.
- Open for Business The achievement of the growth targets lags behind the local plan. The increase in tax base does not match ambition.
- People First we do not deliver a customer focused approach, provide appropriate infrastructure and facilities for residents and businesses.
- Community & Residents We do not provide leadership of place for our communities and residents to ensure their well-being isn't adversely affected.
- Workforce We do not develop, equip and support staff to be fully effective in their roles thereby unable to adhere to our customer focussed, entrepreneurial principles, resulting in poor service, non-motivates work force and providing an unattractive offer both for residents and inward investment.
- Asset Management Our assets are underutilised, generate lower returns than required, do not facilitate inward investment or deliver fewer social benefits than expected.
- Health and Safety We do not adequately ensure that our staff and visitors are protected in the workplace from accidents or work- related ill-health by eliminating hazards from work activities where possible and where possible and where not, assessing and ensuring adequate control of the associated risks. This leads to an unsafe workplace and in adequate care for staff and potential legal action.
- Partnerships We do not fulfil our role as influencer, shaper and co-ordinator of major economic, social and environmental issues that affect the District.
- Our delivery vehicles for shared estates or trading companies do not effectively deliver against their intended purpose and achieve Value for Money.
- Value for Money Services We do not identify and implement efficient and effective, lower-cost
  alternative service delivery models. We do not ensure sufficient focus on the financial drivers and value
  for money considerations of change/improvement proposals. We do not use effective benchmarking
  date to inform VFM decisions and failure of partnership mechanisms to deliver VFM considerations.
- Commercial Approach Commercial projects do not deliver anticipated benefits resulting in increased financial pressures.

- Compliance We do not comply, or fail to correctly implement relevant, statutory legislation resulting in adverse reputational impacts and legal and financial consequences.
- Business Continuity Council services are not maintained and priority services are not provided in the event of significant disruption or a major emergency in the District.

#### **Key Future Risks:**

- Successful delivery or our commercial and growth commitments The Financial Strategy has plans to use a significant amount of reserves in addition to borrowing to further develop the District and to invest in a range or commercial opportunities to increase our self generated income substantially.
- Compliance with General Data Protection Regulations (GDPR), data leakage and Cyber Crime, would
  result in financial, legal and reputational consequences. Policies, Procedures and technology have been
  implemented to mitigate risk.
- The future funding of Local Government: there is an unknown risk of the impact of any Local Government Funding Reform and future changes to the Business Rates Retention. The Council has developed a Financial Strategy which aims for a sustainable future reliant on local tax revenues.

#### Financial Recovery:

We are managing and monitoring both our cash flows, the financial impact of covid on income and expenditure and other pressures and savings, which will be reported on a quarterly basis.



#### 8. Future Outlook

Our Corporate Plan 2023 – 2027 sets out the current strategic objectives of the Council. It reflects the opportunities and challenges facing the district and what our residents have told us is important to them. We also express our desired outcome, which will provide our officers with clear direction. It is our aim to ensure that attention is paid to all of our communities, residents and businesses; lives are improved and our district prospers.

The following vision has been adopted by the Council:

"West Lindsey is a great place to be where people, businesses and communities can thrive and reach their potential"

In order to deliver against this vision, the Council will focus on three themes as illustrated below:



The Executive Business Plan 2025/26, which is contained within the Budget Book, is available on our website and outlines the key deliverables for the next 3 years which will contribute to the achievement of the Corporate Plan objectives.

#### www.west-lindsey.gov.uk/council-democracy/facts-figures/council-spending/budget-book

#### Future Financial Resilience:

Medium Term Financial Plan	2025/26	2026/27 (£)	2027/28 (£)	2028/29 (£)	2029/30 (£)
BFWD	719,200	1,098,700	1,258,700	1,306,100	1,508,100
Establishment	449,700	468,500	503,700	517,300	526,200
Pressures	330,100	520,500	568,300	557,200	549,400
Income Loss	76,700	87,200	69,200	57,500	8,900
Savings	(234,100)	(244,000)	(251,500)	(282,100)	(274,000)
Income Gain	(181,800)	(182,100)	(192,300)	(201,800)	(229,600)
Inflation	7,900	9,300	0	(9,300)	93,900
Contribution to Reserves	620,100	126,000	126,000	126,000	126,000
Use of Reserves	0	(620,100)	0	0	0
Increase in MRP	(4,800)	2,500	2,600	2,600	(100)
Increase in Interest Receivable	(73,900	(90,300)	(99,300)	(99,300)	(99,300)
Increase in Interest Payable	32,400	182,600	101,400	65,000	28,800
Movement in Funding:					
Council Tax Surplus	(275,600)	0	0	0	0
Council Tax Yield	(123,400)	(250,500)	(345,800)	(446,700)	(558,400)
Other Government Grants	(424,800)	(438,800)	52,700	144,100	138,400
Business Rates	(917,700)	575,500	1,159,800	1,741,000	1,699,300
Funding Gap	0	1,245,000	2,953,500	3,477,600	3,517,600

The potential funding gap for the Council from 2025/26 to 2029/30 is detailed below:

The Council has a robust budget timetable and will commence its consultation exercise in August 2025. As

demonstrated by both levels of reserves and cash-flow whilst there is a funding gap in the Medium Term the Section 151 Officer is comfortable that the Council remains a going concern.

#### **Future Capital Expenditure Plans:**

Service Cluster/ Financing	Estimate 2025/26 (£)	Estimate 2026/27 (£)	Estimate 2027/28 (£)	Estimate 2028/29 (£)	Estimate 2029/30 (£)	Total Capital Programme (£)
Our People	547,100	99,300	149,600	96,100	67,700	959,800
Our Place	1,632,400	736,200	736,200	736,200	736,200	4,577,200
Our Council	6,377,916	105,000	479,400	928,800	335,000	8,226,116
Corporate	35,200	0	0	0	0	35,200
Grand Total	8,592,616	940,500	1,365,200	1,761,100	1,138,900	13,798,316
Grants & Contributions etc	(2,076,082)	(736,200)	(736,200)	(736,200)	(736,200)	(5,020,882)
Useable Capital Receipts	(51,700)	0	0	(10,000)	0	(61,700)
Reserves	(6,066,434)	(204,300)	(629,000)	(1,014,900)	(402,700)	(8,317,334)
Section 106 Contributions	(255,400)	0	0	0	0	(255,400)
Borrowing	(143,000)	0	0	0	0	(143,000)
Total Funding	(8,592,616)	(940,500)	(1,365,200)	(1,761,100)	(1,138,900)	(13,798,316)

The Council has approved the following capital programme totalling £13.798m funding plans for the period 1 April 2025 to 31 March 2030.

For information regarding our plans for 2024/25, please refer to our Executive Business Plan and Medium Term Financial Plan 2024/25-2028/29 contained in the Budget Book which can be found on our website:

www.west-lindsey.gov.uk/my-council/contacts-facts-and-figures/council-spending/budget-book

#### The Financial Statements:

As required by the Code the financial statements which follow consist of the following;

#### Comprehensive Income and Expenditure Statement (CIES):

Consolidates the total gains and losses experienced during the year and the total income and expenditure. The surplus on the Provision of Services totalled £6.089m (surplus of £2.519m 2023/24).

#### Movement in Reserves Statement (MIRS):

Shows the movement in the year on the different reserves held by the Council, which are split between those that are available for the Council to spend (usable reserves) and those that have been created to reconcile the technical and statutory accounting (unusable reserves). The Council's usable reserves total £28.586m (£28.486m 2023/24).

#### **Balance Sheet:**

The Balance Sheet shows the Councils financial position at 31 March 2025. Showing assets and liabilities in the top part and below the Council's reserves (Net Worth) that match them. Our Net Assets are £50.924m (£42.434m Net Asset 2023/24), with the movement between years mainly affected by the following;

- Valuation of Long Term property assets The Balance Sheet Non-Current Assets relates to property, plant and equipment and includes acquisitions and enhancements, changes in valuations, and disposals. These events have resulted in an overall carrying value of £69.632m, a increase of £6.731m from £62.901m in 2023/24. Further details are contained within Note 15 to the Statement of Accounts.
- Liabilities A significant liability included within long term liabilities is the deficit on the pension fund. This amounts to £9.831m (£10.395m 2023/24) a decrease of £0.564m, this can be attributed to changes to actuarial financial assumptions. Further information on the pension's position is contained within Note 32 to the Statement of Accounts.

#### Reserves:

Not all reserves can be used to deliver services and this is reflected by reporting reserves in two groups – 'usable' and 'unusable' reserves. Unusable reserves are determined by technical accounting rules and are not available for use by the Council. These have increased by £8.390m to £22.338m (£13.948m 2023/24) Usable reserves have increased by £0.100m to £28.586m (£28.486m 2023/24).

The Council has adequate revenue balances to provide financial security and a safety mechanism for unforeseen events, with the General Fund Working Balance being 25.2% of Net Operating Expenditure for 2024/25, which compares to our strategy minimum of 10%. The need for adequate reserves becomes even more important in view of the financial challenges faced by Councils. Reserves mitigate risks the Council is facing in any one year and which will depend upon the robustness of the estimates within the budgets, the adequacy of budgetary control and external factors such as inflation and interest rates. Such risks may also include changes in Government policy, further funding reductions and market factors.

#### Capital Reserves:

Capital Receipts Reserve increases as a result of receipts from asset disposals and reduces as capital receipts are used to finance further capital investment. The reserve increased from £1.460m 2023/24 to £1.479m in 2024/25. In addition, Capital Grants Unapplied Reserve is £3.070m (£3.577m 2023/24) and relates to grant received for specific capital schemes

- Cash Flow Statement The Cash Flow Statement represents the Council's movement in cash (and cash equivalents) during the year. It shows that there has been a increase in cash of £1.424m to £19.694m (£18.270m 2023/24) as cash is expended on capital investments.
- Expenditure and Funding Analysis (EFA) The Expenditure and Funding Analysis shows how annual
  expenditure is used and funded from resources (government grants, council tax and business rates) by
  local authorities in comparison with those resources consumed or earned by authorities in accordance
  with generally accepted accounting practices. It also shows how this expenditure is allocated for
  decision making purposes between the Council's clusters.
- Supplementary Financial Statements The Collection Fund represents the council taxes and business rates collected by West Lindsey District Council on behalf of those authorities responsible for services within the district, and Central Government, and the way in which these monies have been distributed among the authorities and Central Government to finance their expenditure.

#### Statement of Responsibilities for the Statement of Accounts

#### 1. Council's Responsibilities

The Council is required to:

- Make arrangements for the proper administration of its financial affairs and to secure that one of its
  Officers has the responsibility for the administration of those affairs. In this Council, that Officer is the
  Chief Finance Officer
- Manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets
- Approve the Statement of Accounts.

#### 2. Chief Finance Officer's Responsibilities

The Chief Finance Officer is responsible for the preparation of the Council's Statement of Accounts in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2024/25 (the CODE).

In preparing this Statement of Accounts, the Chief Finance Officer has:

- Selected suitable Accounting Policies and then applied them consistently
- Made judgements and estimates that were reasonable and prudent
- Complied with the Local Authority Code of Practice
- Kept proper accounting records which were up to date
- Taken responsible steps for the prevention and detection of fraud and other irregularities

Certification of the Accounts	Approval of the Accounts
I certify that the Statement of Accounts for 2024/25 presents a true and fair view of the financial position of West Lindsey District Council at 31 March 2025 and its income and expenditure for the year ended 31 March 2025.	In accordance with the Accounts and Audit Regulations 2015, I certify that the Statement of Accounts was approved by the Governance and Audit Committee.
Peter Davy BA (Hons), FMAAT, FCPFA (S151 Officer) <b>Date</b> :	Councillor Stephen Bunney, Chairman of Governance & Audit Committee <b>Date</b> :

This statement shows the movement from the start of the year to the end on the different reserves held by the Council, analysed into 'usable reserves' (i.e. those that can be used to fund expenditure or reduce local taxation) and other 'unusable' reserves, those created for statutory accounting purposes only. The Movement in Reserves statement shows how the movements in year of the Council's reserves are broken down between gains and losses incurred in accordance with generally accepted accounting practices and the statutory adjustments required to return to the amounts chargeable to council tax for the year. The net increase/decrease line shows the statutory General Fund Balance movements in the year following those adjustments. The Council's usable reserves total £28.586m in 2024/25 (£28.486m in 2023/24). Further information can be found in **Note 7,10 and Note 11**. Unusable reserves total £22.071m deficit in 2024/25 (£13.948m deficit in 2023/24) as detailed in **Note 24**.

#### Movement in Reserves during 2024/25

	General Fund Balance £'000	Capital Receipts Reserve £'000	Capital Grants Unapplied £'000	Total Usable Reserves £'000	Unusable Reserves £'000	Total Council Reserves £'000
Balance at 31 March 2024 carried forward	(23,449)	(1,460)	(3,577)	(28,486)	(13,948)	(42,434)
Total Comprehensive Income & Expenditure	(6,339)	0	0	(6,339)	(2,147)	(8,486)
Adjustment between accounting basis and funding basis under regulations (Note 10)	5,753	(19)	507	6,241	(6,241)	0
Net Adjustment	(2)	0	0	(2)	(2)	(4)
Net (Increase)/ Decrease in 2023/24	(588)	(19)	507	(100)	(8,390)	(8,490)
Balance at 31 March 2025 carried forward	(24,037)	(1,479)	(3,070)	(28,586)	(22,338)	(50,924)

The General Fund balance of £24.037m includes earmarked reserves of £19.558m.

#### Movement in Reserves during 2023/24

Balance at 31 March 2023 carried forward	(24,022)	(1,117)	(3,018)	(28,157)	(15,685)	(43,842)
Total Comprehensive Income & Expenditure	(2,519)	0	0	(2,519)	3,927	1,408
Adjustment between accounting basis and funding basis under regulations (Note 10)	3,092	(343)	(559)	2,190	(2,190)	0
Net Adjustment	(O)	0	0	(0)	0	0
Net (Increase)/ Decrease in 2022/23	573	(343)	(559)	(329)	1,737	1,408
Balance at 31 March 2024 carried forward	(23,449)	(1,460)	(3,577)	(28,486)	(13,948)	(42,434)

# Comprehensive Income and Expenditure Statement

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Councils raise taxation to cover expenditure in accordance with statutory requirements; this may be different from the accounting cost. The taxation position is shown both in the Expenditure and Funding Analysis (EFA) (Note 7) and the Movement in Reserves Statement (MIRS). There is a surplus on the Provision of Services totalling £6.089m (surplus of £2.519m in 2023/24). Overall Comprehensive Income and Expenditure is £-8.219m (£1.408m 2023/24).

	2023/24				2024/25	
Gross Expenditure	Gross Income £'000	Net Ex- penditure £'000		Gross Expenditure £'000	Gross Income £'000	Net Expenditure
20,155	(18,179)	1,976	Our People	23,186	(21,291)	1,895
10,543	(5,012)	5,531	Our Place	17,914	(11,741)	6,173
10,001	(3,305)	6,696	Our Council	8,843	(3,263)	5,580
19	(3)	16	Covid Business Support Grants	5	(4)	1
40,718	(26,499)	14,219	Cost of Services	49,948	(36,299)	13,649
		4,192	Other Operating Expenditure (Note 12)			3,226
		(1,402)	Financing and Investment Income/Expenditure (Note 13)			(1,847)
		(19,528)	Taxation & Non Specific Grant Income/Expenditure (Note 14)			(21,367)
		(2,519)	(Surplus) or Deficit on Provision of Services			(6,339)
			Items that won't be reclassi- fied to the (Surplus) or Deficit on the Provision of Services			
		1,532	(Surplus) or Deficit on Revaluation of Property, Plant & Equipment Assets (Note 24)			(2,627)
		2,395	Remeasurements of the net defined benefit liability/(asset) (Note 32)			480
		3,927	Items that may be reclassified to (Surplus) or Deficit on the Provision of Services			(2,147)
		0	(Surplus) or deficit on revaluation of available for sale financial assets (Note 24)			0
		3,927	Other Comprehensive Income and Expenditure			(2,147)
		1,408	Total Comprehensive Income and Expenditure			(8,486)

The accompanying notes form part of the financial statements.
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#### **Balance Sheet**

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Council. The net assets of the Council (assets less liabilities) are matched by the reserves held by the Council. Reserves are reported in two categories. The first category of reserves are usable reserves, i.e. those reserves that the Council may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the Capital Receipts Reserve that may only be used to fund capital expenditure or repay debt). The second category of reserves are those that the Council is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold; and reserves that hold timing differences shown in the Movement in Reserves Statement line 'Adjustments between accounting basis and funding basis under regulations'.

31st March 2024 £'000		31st March 2025 £'000
36,354	Property, Plant & Equipment (Note 15)	43,235
22,922	Investment Properties (Note 16)	22,952
680	Intangible Assets (Note 17)	562
60	Heritage Assets	60
2,019	Long Term Investments (Note 18)	2,056
866	Long Term Debtors (Note 18)	767
62,901	Total Long Term Assets	69,632
45	Inventories	53
6,355	Short Term Debtors (Note 19)	6,908
18,270	Cash and Cash Equivalents (Note 20)	19,694
24,670	Total Current Assets	26,655
(10,000)	Short Term Borrowing (Note 18)	(10,000)
(5,862)	Short Term Creditors (Note 21)	(6,834)
(378)	Short Term Provisions (Note 22)	(568)
(830)	Grants Receipts in Advance - Revenue (Note 28)	(165)
(2,280)	Grants Receipts in Advance - Capital (Note 28)	(2,767)
(19,350)	Total Current Liabilities	(20,334)
(14,000)	Long Term Borrowing (Note 18)	(14,000)
(10,395)	Pensions Liability (Note 32)	(9,831)
(1,392)	Grants Receipts in Advance - Capital (Note 28)	(1,198)
(25,787)	Total Long Term Liabilities	(25,029)
42,434	Total Net Assets/Liabilities	50,924
(28,486)	Usable Reserves (Note 23)	(28,586)
(13,948)	Unusable Reserves (Note 24)	(22,338)
(42,434)	Total Reserves	(50,924)

The accompanying notes form part of the financial statements.

#### **Cash Flow Statement**

The Cash Flow Statement shows the changes in cash and cash equivalents of the Council during the reporting period. The statement shows how the Council generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Council are funded by way of taxation and grant income or from recipients of services provided by the Council. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the Council's future service delivery. Cashflows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (ie borrowing) to the Council. The movement in overall cash is an increase of £1.424m (increase of £2.561m 2023/24).



31st March 2024 £'000		31st March 2025 £'000
2,519	Net Surplus or (Deficit) on the Provision of Services	6,339
1,127	Depreciation of Property, Plant and Equipment	1,315
(672)	Impairment and downward valuations	(2,318)
134	Amortisation of Intangible Assets	212
0	Increase/Decrease in Impairment provision for Bad Debts	0
(707)	Increase/(Decrease) in Creditors	(392)
(251)	Increase/(Decrease) in Debtors	(81)
11	Increase/(Decrease) in Inventories (Stock)	(8)
(789)	Movement in Pension Liability	(1,044)
1,491	Carrying amount for non-current assets and non-current Assets Held For Sale, sold or derecognised	4
183	Other non cash items charged to the net surplus or deficit on the Provision of Services	69
527	Adjustments to net surplus or deficit on the Provision of Services for non-cash movements	(2,243)
(5,109)	Adjust for items included in the net surplus or deficit on the Provision of Services that are investing/financing activities	(951)
(2,063)	Net Cash Flows from Operating Activities	3,145
(761)	Purchase of Property, Plant and Equipment, Investment Property and Intangible Assets	(2,555)
(10)	Purchase of short-term (not considered to be cash equivalents) and long-term Investments	(38)
(634)	Other payments for investing activities	(349)
665	Proceeds from the sale of Property, Plant and Equipment, Investment Property and Intangible Assets	138
0	Proceeds from short-term (not considered to be cash equivalents) and long-term Investments	0
4,388	Other receipts from investing activities	1,595
3,648	Net Cash Flows from Investing Activities	(1,209)
5,000	Cash receipts of short and long term borrowing	20,000
(1,524)	Other payments from financing activities	(512)
(2,500)	Repayments of short and long term borrowing	(20,000)
976	Net Cash Flows from Financing Activities	(512)
2,561	Net increase or (decrease) in cash and cash equivalents	1,424
15,709	Cash and cash equivalents at the beginning of the reporting period	18,270
18,270	Cash and cash equivalents at the end of the reporting period (Note 20)	19,694

# Notes to the Accounts (1): Accounting Policies

### i. General Principles

The Statement of Accounts summarises the Council's transactions for the 2024/25 financial year and its position at the year-end of 31 March 2025. The Council is required to prepare an annual Statement of Accounts by the Accounts and Audit Regulations 2015, which require them to be prepared in accordance with proper accounting practices. These practices primarily comprise the Code of Practice on Local Authority Accounting in the United Kingdom 2024/25 (The Code) and the Service Reporting Code of Practice 2024/25, supported by the International Financial Reporting Standards (IFRS) and statutory guidance issued under Section 12 of the Local Government Act 2003.

The accounting convention adopted in the Statement of Accounts is principally historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

#### ii. Accruals of Income and Expenditure

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Revenue from contracts with service recipients, whether for services or the provision of goods is recognised when the goods or services are transferred to the service recipient in accordance with the performance obligations in the contract.
- Supplies are recorded as expenditure when they are consumed where there is a gap between the date supplies are received and their consumption they are carried as inventories on the Balance Sheet.
- Expenses in relation to services received, (including services provided by employees) are recorded as
  expenditure when the services are received rather than when payments are made. Expenses incurred,
  which relate to employees, are not accrued for as they are considered to be relatively stable year on
  year and omitting them would not result in a material error.
- Interest receivable on investments and payable on borrowings is accounted for as income and expenditure on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract.
- Where income and expenditure have been recognised but cash has not been received or paid, a debtor
  or creditor for the relevant amount is recorded in the Balance Sheet. Where debts may not be settled,
  the balance of debtors is written down and a charge made to revenue for the income that might not be
  collected.

#### iii. Acquisitions

All operations acquired in year will be treated in line with the Council's accounting policies and if material disclosed separately on the face of the Comprehensive Income and Expenditure Statement.

#### iv. Cash and Cash Equivalents

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours. Cash equivalents are highly liquid investments that mature in 3 months or less from the date of acquisition or as at the balance sheet date and that are readily convertible to known amounts of cash with insignificant risk of change in value.

In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Council's cash management.

#### v. Prior Period Adjustments, Changes in Accounting Policies and Estimates and Errors

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years

affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Council's financial position or financial performance. Where a change is made, it is applied retrospectively by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

#### vi. Charges to Revenue for Non-Current Assets

Services and support services are debited with the following amounts to record the cost of holding fixed assets during the year:

- depreciation attributable to the assets used by the relevant service
- revaluation and impairment losses on assets used by the service where there are no accumulated gains
  in the Revaluation Reserve against which the losses can be written off
- amortisation of intangible fixed assets attributable to the service

The Council is not required to raise council tax to fund depreciation, revaluation and impairment losses or amortisations. However, it is required to make an annual contribution from revenue towards the reduction in its overall borrowing requirement equal to an amount calculated on a prudent basis determined by the Council in accordance with statutory guidance.

Depreciation, revaluation and impairment losses and amortisation are therefore replaced by the contribution in the General Fund Balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

#### vii. Council Tax and National Non-Domestic Rates (Business Rates)

Billing authorities act as agents, collecting council tax and non-domestic rates (NNDR) on behalf of the major preceptors (including government for NNDR) and, as principals, collecting council tax and NNDR for themselves. Billing authorities are required by statute to maintain a separate fund (the Collection Fund) for the collection and distribution of amounts due in respect of council tax and NNDR. Under the legislative framework for the Collection Fund, billing authorities, major preceptors and central government share proportionately the risks and rewards that the amount of council tax and NNDR collected could be less or more than predicted.

The council tax and NNDR income included in the Comprehensive Income and Expenditure Statement (CIES) is the Council's share of accrued income for the year. However, regulations determine the amount of council tax and NNDR that must be included in the Council's General Fund. Therefore, the difference between the income included in the Comprehensive Income and Expenditure Statement and the amount required by regulation to be credited to the General Fund is taken to the Collection Fund Adjustment Account and included as a reconciling item in the Movement in Reserves Statement.

The Balance Sheet includes the Council's share of the end of year balances in respect of council tax and NNDR relating to arrears, impairment allowances for doubtful debts, overpayments and prepayments and appeals.

Where debtor balances for the above are identified as impaired because of a likelihood arising from a past event that payments due under the statutory arrangements will not be made (fixed or determinable payments), the asset is written down and a charge made to the Collection Fund. The impairment loss is measured as the difference between the carrying amount and the revised future cash flows.

#### viii. Employee Benefits

The Council accounts for employment and post-employment benefits when employees earn them and the Council is committed to providing them, even if the actual provision might be many years into the future. Employee benefits are accounted for in the following four categories:

#### a) Benefits Payable During Employment

Short-term employee benefits are those due to be settled payable within twelve months of the Balance Sheet date and include, wages, salaries, social security contributions, paid annual leave and paid sick leave, bonuses and non-monetary benefits, and similar payments and are recognised as an expense for services in the year in which employees render service to the Council.

An accrual is made for the holiday entitlements (or any form of leave, e.g. time off in lieu) earned by employees but not taken before the year-end which employees can carry forward into the next financial year. The accrual is made at the wage and salary rates applicable in the following accounting year, being the period in which the employee takes the benefit. The accrual is charged to Surplus or Deficit on the Provision of Services, but then reversed out through the Movement in Reserves Statement so that holiday benefits are charged to revenue in the financial year in which the holiday absence occurs.

# b) Termination Benefits

Termination benefits are amounts payable as a result of a decision by the Council to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy and are charged on an accruals basis to the relevant service line (or in discontinued operations) in the Comprehensive Income and Expenditure Statement at the earlier of when the Council can no longer withdraw the offer of those benefits or when the Council recognises costs for a restructuring.

Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund balance to be charged with the amount payable by the Council to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, appropriations are required to and from the Pensions Reserve to remove the notional debits and credits for pension enhancement termination benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end.

### c) Post – Employment Benefits

Employees of the Council are eligible to be members of the Local Government Pension Scheme (LGPS) Lincolnshire Pension Fund, administered by Lincolnshire Council. The scheme provides defined benefits to members (retirement lump sums and pensions), earned as employees work for the Council.

#### d) The Local Government Pension Scheme

The Local Government Pension Scheme is accounted for as a defined benefits scheme.

- Liabilities of the Lincolnshire Pension Fund attributable to the Council are included in the Balance Sheet on an actuarial basis using the projected unit method i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates, etc. and projections of projected earnings for current employees.
- Liabilities are discounted to their value at current prices, using a discount rate of 5.25% to 5.50% determined by reference to market yields at the end of the reporting period on high quality corporate bonds (iBoxx AA over 15 year index).

- The assets of the Lincolnshire Pension Fund attributable to the Council are included in the Balance Sheet at fair value:
  - quoted securities current bid price
  - unquoted securities professional estimate
  - unitised securities current bid price
  - property market value

The assessment process takes the most recent triennial actuarial valuation and updates it to reflect current conditions.

The change in the net pension's liability is analysed into the following components:

#### Service cost comprising:

**Current service cost** – the increase in liabilities as a result of years of service earned this year – allocated in the Comprehensive Income and Expenditure Statement to the services for which the employees worked.

**Past Service Costs** – the increase in liabilities as a result of a scheme amendment or curtailment whose effect relates to years of service earned in earlier years – debited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement.

**Net Interest** – on the net defined benefit liability/asset, i.e. net interest expense for the Council – the change during the period in the net defined benefit liability/asset that arises from the passage of time charged to the Financing and Investment Income and Expenditure line of the Comprehensive Income and Expenditure Statement – this is calculated by applying the discount rate used to measure the defined benefit obligation at the beginning of the period to the net defined benefit liability/asset at the beginning of the period taking into account any changes in the net defined benefit liability/asset during the period as a result of contribution and benefit payments.

#### Re-measurement comprising:

**Return on scheme assets** – excluding amounts included in net interest on the net defined benefit liability/ asset – charged to the Pensions Reserve as Other Comprehensive Income and Expenditure.

Actuarial gains and losses - changes in net pension liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions – charged to the Pension Reserve as Other Comprehensive Income and Expenditure.

#### Contributions paid to the Lincolnshire Pension Fund

Cash paid as employer's contributions to the pension fund in settlement of liabilities; not accounted for as an expense.

In relation to retirement benefits, statutory provisions require the General Fund Balance to be charged with the amount payable by the Council to the pension fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, this means that there are appropriations to and from the Pension Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact to the General Fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

#### **Discretionary Benefits**

The Council also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff are

accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

Further information can be found in the Lincolnshire Local Government Pension Fund Annual Report. Which is available at the following link;

https://www.lincolnshire.gov.uk/local-democracy/finances-and-budget/

Option: Lincolnshire Pension Fund.

or the following address;

Treasury and Financial Strategy, Lincolnshire County Council, County Offices Newland, Lincoln, LN1 1YG

# ix. Events after the Reporting Period

Events after the balance sheet date are those events, favourable and unfavourable, that occur between the balance sheet date and the date when the financial statements are authorised for issue. Two types of events can be identified:

- those that provide evidence of conditions that existed at the end of the reporting period the Statement of Accounts is adjusted to reflect such events,
- those that are indicative of conditions that arose after the reporting period the Statement of Accounts is not adjusted to reflect such events, but where a category of events would have a material effect, disclosure is made in the notes of the nature of the events and their estimated financial effect
- Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

#### x. Financial Instruments

#### Financial Liabilities

Financial liabilities are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value and are carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest rate is the rate that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised.

Financial liabilities are classified into two types:

- amortised cost liabilities that are not held for trading, such as operational creditors and borrowings;
   and
- fair value through profit or loss liabilities held for trading.

The Council currently only has liabilities carried at amortised cost relating to Finance Leases and borrowing, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest); and interest charged to the Comprehensive Income and Expenditure Statement is the amount payable for the year according to the lease or loan agreement.

#### **Financial Assets**

Financial assets are classified based on a classification and measurement approach that reflects the business model for holding the financial assets and their cashflow characteristics. There are three main classes of financial assets measured at:

- amortised cost
- fair value through profit or loss (FVPL), and
- fair value through other comprehensive income (FVOCI)

The Council's business model is to hold investments to collect contractual cash flows. Financial assets are therefore classified as amortised cost, except for those whose contractual payments are not solely payment of principal and interest (ie where the cash flows do not take the form of a basic debt instrument).

#### Financial Assets Measured at Amortised Cost

Financial assets measured at amortised cost are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost. Annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement (CIES) for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the financial instrument.

For most of the financial assets held by the Council, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the CIES is the amount receivable for the year in the loan agreement.

The Council has made no soft loans (loans at less than Market Rate) as at 31/03/2025.

### **Expected Credit Loss Model**

The Council recognises expected credit losses on all of its financial assets held at amortised cost [or where relevant FVOCI], either on a 12-month or lifetime basis. The expected credit loss model also applies to lease receivables and contract assets. Only lifetime losses are recognised for trade receivables (debtors) held by the Council.

Impairment losses are calculated to reflect the expectation that the future cash flows might not take place because the borrower could default on their obligations. Credit risk plays a crucial part in assessing losses. Where risk has increased significantly since an instrument was initially recognised, losses are assessed on a lifetime basis. Where risk has not increased significantly or remains low, losses are assessed on the basis of 12-month expected losses.

The Council has a portfolio of loans to measure lifetime expected losses, this will be assessed on each individual instrument basis. This will take into account materiality, history of default, and impact sensitivity of amendments such as interest rate changes.

#### Financial Assets Measured at Fair Value through Profit of Loss (FVPL)

Financial assets that are measured at FVPL are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially measured and carried at fair value. Fair value gains and losses are recognised as they arrive in the Surplus or Deficit on the Provision of Services.

Fair value of an asset is the price that would be received to sell an asset in an orderly transaction between market participants at the measurement date. The fair value measurements of the financial assets are based on the following techniques:

- instruments with quoted market prices the market price
- other instruments with fixed and determinable payments discounted cash flow analysis.

The inputs to the measurement techniques are categorised in accordance with the following three levels:

- Level 1 inputs quoted prices (unadjusted) in active markets for identical assets that the Council can access at the measurement date.
- Level 2 inputs inputs other than quoted prices included within Level 1 that are observable for the asset, either directly or indirectly.
- Level 3 inputs unobservable inputs for the asset.

Any gains and losses that arise on the de-recognition of the asset are credited or debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

### Financial Assets Measured at Fair Value through Other Comprehensive Income (FVOCI)

The Council currently holds no financial instruments at fair value through Other Comprehensive Income.

#### xi. Government Grants and Contributions

Whether paid on account, by instalments or in arrears, government grants and third party contributions and donations are recognised as due to the Council when there is reasonable assurance that:

- the Council will comply with the conditions attached to the payments, and
- the grants or contributions will be received.

Amounts recognised as due to the Council are not credited to the Comprehensive Income and Expenditure Statement until conditions attached to the grant or contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset acquired using the grant or contribution are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor.

Monies advanced as grants or contributions for which conditions have not been satisfied are carried in the Balance Sheet as creditors. When conditions are satisfied, the grant or contribution is credited to the relevant service line or Taxation and Non-Specific Grant Income (non-ring fenced revenue grants and all capital grants) in the Comprehensive Income and Expenditure Statement.

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance in the Movement in Reserves Statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied reserve. Where it has been applied, it is posted to the Capital Adjustment Account. Amounts in the Capital Grants Unapplied reserve are transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.

#### Community Infrastructure Levy

The Council has elected to charge a Community Infrastructure Levy (CIL). The levy will be charged on new builds (chargeable developments for the Council) with appropriate planning consent. The Council charges for and collects the levy, which is a planning charge. The income from the levy will be utilised for infrastructure projects to support the development of the area. As a collecting and charging authority an element of the charge is credited to the Comprehensive Income and Expenditure Statement for administration costs, the income is shared with Parish Councils and Lincolnshire County Council to support agreed infrastructure schemes. Amounts will be held on the Balance Sheet until paid over to the relevant bodies.

#### xii. Heritage Assets – General

The Council holds Civic Regalia as a Heritage Asset

Heritage assets are recognised and measured (including the treatment of valuation gains and losses) in accordance with the Council's policies on property, plant and equipment. However, some of the measurement rules are relaxed in relation to heritage assets as detailed below.

The carrying amount of heritage assets are reviewed where there is evidence of impairment for heritage assets, e.g. where an item has suffered physical deterioration or breakage or where doubts arise as to its authenticity. Any impairment is recognised and measured in accordance with the Council's general policies on impairment – (see Accounting Policy xviv Property Plant and Equipment) in this summary of significant accounting policies.

### xiii. Intangible Assets

Expenditure on non-monetary assets that do not have physical substance but are controlled by the Council as a result of past events (e.g. software licences, rights to use land) is capitalised when it is expected that future economic benefits or service potential will flow from the intangible asset to the Council. All such expenditure is accounted for on an accruals basis and capitalised as a non-current asset.

Internally generated assets are capitalised where it is demonstrable that the project is technically feasible and is intended to be completed (with adequate resources being available) and the Council will be able to generate future economic benefits or deliver service potential by being able to sell or use the asset. Expenditure is capitalised where it can be measured reliably as attributable to the asset and is restricted to that incurred during the development phase (research expenditure cannot be capitalised). Expenditure on the development of websites is not capitalised if the website is solely or primarily intended to promote or advertise the Council's goods or services.

Intangible assets are measured initially at cost. Amounts are only revalued where the fair value of the assets held by the Council can be determined by reference to an active market. In practice, no intangible asset held by the Council meets this criterion, and they are therefore carried at amortised cost. The depreciable amount of an intangible asset is amortised over its useful life to the relevant service line(s) in the Comprehensive Income and Expenditure Statement. An asset is tested for impairment whenever there is an indication that the asset might be impaired – any losses recognised are posted to the relevant service line(s) in the Comprehensive Income and Expenditure Statement. Any gain or loss arising on the disposal or abandonment of an intangible asset is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement.

Where expenditure on intangible assets qualifies as capital expenditure for statutory purposes, amortisation, impairment losses and disposal gains and losses are not permitted to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve.

# xiv. Interests in Companies and Other Entities

The Council has interests in companies and other entities that have the nature of subsidiaries, associates and joint ventures and require it to prepare group accounts. In the Council's own single-entity accounts, the interests in companies and other entities are recorded as financial assets at cost, less any provision for losses. The judgement by the S151 Officer is that there is no material impact on the Statement of Accounts. Group Accounts are therefore not required for 2024/25.

#### xv. Inventories and long-term contracts

Inventories are included in the Balance Sheet at the lower of cost and net realisable value. The cost of inventories is assigned using the weighted average costing formula

Long term contracts are accounted for on the basis of charging the Surplus or Deficit on the Provision of Services with the value of works and services received under the contract during the financial year.

### xvi. Investment Properties

Investment properties are those that are used solely to earn rentals and/or for capital appreciation. The definition is not met if the property is used in any way to facilitate the delivery of services or production of goods or is held for sale.

Investment properties are measured initially at cost and subsequently at fair value, being the price that would be received to sell such an asset in an orderly transaction between market participants at the measurement date. As a non-financial asset, investment properties are measured at highest and best use. Properties are not depreciated but are revalued annually according to market conditions at the year-end. Gains and losses on revaluation are posted to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The same treatment is applied to gains and losses on disposal.

Rentals received in relation to investment properties are credited to the Financing and Investment Income and result in a gain for the General Fund Balance. However, revaluation and disposal gains and losses are not permitted by statutory arrangements to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and for any sale proceeds (greater than £10,000) the Capital Receipts Reserve.

# xvii. Joint Operations

Joint operations are arrangements where the parties that have joint control of the arrangement have rights to the assets and obligations for the liabilities relating to the arrangement. The activities undertaken by the Council in conjunction with other joint operators involve the use of the assets and the resources of those joint operators. In relation to its interest in a joint operation, the Council as a joint operator recognises:

- its assets, including its share of any assets held jointly
- its liabilities, including its share of any liabilities incurred jointly
- its revenue from the sale of its share of the output arising from the joint operation
- its share of the revenue from the sale of the output by the joint operation
- its expenses, including its share of any expenses incurred jointly

#### xviii. Leases

The Council classifies contracts as leases based on their substance. Contracts and parts of contracts, including those described as contracts for services, are analysed to determine whether they convey the right to control the use of an identified asset, through rights both to obtain substantially all the economic benefits or service potential from that asset and to direct its use. The Code expands the scope of IFRS 16 Leases to include arrangements with nil consideration, peppercorn or nominal payments.

#### Initial measurement

Leases are recognised as right-of-use assets with a corresponding liability at the date from which the leased asset is available for use (or the IFRS 16 transition date, if later). The leases are typically for fixed periods in excess of one year but may have extension options. The authority initially recognises lease liabilities measured at the present value of lease payments, discounting by applying the authority's incremental borrowing rate wherever the interest rate implicit in the lease cannot be determined. Lease payments included in the measurement of the lease liability include:

- fixed payments, including in-substance fixed payments
- variable lease payments that depend on an index or rate, initially measured using the prevailing index or rate as at the adoption date
- amounts expected to be payable under a residual value guarantee
- the exercise price under a purchase option that the authority is reasonably certain to exercise
- lease payments in an optional renewal period if the authority is reasonably certain to exercise an extension option
- penalties for early termination of a lease, unless the authority is reasonably certain not to terminate early.

The right-of-use asset is measured at the amount of the lease liability, adjusted for any prepayments made, plus any direct costs incurred to dismantle and remove the underlying asset or restore the underlying asset on the site on which it is located, less any lease incentives received.

However, for peppercorn, nominal payments or nil consideration leases, the asset is measured at fair value.

#### Subsequent measurement

The right-of-use asset is subsequently measured using the fair value model. The authority considers the cost model to be a reasonable proxy except for:

- assets held under non-commercial leases
- leases where rent reviews do not necessarily reflect market conditions
- leases with terms of more than five years that do not have any provision for rent reviews
- leases where rent reviews will be at periods of more than five years.

For these leases, the asset is carried at a revalued amount. In these financial statements, right-of use assets held under index-linked leases have been adjusted for changes in the relevant index, while assets held under peppercorn or nil consideration leases have been valued using market prices or rentals for equivalent land and properties.

The right-of-use asset is depreciated straight line over the shorter period of remaining lease term and useful life of the underlying asset as at the date of adoption.

The lease liability is subsequently measured at amortised cost, using the effective interest method. The liability is remeasured when:

- there is a change in future lease payments arising from a change in index or rate
- there is a change in the group's estimate of the amount expected to be payable under a residual value guarantee
- the authority changes its assessment of whether it will exercise a purchase, extension or termination option, or
- there is a revised in-substance fixed lease payment.

When such a remeasurement occurs, a corresponding adjustment is made to the carrying amount of

the right-of-use asset, with any further adjustment required from remeasurement being recorded in the income statement.

### Low value and short lease exemption

As permitted by the Code, the authority excludes leases:

- for low-value items that cost less than £5,000 when new, provided they are not highly dependent on or integrated with other items, and
- with a term shorter than 12 months (comprising the non-cancellable period plus any extension options that the authority is reasonably certain to exercise and any termination options that the authority is reasonably certain not to exercise).

#### Lease expenditure

Expenditure in the Comprehensive Income and Expenditure Statement includes interest, straight-line depreciation, any asset impairments and changes in variable lease payments not included in the measurement of the liability during the period in which the triggering event occurred. Lease payments are debited against the liability. Rentals for leases of low-value items or shorter than 12 months are expensed.

Depreciation and impairments are not charges against council tax, as the cost of non-current assets is fully provided for under separate arrangements for capital financing. Amounts are therefore appropriated to the capital adjustment account from the General Fund balance in the Movement in Reserves Statement.

#### The authority as lessor

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. All other leases are classified as operating leases.

#### Finance leases

Where the authority grants a finance lease over a property or an item of plant or equipment, the relevant asset is written out of the Balance Sheet as a disposal. At the commencement of the lease, the carrying amount of the asset in the Balance Sheet (whether property, plant and equipment or assets held for sale) is written off to the other operating expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. A gain, representing the authority's net investment in the lease, is credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (ie netted off against the carrying value of the asset at the time of disposal), matched by a lease (long-term debtor) asset in the Balance Sheet.

Lease rentals receivable are apportioned between:

- a charge for the acquisition of the interest in the property applied to write down the lease debtor (together with any premiums received), and
- finance income (credited to the financing and investment income and expenditure line in the Comprehensive Income and Expenditure Statement).

The gain credited to the Comprehensive Income and Expenditure Statement on disposal is not permitted by statute to increase the General Fund balance and is required to be treated as a capital receipt. Where a premium has been received, this is posted out of the General Fund balance to the capital receipts reserve in the Movement in Reserves Statement. Where the amount due in relation to the lease asset is to be settled by the payment of rentals in future financial years, this is posted out of the General Fund balance to the deferred capital receipts reserve.

The written-off value of disposals is not a charge against council tax, as the cost of non-current assets is

fully provided for under separate arrangements for capital financing. Amounts are therefore appropriated to the capital adjustment account from the General Fund balance in the Movement in Reserves Statement.

#### **Operating leases**

Where the authority grants an operating lease over a property or an item of plant or equipment, the asset is retained in the Balance Sheet. Rental income is credited to the other operating expenditure line in the Comprehensive Income and Expenditure Statement. Credits are made on a straight-line basis over the life of the lease or where this is initiated by a service to the individual service, even if this does not match the pattern of payments (e.g. there is a premium paid at the commencement of the lease). Initial direct costs incurred in negotiating and arranging the lease are added to the carrying amount of the relevant asset and charged as an expense over the lease term on the same basis as rental income.

#### xix. Property Plant and Equipment

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment.

# Recognition

Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accruals basis, provided that it is possible that the future economic benefits or service potential associated with the item will flow to the Council and the cost of the item can be measured reliably. Expenditure that maintains but does not add to an assets potential to deliver future economic benefits or service potential (e.g. repairs and maintenance) is charged as an expense when it is incurred. Assets acquired above a de-minimis of £10,000 are capitalised.

#### Measurement

Assets are initially measured at cost, comprising;

- The purchase price
- Any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management.
- The initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located.

The Council does not capitalise borrowing costs incurred whilst assets are under construction.

The cost of assets acquired other than by purchase is deemed to be its fair value, unless the acquisition does not have commercial substance (i.e. it will not lead to a variation in the cash flows of the Council). In the latter case, where an asset is acquired via an exchange, the cost of the acquisition is the carrying amount of the asset given up by the Council.

Donated assets are measured initially at fair value. The difference between fair value and any consideration paid is credited to the Taxation and Non-Specific Grant Income line of the Comprehensive Income and Expenditure Statement, unless the donation has been made conditionally. Until conditions are satisfied, the gain is held in the Donated Assets Account. Where gains are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance to the Capital Adjustment Account in the Movement in Reserves Statement.

Assets are then carried in the Balance Sheet using the following measurement bases:

• infrastructure assets, community assets and assets under construction – depreciated historical cost

- surplus assets the current value measurement base is fair value, estimated at highest and best use from a market participant's perspective
- all other assets current value, determined as the amount that would be paid for the asset in its existing use (existing use value EUV)

Where there is no market-based evidence of current value because of the specialist nature of an asset, depreciated replacement cost (DRC) is used as an estimate of current value.

Where non-property assets have short useful lives or low values (or both), depreciated historical cost basis is used as a proxy for current value.

Assets included in the Balance Sheet at current value are revalued sufficiently regularly to ensure that their carrying amount is not materially different from their fair value at the year-end, but as a minimum every five years.

Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. Exceptionally, gains might be credited to the CIES where they arise from the reversal of a loss previously charged to a service.

#### **Asset Useful Economic Lives Assumed**

Assets	Useful Life Range
Office/Leisure Centre	25 to 60 years
Crematorium	25 to 60 years
Depots & Stores	25 to 60 years
Shops	25 to 60 years
Public Conveniences	49 years
CCTV Systems/IT equipment/Wheeled Bins/Office Equipment/Led Lighting/Crematorium Equipment	1 to 25 years
Vehicles/Bin Lifters	1 to 7 years
Infrastructure Assets	16 to 28 years
Dwellings	54 years

Where decreases in value are identified, they are accounted for by:

- Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains)
- Where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line in the Comprehensive Income and Expenditure Statement.

The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

### **Impairment**

Assets are assessed at each year–end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for by:

- Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains)
- Where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line in the Comprehensive Income and Expenditure Statement.

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

#### Depreciation

Depreciation is provided for on all Property, Plant and Equipment assets by the systematic allocation of their depreciable amounts over their useful lives commencing on the date the asset is commissioned and included in the Council's accounts. An exception is made for assets without a determinable useful life (i.e. freehold land and certain Community Assets) and assets that are not yet available for use (i.e. assets under construction).

Depreciation is calculated on the following bases:

- dwellings and other buildings straight line allocation over the life of the property as estimated by the valuer with the exception of a number of leased shops, where the remaining term of the lease is used
- Vehicles, plant and equipment straight line allocation over the life of the asset, as advised by a suitably qualified officer.
- Infrastructure straight line allocation.

Where an item of PPE asset has major components whose cost is significant in relation to the total cost of the item, the components are depreciated separately. Materiality levels have been assessed and a materiality level of £0.5m for major components has been applied.

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

#### Disposals and Non-current Assets Held for Sale

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an Asset Held for Sale. The asset is revalued immediately before reclassification and then carried at the lower of this amount and fair value less costs to sell. Where there is a subsequent decrease to fair value less costs to sell, the loss is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Gains in fair value are recognised only up to the amount of any previous losses recognised in the Surplus or Deficit on Provision of Services. Depreciation is not charged on Assets Held for Sale.

If assets no longer meet the criteria to be classified as Assets Held for Sale, they are reclassified back to non-current assets and valued at the lower of their carrying amount before they were classified as held for

sale; adjusted for depreciation, amortisation or revaluations that would have been recognised had they not been classified as held for sale, and their recoverable amount at the date of the decision not to sell. Assets that are to be abandoned or scrapped are not reclassified as Assets Held for Sale.

When an asset is disposed of or decommissioned, the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Receipts from disposals (if any) are credited to the same line in the CIES also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal). Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Amounts received for a disposal in excess of £10,000 are categorised as capital receipts and credited to the Capital Receipts Reserve. The balance on the Capital Receipts Reserve can then only be used for new capital investment or set aside to reduce the Council's underlying need to borrow (the Capital Financing Requirement). Receipts are appropriated to the Reserve from the General Fund Balance in the Movement in Reserves Statement.

The written off value of disposals is not a charge against council tax, as the cost of fixed assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

#### xx. Provisions, Contingent Liabilities and Contingent Assets

#### **Provisions**

Provisions are made where an event has taken place that gives the Council a legal or constructive obligation that probably requires settlement by a transfer of economic benefits or service potential, and a reliable estimate can be made of the amount of the obligation. For instance, the Council may be involved in the making of a settlement or the payment of compensation.

Provisions are charged as an expense to the appropriate service line in the Comprehensive Income and Expenditure Statement in the year that the Council becomes aware of the obligation and are measured at the best estimate at the balance sheet date of the expenditure required to settle the obligation, taking into account relevant risks and uncertainties.

When payments are eventually made, they are charged to the provision carried in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year – where it becomes less than probable that a transfer of economic benefits will now be required or a lower settlement than anticipated is made, the provision is reversed and credited back to the relevant service.

Where some or all of the payment required to settle a provision is expected to be recovered from another party, this is only recognised as income for the relevant service if it is virtually certain that reimbursement will be received if the Council settles the obligation.

#### **Contingent liabilities**

A contingent liability arises when an event has taken place that gives the Council a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Council. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably.

Contingent liabilities are not recognised in the Balance Sheet but disclosed in a note to the accounts.

#### **Contingent assets**

A contingent asset arises where an event has taken place that gives the Council a possible asset whose existence will only be confirmed only by the occurrence or otherwise of uncertain future events, not

wholly within the control of the Council.

Contingent assets are not recognised in the Balance Sheet but disclosed in a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential.

#### xxi. Reserves

The Council sets aside specific amounts as reserves for future policy purposes or to cover contingences. Reserves are created by appropriating amounts out of the General Fund Balance in the Movement in Reserves Statement. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service in that year to score against the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement. The reserve is then appropriated back into the General Fund Balance in the Movement in Reserves Statement so that there is no net charge against council tax for the expenditure.

Certain reserves are kept to manage the accounting processes for non-current assets, financial instruments, local taxation, retirement and employee benefits and do not represent usable resources for the Council – these reserves are explained in the relevant policies.

#### xxii. Revenue Expenditure Funded From Capital Under Statute

Expenditure incurred during the year that may be capitalised under statutory provisions but that does not result in the creation of a non-current asset has been charged as expenditure to the relevant service in the CIES in the year. Where the Council has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a transfer in the Movement in Reserves Statement from the General Fund Balance to the Capital Adjustment Account then reverses out the amounts charged so that there is no impact on the level of council tax.

#### xxiii Value Added Tax (VAT)

VAT payable is included as an expense only to the extent that it is not recoverable from His Majesty's Revenue and Customs. VAT receivable is excluded from income.

#### xxiv Fair Value Measurement

The Council measures some of its non-financial assets such as surplus assets and investment properties and some of its financial instruments at fair value at each reporting date. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The fair value measurement assumes that the transaction to sell the asset or transfer the liability takes place either:

- a) In the principal market for the asset or liability, or
- b) In the absence of a principal market, in the most advantageous market for the asset or liability

The Council measures the fair value of an asset or liability using assumptions that market participants would use when pricing the asset or liability, assuming that market participants act in their economic best interest.

When measuring fair value of a non-financial asset, the Council takes into account a market participant's ability to generate economic benefits by using the asset in its highest and best use or by selling it to another market participant that would use the asset in its highest and best use.

The Council uses valuation techniques that are appropriate in the circumstances and for which sufficient data is available, maximising the use of relevant observable inputs and minimising the use of unobservable inputs.

Inputs to the valuation techniques in respect of assets and liabilities for which fair value is measured or

# unobservable inputs.

Inputs to the valuation techniques in respect of assets and liabilities for which fair value is measured or disclosed in the Council's financial statements are categorised within the fair value hierarchy, as follows:

- Level 1 quoted prices (unadjusted) in active markets for identical assets or liabilities that the Council can access at the measurement date
- Level 2 inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly
- Level 3 unobservable inputs for the asset or liability

# Notes to the Accounts (2): Accounting Standards that have been issued but have not been adopted

Under the Code of Practice on Local Authority Accounting in the United Kingdom 2024/25, the Council is required to disclose information setting out the impact of an accounting change required by a new accounting standard that has been issued but not yet adopted by the code.

The following Accounting Standards and amendments have been issued but will not be adopted until the 2025/26 financial year.

- 'a) IAS 21 The Effects of Changes in Foreign Exchange Rate (Lack of Exchangeability) issued in August 2023. The amendments to IAS 21 clarify how an entity should assess whether a currency is exchangeable and how it should determine a spot exchange rate when exchangeability is lacking, as well as require the disclosure of information that enables users of financial statements to understand the impact of a currency not being exchangeable.
- b) IFRS 17 Insurance Contracts issued in May 2017. IFRS 17 replaces IFRS 4 and sets out principles for recognition, measurement, presentation and disclosure of insurance contracts.
- c) The changes to the measurement of non-investment assets within the 2025/26 Code include adaptations and interpretations of IAS 16 Property, Plant and Equipment and IAS 38 Intangible Assets. These include setting out three revaluation processes for operational property, plant and equipment, requiring indexation for tangible noninvestment assets and a requirement to value intangible assets using the historical cost approach. These have the same effect as requiring a change in accounting policy due to an amendment to standards, which would normally be disclosed under IAS 8. However, the adaptations also include a relief from the requirements of IAS 8 following a change in accounting policy as confirmed in paragraph 3.3.1.4.

### Notes to the Accounts (3): Critical Judgements in Applying Accounting Poli-

In applying the accounting policies set out in Note 1, the Council has had to make certain judgements about complex transactions or those involving uncertainty about future events. The critical judgements made in the Statement of Accounts are:

#### Future Government Funding

There is a high degree of uncertainty about future levels of funding for local government. However, the Council has a robust Financial Strategy and a 5 year Financial Plan which illustrates that this uncertainty is not yet sufficient to provide an indication that the assets of the Council might be impaired as a result of a need to close facilities and reduce levels of service provision. The provisions in the Code on the going concern requirements reflect the economic and statutory environment in which local authorities operate. As the Council cannot be dissolved without statutory prescription, the accounts have been prepared on a going concern basis.

#### Leases

The Council has examined the leases and classified them as either operational or finance leases. In some cases the lease transaction is not always conclusive and the Council uses judgement in determining whether the lease is a financial lease arrangement that transfers substantially all the risks and rewards incidental to ownership. In reassessing the lease the Council has estimated the implied interest rate within the lease to calculate the interest and principal repayments.

#### Business Rates

The Council collects a net income of £19.544m (£17.255m 23/24) from Business Rates. The assumptions made about the outcome of appeals against the Valuation Office Listed Rateable Value, becomes a significant and critical judgement. Assessments are made based on previous experience of the 2005 and 2010 list and also any settled appeals against the 2017 list. The Council's share of any reduction is 40%. Any impact on the overall position is mitigated by a safety net of 7.5% of our baseline funding which is approximately £3.007m. As the Council is in the Lincolnshire Business Rates Pool, the Pool will ensure that no partner will lose more than 7.5% of their baseline funding. However, due to a technical adjustment if the Council did enter the safety net it would only impact the general fund the year after this happens.

Notes to the Accounts (4): Assumptions made about the future and other major sources of estimation uncertainty

The Statement of Accounts contains estimated figures that are based on assumptions made by the Council about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

Items in the Council's Balance Sheet at 31 March 2025 for which there is a significant risk of material adjustment in the forthcoming financial year are:

#### **Revenue Costs and Reserves**

The Cost of Living Crisis during 2024/25 coupled with inflation have pushed up costs considerably, particularly in regards of fuel and energy prices. These increased revenue costs have been factored into the Council's medium term financial strategy where possible.

#### **Business Rates**

Since the introduction of the Business Rates Retention Scheme effective from 1 April 2013, Local Authorities are liable for successful appeals against business rates charged to businesses in 2024/25 and earlier financial years in their proportionate share. Therefore, a provision has been recognised for the best estimate of the amount that businesses may have been overcharged up to March 2025. The estimate has been calculated using the analysis of successful appeals to date against the 2010 and 2017 rating lists.

#### **Property Plant and Equipment**

Property assets are included on the basis of a full valuation and assessed useful lives undertaken on 31 March 2025. Where possible the valuer has avoided applying indices to calculate the 31 March valuation.

The assessment of useful lives is subject to revision and the valuation would therefore be expected to change accordingly. The carrying value of these long term assets at the end of the reporting period was £42.970m (£36.354m 2023/24).

The impact of a change in valuation or useful life as at 31 March 2025 would affect the carrying value of the asset in the balance sheet and the subsequent charge for depreciation or impairment in the CIES.

#### **Pensions Liability**

The estimation of the net liability to pay pensions depends on a number of judgements relating to the discounts used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting Actuaries is engaged by Lincolnshire County Council, the administering authority for the Local Government Pension Scheme, to provide expert advice about the assumptions to be applied. During 2024/25 the Council's Actuaries advised that the net pension liability had increased by £0.564m to £9.831m.

A full valuation of the Pension Scheme was undertaken during 2022/23, as at 31st March 2022.

#### **Arrears**

At 31st March 2025 the Council had arrears of £3.453m (£4.689m 23/24) outstanding mainly in respect of sundry debtors, Business Rates and housing benefit overpayments debtors. A review of balances outstanding, recovery performance and future looking review has resulted in an impairment allowance of £1.595m (£1.876m 23/24). However, if circumstances were to deteriorate then an additional loss allowance would be required and an assessment made if a lifetime credit allowance should be applied.

#### Fair Value

When the fair values of financial assets and financial liabilities cannot be measured based on quoted prices in active markets (Level 1 inputs), their fair value is measured using valuation techniques (e.g. quoted prices for similar assets or liabilities in active markets or the discounted cash flow model). Where possible, the inputs to these valuation techniques are based on observable data, but where this is not possible judgement is required in establishing fair values. These judgements typically include considerations such as uncertainty and risk. However changes in the assumptions used could affect the fair value of the council's assets and liabilities.

With regard to fair value estimates of Surplus and Investment Properties, where Level 1 inputs are not available, the Council employs RICS qualified valuers (Wilks, Head & Eve) to identify the most appropriate valuation techniques to determine fair value. All valuations are carried out in accordance with the methodologies and bases for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors. The Council's valuation experts work closely with finance officers on a regular basis regarding all valuation matters. Information about the valuation techniques and inputs used in determining the fair value of the council's assets and liabilities is disclosed in **Note 15**, **16 and 17**.

With regards assets valued at fair value, no assets are classed as level 1 in the Fair Value Hierarchy. The majority of these assets are Level 2 which utilises quoted market place prices with adjustments for location and condition. The Council has three assets valued at Level 3 of the Fair Value Hierarchy, an Aggregate Site and two oil wells. The significant unobservable inputs used in the fair value measurement include estimated cash flows from the assets and assumptions regarding rental values. Significant changes in any of the unobservable inputs or the level two assumptions would result in a significantly higher or lower fair value measurement for these assets.

# Notes to the Accounts (5): Material Items of Income and Expenditure

For the purpose of this disclosure note the Council considers material items to be those greater than £850k. In 2024/25 the Council did not pay any agency related grants above this threshold.

# Notes to the Accounts (6): Events after the Reporting Period

The Statement of Accounts was authorised for issue by the Director of Finance and Assets (S151 Officer) on 30 June 2025. Events taking place after this date are not reflected in the financial statements or notes. Where events taking place before this date provided information about conditions existing as at 31 March 2025, the figures in the financial statements and notes have been adjusted in all material respects to reflect the impact of this information.



# Notes to the Accounts (7): Expenditure and Funding Analysis

The objective of the expenditure and funding analysis is to demonstrate to council tax payers how the funding available to the Council (for example, government grants, council tax and business rates) for the year has been used in providing services in comparison with those resources consumed or earned by authorities in accordance with generally accepted accounting practices. It also shows how this expenditure is allocated for decision making purposes between the Council's service clusters. Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the Comprehensive Income and Expenditure Statement.

	2023/24				2024/25	
Net Ex- penditure Chargeable to General Fund £'000	Adjust- ments (Note 7a) £'000	Net Ex- penditure in Income & Expendi- ture Statement £'000		Net Ex- penditure Chargeable to General Fund £'000	Adjust- ments (Note 7a) £'000	Net Ex- penditure in Income & Expendi- ture Statement £'000
1,964	12	1,976	Our People	1,708	187	1,895
4,890	641	5,531	Our Place	4,619	1,554	6,173
7,694	(998)	6,696	Our Council	7,393	(1,813)	5,580
16	0	16	Covid Business Support Grants	1	0	1
14,564	(345)	14,219	Net Cost of Services	13,721	(72)	13,649
(13,991)	(2,747)	(16,738)	Other Income/ Expenditure	(14,307)	(5,681)	(19,988)
573	(3,092)	(2,519)	(Surplus) or Deficit	(586)	(5,753)	(6,339)
(24,022)			Opening General Fund Balance	(23,449)		
(O)			Rounding Difference Brought Forward	(2)		
573			(Surplus) or Deficit in Year	(586)		
(23,449)			Closing General Fund Balance (31 March)	(24,037)		

# Notes to the Accounts (7a): Note to the Expenditure and Funding Analysis

This note provides a reconciliation of the main adjustments to Net Expenditure Chargeable to the General Fund Balance to arrive at the amounts in the Comprehensive Income and Expenditure Statement. The relevant transfers between reserves are explained in the Movement in Reserves Statement.

# Adjustments between Funding and Accounting Basis

	2024/25				
Adjustments from General Fund to arrive at the Comprehensive Income and Expenditure Statement amounts	Adjustments for Capital Purposes £'000	Net Change for Pensions' Adjustments £'000	Other Statutory Differences £'000	Total Adjustments £'000	
Our People	274	(108)	21	187	
Our Place	1,779	(230)	5	1,554	
Our Council	(775)	(1,060)	22	(1,813)	
Covid Business Support Grants	0	0	0	0	
Net Cost of Services	1,278	(1,398)	48	(72)	
Other Income & Expenditure	(2,473)	354	(3,562)	(5,681)	
Difference*	(1,195)	(1,044)	(3,514)	(5,753)	

	2023/24				
Adjustments from General Fund to arrive at the Comprehensive Income and Expenditure Statement amounts	Adjustments for Capital Purposes £'000	Net Change for Pensions' Adjustments £'000	Other Statutory Differences £'000	Total Adjustments £'000	
Our People	68	(63)	7	12	
Our Place	820	(141)	(38)	641	
Our Council	(52)	(940)	(6)	(998)	
Covid Business Support Grants	0	0	0	0	
Net Cost of Services	836	(1,144)	(37)	(345)	
Other Income & Expenditure	(1,825)	354	(1,276)	(2,747)	
Difference*	(989)	(790)	(1,313)	(3,092)	

<sup>\*</sup> Difference between General Fund Surplus or Deficit and Comprehensive Income and Expenditure Statement Surplus or Deficit on the Provision of Services

# Notes to the Expenditure and Funding Analysis:

# 1. Adjustments for Capital Purposes

The adjustments for capital purposes column adds in depreciation and impairment and revaluation gains and losses in the services line, and for:

- Other Operating Expenditure adjusts for capital disposals with a transfer of income on disposal of assets and the amounts written off for those assets.
- Financing and investment income and expenditure the statutory charges for capital financing i.e. Minimum Revenue Provision and other revenue contributions are deducted from other income and expenditure as these are not chargeable under generally accepted accounting practices..
- Taxation and non-specific grant income and expenditure Capital grants are adjusted for income not
  chargeable under generally accepted accounting practices. Revenue grants are adjusted from those
  receivable in the year to those receivable without conditions or for which conditions were satisfied
  throughout the year. The Taxation and Non Specific Grant Income and Expenditure line is credited with
  capital grants receivable in the year without conditions or for which conditions were satisfied in the
  year.

# 2. Net change for the pensions' adjustments

Net change for the removal of pension contributions and the addition of IAS 19 Employee Benefits pension related expenditure and income:

- **For services** this represents the removal of the employer pension contributions made by the Council as allowed by statute and the replacement with current service costs and past service costs.
- For Financing and investment income and expenditure the net interest on the defined benefit liability is charged to the Comprehensive Income and Expenditure Statement

#### 3. Other Statutory Adjustments

Other statutory adjustments between amounts debited/credited to the Comprehensive Income and Expenditure Statement and amounts payable/receivable to be recognised under statute:

- For Financing and investment income and expenditure the other statutory adjustments column recognises adjustments to the General Fund for the timing differences for premiums and discounts.
- The charge under Taxation and non-specific grants income and expenditure represents the difference between what is chargeable under statutory regulations for Council tax and NNDR that was projected to be received at the start of the year and the income recognised under generally accepted accounting practices in the Code. This is a timing difference as any difference will be brought forward in future Surpluses or Deficits on the Collection Fund.

# Notes to the Accounts (8): Segmental Income

2023/24 Income from Services: £'000		2024/25 Income from Services: £'000
(824)	Our People	(706)
(2,129)	Our Place	(2,502)
(2,676)	Our Council	(2,968)
(5,629)	Total Income analysed on a segmental basis	(6,176)

Included within the Segmental Income note is the following material income for services provided in 2024/25.

- Our Place: £1.036m Development Control Application Fees (£0.771m in 2023/24) Our Council: £1.231m of income relating to Green Waste Service Charges (£1.091m in 2023/24)

# Notes to the Accounts (9): Expenditure and Income Analysed by Nature

Expenditure and Income 2024/25:	Our People £'000	Our Place £'000	Our Council £'000	Covid Business Support Grants £'000	Corporate Amounts £'000	Total £'000
Employee benefits expenses	2,385	5,221	6,154	0	17	13,777
Other services expenses	16,278	3,169	3,463	5	(3,566)	19,349
Depreciation, amortisation, impairment	4,523	9,525	(775)	0	204	13,477
Interest payments	0	0	0	0	4,673	4,673
Precepts and levies	0	0	0	0	3,233	3,233
Disposal of assets	0	(1)	1	0	28	28
Total Expenditure	23,186	17,914	8,843	5	4,589	54,537
Fees, charges & other services	(706)	(2,502)	(2,968)	0	(1,987)	(8,163)
Interest & Investment income	0	0	0	0	(1,224)	(1,224)
Income from Council Tax and Non-Domestic Rates	0	0	0	0	(16,826)	(16,826)
Government Grants & contributions	(20,585)	(9,239)	(295)	(4)	(4,540)	(34,663)
Total Income	(21,291)	(11,741)	(3,263)	(4)	(24,577)	(60,876)
(Surplus) or Deficit on the Provision of Services	1,895	6,173	5,580	1	(19,988)	(6,339)

Expenditure and Income 2023/24:	Our People £'000	Our Place £'000	Our Council £'000	Covid Business Support Grants £'000	Corporate Amounts £'000	Total £'000
Employee benefits expenses	2,021	5,020	6,341	0	17	13,399
Other services expenses	16,127	2,777	3,712	19	(2,972)	19,663
Depreciation, amortisation, impairment	2,007	2,746	(52)	0	764	5,465
Interest payments	0	0	0	0	3,953	3,953
Precepts and levies	0	0	0	0	3,051	3,051
Disposal of assets	0	0	0	0	1,491	1,491
Total Expenditure	20,155	10,543	10,001	19	6,304	47,022
Fees, charges & other services	(824)	(2,129)	(2,676)	0	(2,346)	(7,975)
Interest & Investment income	0	0	0	0	(1,168)	(1,168)
Income from Council Tax and Non-Domestic Rates	0	0	0	0	(15,718)	(15,718)
Government Grants & contributions	(17,355)	(2,883)	(629)	(3)	(3,810)	(24,680)
Total Income	(18,179)	(5,012)	(3,305)	(3)	(23,042)	(49,541)
(Surplus) or Deficit on the Provision of Services	1,976	5,531	6,696	16	(16,738)	(2,519)

# Notes to the Accounts (10): Adjustments between Accounting Basis and Funding Basis under Regulations

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the Council in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the Council to meet future capital and revenue expenditure.

The following sets out a description of the reserves that the adjustments are made against.

#### General Fund Balance

The General Fund is the statutory fund into which all the receipts of the Council are required to be paid and out of which all liabilities of the Council are to be met, except to the extent that statutory rules might provide otherwise. These rules can also specify the financial year in which liabilities and payments should impact on the General Fund Balance, which is not necessarily in accordance with proper accounting practice. The General Fund Balance therefore summarises the resources that the Council is statutorily empowered to spend on its services or on capital investment (or the deficit of resources that the Council is required to recover) at the end of the financial year.

### Capital Receipts Reserve

The Capital Receipts Reserve holds the proceeds from the disposal of land or other assets, which are restricted by statute from being used other than to fund new capital expenditure or to be set aside to finance historical capital expenditure. The balance on the reserve shows the resources that have yet to be applied for these purposes at the year-end.

# Capital Grants Unapplied

The Capital Grants Unapplied Account (Reserve) holds the grants and contributions received towards capital projects for which the Council has met the conditions that would otherwise require repayment of the monies but which have yet to be applied to meet expenditure. The balance is restricted by grant terms as to the capital expenditure against which it can be applied and/or the financial year in which this can take place.

		2024/25: Usa	able Reserves	
Adjustments between accounting basis & funding basis under regulations	General Fund Balance £'000	Capital Receipts Reserves £'000	Capital Grants Unapplied Account £'000	Movement in Unusable Reserves £'000
Pension Costs (transferred to (or from) the Pensions Reserve)	1,044	0	0	(1,044)
(Council Tax and NNDR (transfers to (or from) Collection Fund Adjustment Account)	163	0	0	(163)
Holiday pay transferred from the Accumulated Absences	(47)	0	0	47
Reversal of entries included in the Surplus or Deficit on the Provision of Services in relation to capital expenditure (these items are charged to the Capital Adjustment Account	866	0	0	(866)
Amount by which finance costs/income in the CIES are different from finance costs/income for the year in accordance with statutory requirements	38	0	0	(38)
Total Adjustments to Revenue Resources	2,064	0	0	(2,064)
Transfer of non current asset sale proceeds from revenue to Capital Receipts Reserves	83	(83)	0	0
Repayment of Loan Principal	0	0	0	0
Statutory provision for the repayment of debt (transfer to the Capital Adjustment Account)	954	0	0	(954)
Voluntary provision for the repayment of debt (transfer from the capital Adjustment Account)	0	0	0	0
Capital expenditure financed from revenue balances (transfer to the Capital Adjustment Account)	1,843	0	0	(1,843)
Total Adjustments between Revenue and Capital Resources	2,880	(83)	0	(2,797)

Use of Capital Receipts Reserves to finance capital expenditure	0	119	0	(119)
Capital grants and contributions unapplied credited to the CIES	809	0	(809)	0
Reversal of previous year grant applied to Capital Financing	0	(55)	0	55
Use of Capital Receipts Reserves to finance statutory provision on loans funded by borrowing	0	0	0	0
Application of capital grants to finance capital expenditure	0	0	1,316	(1,316)
Total Adjustments to Capital Resources	809	64	507	(1,380)
Total Adjustments	5,753	(19)	507	(6,241)

	2023/24: Usable Reserves						
Adjustments between accounting basis & funding basis under regulations	General Fund Balance £'000	Capital Receipts Reserves £'000	Capital Grants Unapplied Account £'000	Movement in Unusable Reserves £'000			
Pension Costs (transferred to (or from) the Pensions Reserve)	789	0	0	(789)			
Council Tax and NNDR (transfers to Collection Fund Adjustment Account)	782	0	0	(782)			
Holiday pay transferred to the Accumulated Absences	38	0	0	(38)			
Reversal of entries included in the Surplus or Deficit on the Provision of Services in relation to capital expenditure (these items are charged to the Capital Adjustment Account)	(2,024)	0	0	2,024			
Amount by which finance costs/income in the CIES are different from finance costs/income for the year in accordance with statutory requirements	(76)	0	0	76			
Total Adjustments to Revenue Resources	(491)	0	0	491			
Transfer of non current asset sale proceeds from revenue to Capital Receipts Reserves	612	(612)	0	0			
Repayment of Loan Principal	0	(402)	0	402			
Statutory provision for the repayment of debt (transfer to the Capital Adjustment Account)	1,278	0	0	(1,278)			
Voluntary provision for the repayment of debt (transfer to the capital Adjustment Account)	0	0	0	0			

Capital expenditure financed from revenue balances (transfer to the Capital Adjustment Account)	776	0	0	(776)
Total Adjustments between Revenue and Capital Resources	2,666	(1,014)	0	(1,652)
Use of Capital Receipts Reserves to finance capital expenditure	0	324	0	(324)
Capital grants and contributions unapplied credited to the CIES	917	0	(917)	0
Reversal of previous year grant applied to Capital Financing	0	(53)	0	53
Use of Capital Receipts Reserves to finance statutory provision on loans funded by borrowing	0	400	0	(400)
Application of capital grants to finance capital expenditure	0	0	358	(358)
Total Adjustments to Capital Resources	917	671	(559)	(1,029)
Total Adjustments	3,092	(343)	(559)	(2,190)

# Notes to the Accounts (11): Movement in Earmarked Reserves

This note sets out the amounts set aside from the General Fund balance in Earmarked Reserves to provide financing for future expenditure plans and the amounts posted back from Earmarked Reserves to meet General Fund expenditure in 2024/25.

	Balance at 31 March 2023 £'000	Transfer Out 2023/24 £'000	Transfer In 2023/24 £'000	Balance at 31 March 2024 £'000	Transfer Out 2024/25 £'000	Transfer In 2024/25 £'000	Balance at 31 March 2025 £'000
Contingency/Risk Reserves	4,909	(1,151)	1,952	5,710	(119)	157	5,748
Service Invest- ment/Renewals Reserves	4,180	(1,207)	1,491	4,464	(1,693)	1,507	4,278
Strategy Reserve	10,251	(966)	588	9,873	(1,487)	1,146	9,532
Total	19,340	(3,324)	4,031	20,047	(3,299)	2,810	19,558

Contingency/Risk Reserves - To support areas of volatility (Business Rate appeals, valuations of investment properties, insurance etc.) Service Investment/Renewals Reserve - To support service development initiatives, including IT upgrades and replacement programmes. Strategy Reserve - To finance projects within the Corporate Plan and Financial Strategy.

# Notes to the Accounts (12): Other Operating Expenditure

2023/24 £'000		2024/25 £'000
2,577	Parish Council Precepts	2,701
474	Drainage Board Levies	532
1,141	(Gains)/Losses on the disposal of non-current assets	(7)
4,192	Total	3,226

# Notes to the Accounts (13): Financing and Investment Income and Expenditure

2023/24 £'000		2024/25 £'000
560	Interest payable and similar charges	766
23	Impairment losses ( including reversals of impairment losses or impairment gains on financial instruments	(57)
355	Net interest on the net defined benefit liability/ (asset)	355
(1,210)	Interest receivable and similar income	(1,250)
(1,130)	Income and Expenditure in relation to investment properties and changes in their fair value	(1,661)
(1,402)	Total	(1,847)

# Notes to the Accounts (14): Taxation and Non-Specific Grant Income and Expenditure

2023/24 £'000		2024/25 £'000
(10,201)	Council Tax Income	(10,712)
(5,517)	Non-Domestic Rates Income and Expenditure	(6,114)
(1,903)	Non ring-fenced Government Grants	(2,060)
(1,908)	Capital Grants and Contributions	(2,481)
(19,528)	Total	(21,367)

# Notes to the Accounts (15): Property Plant and Equipment

Movements in 2024/25	Other Land/ Buildings £'000	Vehicles, Plant, Furniture & Equip- ment £'000	Infra- structure Assets £'000	Com- munity Assets £'000	Surplus Assets £'000	Assets Under Construction £'000	Total PPE £'000
Cost or Valuation at April 2024	30,557	5,433	1,292	105	1,417	565	39,369
Additions	459	1,712	9	0	0	1,077	3,257
Revaluation increase/ (decrease) recognised in the Revaluation Reserve	1,852	0	0	0	(40)	0	1,812
Revaluation increase/ (decrease) recognised in (Surplus)/Deficit on Provision of Services	2,223	0	0	0	95	0	2,318
Derecognition (Disposals)	0	(581)	0	0	0	0	(581)
Derecognition (other)	0	0	0	0	0	0	0
Other movements in cost or valuation	254	0		0	0	0	254
At 31 March 2025	35,345	6,564	1,301	105	1,472	1,642	46,429
Accumulated Depreciation & Impairment at April 2024	0	(2,811)	(204)	0	0	0	(3,015)
Depreciation charge	(555)	(698)	(58)	0	(4)	0	(1,315)
Depreciation written out to the Revaluation Reserve	555	0	0	0	4	0	559
Depreciation written out to the (Surplus)/ Deficit on the Provision of Services	0	0	0	0	0	0	0
Derecognition (Disposals)	0	577	0	0	0	0	577
Derecognition (other)	0	0	0	0	0	0	0
Other Movements in Costs or valuation	0	0	0	0	0	0	0
At 31 March 2025	0	(2,932)	(262)	0	0	0	(3,194)
Net Book Value							
At 31 March 2025	35,345	3,632	1,039	105	1,472	1,642	43,235
At 31 March 2024	30,557	2,622	1,088 Page 1	105	1,417	565	36,354

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Movements in 2023/24	Other Land/ Buildings £'000	Vehicles, Plant, Furniture & Equip- ment £'000	Infra- structure Assets £'000	Com- munity Assets £'000	Surplus Assets £'000	Assets Under Construction £'000	Total PPE £'000
Cost or Valuation at April 2023	31,540	5,921	871	105	3,195	1,278	42,910
Additions	798	87	396	0	0	236	1,517
Revaluation increase/ (decrease) recognised in the Revaluation Reserve	(683)	0	0	0	(1,313)	0	(1,996)
Revaluation increase/ (decrease) recognised in (Surplus)/Deficit on Provision of Services	844	0	0	0	(172)	0	672
Derecognition (Disposals)	(1,484)	(561)	0	0	0	0	(2,045)
Derecognition (other)	0	(15)	0	0	0	0	(15)
Other movements in cost or valuation	(458)	1	25	0	(293)	(949)	(1,674)
At 31 March 2024	30,557	5,433	1,292	105	1,417	565	39,369
Accumulated Depreciation & Impairment at April 2022	0	(2,760)	(157)	0	0	0	(2,917)
Depreciation charge	(460)	(616)	(47)	0	(4)	0	(1,127)
Depreciation written out to the Revaluation Reserve	460	0	0	0	4	0	464
Depreciation written out to the (Surplus)/ Deficit on the Provision of Services	0	0	0	0	0	0	0
Derecognition (Disposals)	0	554	0	0	0	0	554
Derecognition (other)	0	15	0	0	0	0	15
Other Movements in Costs or valuation	0	(4)	0	0	0	0	(4)
At 31 March 2024	0	(2,811)	(204)	0	0	0	(3,015)
Net Book Value							
At 31 March 2024	30,557	2,622	1,088	105	1,417	565	36,354
At 31 March 2023	31,540	3,161	714	105	3,195	1,278	39,993

The authority has determined in accordance with Regulation 30M England of the Local Authorities (Capital Finance and Accounting) (England) (Amendment) Regulations 2022 that the carrying amounts to be derecognised for infrastructure assets when there is replacement expenditure is nil.

### Depreciation:

The following useful lives and depreciation rates have been used in the calculation of depreciation:

- Other Land and Buildings: 25-60 years
- Vehicles, Plant, Furniture and Equipment: 1-25 years
- Infrastructure: 8-30 years
- Surplus: 49-52 years

### **Capital Commitments:**

'At 31 March 2025, the Council has no ongoing contracts for the construction or enhancement of property, plant and equipment. The commitments at 31 March 2025 were £1.830m. Similar commitments at 31 March 2024 were £1.623m. These relate to Levelling Up Fund, Food Waste Collection, Vehicle Replacement and Disabled Facilities Grants.

### **Effects of Changes in Estimates:**

There have been no major changes in relation to estimated asset life, residual asset values, depreciation method or disposal costs in 2024/25 that would have a material effect.

#### Revaluations:

The Council carries out a full revaluation of its property portfolio periodicially. The last full revaluation was carried out on 31 March 2025. In the intervening years a valuation review is carried out. Valuations were carried out as at 31 March 2025 by appointed valuers, Wilks, Head and Eve LLP in accordance with the methodologies and basis for estimation set out in the professional standards of the Royal Institute of Chartered Surveyors (RICS). Valuations of vehicles, plant, furniture and equipment are based on depreciated replacement cost with an annual impairment review.

	Other Land & Buildings £'000	Vehicles, Plant & Equipment £'000	Surplus Assets £'000	Other PPE Assets £'000	Total £'000
Carried at Historical Cost	0	3,632	0	2,786	6,418
Valued at Current Value *	35,078	0	0	0	35,078
Valued at Fair Value *	0	0	1,472	0	1,472
Total Cost or Valuation	35,078	3,632	1,472	2,786	42,968

<sup>\*</sup> as of 31 March 2025

The significant assumptions applied in estimating the current values are:

- no allowance has been made for liability of taxation upon disposal;
- the instant build approach has been used for Depreciated Replacement Cost valuations;
- · valuations have been provided at gross cost and do not include an allowance for purchasers cost;
- that good title can be shown and all valid planning permissions and statutory approvals are in place;
- that the property is connected and has a right to use mains services and that sewers, main services and roads giving access to it have been adopted;
- that an inspection of those parts not inspected would not reveal defects that would affect the valuation:
- that the testing of electrical or other services would not reveal defects that would cause the valuation to alter;
- that there are no deleterious or hazardous materials or existing or potential environmental factors that would affect the valuation.

#### Assets Valued at Fair Value:

With regard to assets valued at fair value, no assets within the portfolio are classed at Level 1 in the fair value hierarchy i.e. unadjusted prices in active markets for identical assets. For the remaining assets the majority are surplus assets classed at Level 2 i.e. quoted prices that are observable for the asset with

2023/24: £'000	Level 2 Significant Observable Inputs	2024/25: £'000
1,417	Surplus Assets	1,472
1,417	Fair Value as at 31 March	1,472

adjustments being made based on perhaps location and condition...

The valuations have been based on the market approach using current market conditions and recent sales prices and other relevant information for similar assets in the local authority area. Market conditions for these asset types are such that the level of observable inputs is significant leading to the properties being categorised at Level 2 in the fair value hierarchy. Level 3 inputs comprise unobservable inputs for an asset used to measure fair value in circumstances where market data is not available as there is little, if any, market activity for the asset at the measurement date.

There are no assets that are assessed at Level 3 i.e. where unobservable inputs have been used to measure fair value.



### Notes to the Accounts (16): Investment Properties

2023/24: £'000	Movement in Fair Value of Investment Properties	2024/25: £'000
22,405	Balance at the start of the year	22,922
937	Other Movements	0
0	Subsequent Expenditure	0
(420)	Net gain/(loss) from fair value adjustments	30
22,922	Fair Value as at 31 March	22,952

Gains or losses arising from changes in the fair value of the investment property are recognised in the Surplus or Deficit on the Provision of Services – Financing and Investment Income and Expenditure line. The following items of income and expense have been accounted for in the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

2023/24: £'000	Income and Expenditure	2024/25: £'000
(1,586)	Rental Income from Investment Property	(1,656)
36	Direct operating expenses arising from Investment Property	25
(1,550)	Net (Gain)/Loss	(1,631)

There are no restrictions are on the Council's ability to realise the value inherent in its investment property or on the Council's right to the remittance of income and the proceeds of disposal. The Council has no contractual obligations to purchase, construct or develop investment property or repairs, maintenance or enhancement.

### Fair Value Hierarchy:

The fair value of the Council's investment property is measured annually at each reporting date. All valuations are carried out by the Council's external valuers Wilks, Head & Eve in accordance with the methodologies and bases for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors. The Council's valuation experts work closely with finance officers reporting directly to the chief financial officer on a regular basis regarding all valuation matters.

As at 31 March 2025, the Council holds nine properties classed as investment properties. All nine properties are categorised within Level 2 of the fair value hierarchy i.e. based on observable inputs for the asset. There have been no transfers from or to any of the other hierarchy groups during the year. Accounting policy xvi includes details of how assets based on fair value are valued. For assets within Level 2 observable inputs for the asset either directly or indirectly are used.

Details of the Councils investment properties and information about the fair value hierarchy as at 31 March are as follows:

2023/24: £'000	Level 2 Significant Observable Inputs	2024/25: £'000
2,112	Retail (2 properties 2023, 4 properties 2024)	1,880
2,575	Hotel	2,773
2,524	Leisure	2,524
9,780	Manufacturing (2 properties)	9,843
5,931	Commercial Unit	5,932
22,922	Fair Value as at 31 March	22,952

### Notes to the Accounts (17): Intangible Assets

The Council accounts for its software as intangible assets, to the extent that the software is not an integral part of a particular IT system and accounted for as part of the hardware item of Property, Plant and Equipment. The intangible assets include purchased licenses. The Council has no internally generated software.

All software is given a finite useful life, based on assessments of the period that the software is expected to be of use to the Council. The useful life assigned to the major software suites used by the Council is seven years. The carrying amount of intangible assets is amortised on a straight-line basis.

2023/24: £'000	Movement on Intangible Assets	2024/25: £'000
1,245	Gross carrying amounts	1,220
(500)	Accumulated amortisation	(540)
745	Net carrying amount at start of year	680
69	Purchases	32
(94)	Other disposals	0
(134)	Amortisation for the period	(150)
94	Other changes	0
680	Net carrying amount at end of year	562
1,220	Gross carrying amounts	1,252
(540)	Accumulated amortisation	(690)
680	Total	562

The following categories of financial instrument are carried in the Balance Sheet:

Financial Assets		Current ments 00	Non-C Deb £'O	tors	Curr Investi £'0	ments	Deb	rent otors 000	To £'0	
	2024	2025	2024	2025	2024	2025	2024	2025	2024	2025
Fair Value (Profit or Loss)	1,961	1,998	0	0	0	0	0	0	1,961	1,998
Amortised Cost	58	58	866	767	18,270	19,694	5,805	5,051	24,999	25,570
Total Financial Assets	2,019	2,056	866	767	18,270	19,694	5,805	5,051	26,960	27,568
Non-Financial Assets	22,922	22,952	0	0	0	0	550	1,857	23,472	24,809
Total	24,941	25,008	866	767	18,270	19,694	6,355	6,908	50,432	52,377

Financial Liabilities	Borro	Current wings 00	Non-C Cred £'0	itors	Curr Borrov £'0	wings	Crec	rent litors 100	To £'0	
	2024	2025	2024	2025	2024	2025	2024	2025	2024	2025
Amortised Cost	14,000	14,000	1,392	1,198	10,000	10,000	7,609	9,312	33,001	34,510
Total Financial Liabilities	14,000	14,000	1,392	1,198	10,000	10,000	7,609	9,312	33,001	34,510
Non-Financial Liabilities	0	0	0	1,198	0	0	1,363	454	1,363	454
Total	14,000	14,000	1,392	1,198	10,000	10,000	8,972	9,766	34,364	34,964

### Material Soft Loans Made by the Council:

The Council has not made any soft loans, employee car loans, or reclassifications during the financial year.

### Financial Instruments Designated at Fair Value through Profit or Loss:

The Council has invested £2m (£2m in 2023/24) in Pooled Investment Property Funds (CCLA Property Fund) which are measured at Fair Value on the Balance Sheet at £1.998m (£1.961m 2023/24) based on their quoted price in an active market for identical shares. Gains and Losses are reflected in the CIES in Financing Income and Expenditure and due to a statutory override (the Department for Levelling Up, Housing and Communities agreed a temporary statutory override commencing in 2019/20 to allow Local Authorities a period of 5 years to adjust their portfolio holdings) in year gains and losses are transferred via the MIRS to the Pooled Investment Adjustment Account. The cumulative losses held total £0.002m. As an investment fund, prices can go down as well as up.

### Fair Value of Equity Instruments designated at Fair Value through Other Comprehensive Income:

The Council does not have any Equity Instruments designated at fair value through Other Comprehensive Income.

## Income, Expense, Gains and Losses:

The gains and losses recognised in the Comprehensive Income and Expenditure Statement in relation to financial instruments are made up as follows:

202	3/24		202	4/25
Surplus or Deficit on the Provision of Services £'000	Other Comprehensive Income and Expenditure £'000		Surplus or Deficit on the Provision of Services £'000	Other Comprehensive Income and Expenditure £'000
76	0	Financial assets measured at fair value through the profit or loss	(38)	0
(2)	0	Financial assets measured at amortised cost	(52)	0
74	0	Total Net (Gains)/Losses	(90)	0
(124)	0	Financial assets measured at fair value through the profit or loss	(113)	0
(1,163)	0	Financial assets measured at amortised cost	(1,100)	0
(1,287)	0	Total Interest Revenue	(1,213)	0
594	0	Financial Liabilities measured at amortised cost	761	0
594	0	Total Interest	761	0
23	0	Financial assets measured at fair value through the profit or loss	15	0
5	0	Financial liabilities measured at amortised cost	4	0
28	0	Total Fee Expense	19	0

### Fair Values of Financial Assets:

Some of the Councils financial assets are measured at fair value on a recurring basis and are described in the following table, including valuation technique use to measure them.

Recurring Fair Value Measurements	Input Level in Fair Value Hierarchy	Valuation Technique used to measure Fair Value	As at 31 March 2024 £'000	As at 31 March 2025 £'000
Fair Value through Profit or Loss - CCLA Property Fund	Level 1	Unadjusted quoted prices in active markets for identical shares	1,961	1,998
Total			1,961	1,998

### Transfers between Levels of the Fair Value Hierarchy:

There has been no transfers between input levels during the year.

### **Changes in Valuation Technique:**

There has been no change in the valuation technique used during the year for financial instruments.

The Fair Values of Financial Assets and Liabilities that are not measured at Fair Value (but for which Fair Value Disclosures are Required):

Except for the financial assets carried at fair value (described in the above table), all other financial liabilities and financial assets held by the Council are carried in the Balance Sheet at amortised cost and have been assessed as Level 2. The fair values are calculated as follows:

2023/24			202	4/25
Carrying Amount £'000	Fair Value £'000		Carrying Amount £'000	Fair Value £'000
724	674	Loans and Receivables (Long Term Debtors)	703	703
0	0	Finance Lease Liabilities	0	0
(10,161)	(10,161)	Non PWLB Borrowing	(10,091)	(10,000)
(14,063)	(10,324)	PWLB Borrowing	(14,062)	(9,424)

Fair value can be assessed by calculating the present value of the cash flows that take place over the remaining life of the instruments, using the following assumptions:

For loans receivable and leases - agreed at market rates. Fair Value is therefore calculated on the net present value of future cash flows over their remaining term and assuming no early repayment or impairment is recognised.

For loans borrowed from the PWLB fair value is calculated under PWLB debt redemption procedures by applying the premature repayment calculation. The PWLB would raise a penalty charge for early redemption (a premium) for additional interest that will not now be paid which would result in an exit price being £9.424m.

The authority has a continuing ability to borrow at concessionary rates (0.2 base points below standard rate) from the PWLB rather than from the markets. A supplementary measure of the additional interest that the authority will pay as a result of its PWLB commitments for fixed rate loans is to compare the terms of these loans with the new borrowing rates available from the PWLB. If a value is calculated on this basis, the carrying amount of £14.000m would be valued at £8.379m.

Debtors and creditors and receipts in advance are carried at cost (invoiced or billed amount) as this is a fair approximation of their value.

### Notes to the Accounts (19): Debtors

2023/24: £'000		2024/25: £'000
763	Central Government Bodies	1,463
577	Other Local Authorities	1,242
1,681	Other Entities and Individuals	1,471
1,754	Trade Receivables	1,107
(967)	Less: Provision for Expected Credit Loss	(866)
3,808	Total	4,417

The Provision for Expected Credit Loss is made up as follows:

2023/24: £'000		2024/25: £'000
(615)	Other Entities and Individuals	(729)
(352)	Trade Receivables	(137)
(967)	Total	(866)

Debtors for Local Taxation (Council Tax/Business Rates) of £2.491m (£2.547m 2023/24) have been excluded from the table above.

## Notes to the Accounts (20): Cash and Cash Equivalents

Cash comprises of cash in hand and bank deposits and may include bank overdrafts.

Balances classified as Cash Equivalents fit the definition of short term, highly liquid investments that are readily convertible to know amounts of cash and which are subject to insignificant risk of change in value.

The net balance of Cash and Cash Equivalents is made up of the following elements at the Balance Sheet date:

2023/24: £'000		2024/25: £'000
5	Cash held by the Council	8
554	Bank Current Accounts	(191)
17,711	Short-term Deposits	19,877
18,270	Total	19,694

## Notes to the Accounts (21): Creditors

2023/24: £'000		2024/25: £'000
1,191	Central Government Bodies	1,900
190	Other Local Authorities	375
1,821	Other Entities and Individuals	1,812
1,297	Trade	2,293
4,499	Total	6,380

Creditors for Local Taxation (Council Tax/Business Rates) of £0.454m (£1.363m 2023/24) are excluded from the table above.

# Notes to the Accounts (22): Provisions

	Injury/Damage Compensation Claims £'000	Business Rates £'000	Other Provisions £'000	Total £'000
Balance at 1 April 2024	(9)	(198)	(172)	(379)
Additional provisions made in year	(13)	(376)	(60)	(449)
Unused amounts reversed in year	0	0	0	0
Amounts used in year	0	260	0	260
Balance at 31 March 2025	(22)	(314)	(232)	(568)

### **Long Term Provisions:**

There are no long term provisions.

### **Short Term Provisions:**

Cost of employee's accrued leave £0.219m and Business Rates appeals £0.314m. These provisions should be settled within the next financial year.

# Notes to the Accounts (23): Usable Reserves

Movements in the Council's usable reserves are detailed in the Movement in Reserves Statement and also in **Note 10 & 11.** 

2023/24: £'000	Summary	2024/25: £'000
(9,374)	Revaluation Reserve	(11,840)
(14,351)	Capital Adjustment Account	(19,611)
(210)	Deferred Capital Receipts Reserve	(154)
42	Pooled Investment Funds (statutory override)	2
10,395	Pensions Reserve	9,831
(622)	Collection Fund Adjustment Account	(785)
172	Accumulated Absences Account	219
(13,948)	Total Unusable Reserves	(22,338)

#### **Revaluation Reserve:**

The Revaluation Reserve contains the gains made by the Council arising from increases in the value of its Property, Plant and Equipment and Intangible Assets. The balance is reduced when assets with accumulated gains are:

- re-valued downwards or impaired and the gains are lost
- used in the provision of services and the gains are consumed through depreciation; or
- disposed of and the gains are realised

The Reserve contains only revaluation gains accumulated since 1 April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

2023/24: £'000	Revaluation Reserve	2024/25: £'000
(11,030)	Balance at 1 April	(9,374)
(94)	Upward revaluations of assets	(2,890)
1,626	Downward revaluation of assets and impairment losses not charged to Surplus/Deficit on the Provision of Services	263
1,532	(Surplus) or Deficit on revaluation of non-current assets not posted to the (Surplus) or Deficit on the Provision of Services	(2,627)
108	Difference between fair value depreciation and historical cost depreciation	162
15	Accumulated gains on assets sold or scrapped	0
123	Amount written off to the Capital Adjustment Account	162
(9,374)	Balance at 31 March	(11,840)

### **Capital Adjustment Account:**

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to historical cost basis). The account is credited with the amounts set aside by the Council as finance for the costs of acquisition, construction and subsequent costs.

The account also contains accumulated gains and losses on Investment Properties and gains recognised on donated assets that have yet to be consumed by the authority.

The account also contains revaluation gains accumulated on Property, Plant and Equipment before April 2007, the date that the Revaluation Reserve was created to hold such gains.

**Note 10** provides details of the source of all the transactions posted to the account, apart from those involving the Revaluation Reserve.

2023/24: £'000	Capital Adjustment Account	2024/25: £'000
(13,518)	Balance at 1 April	(14,351)
	Reversal of items relating to capital expenditure debited or credited to the CIES	
1,127	Charges for depreciation and impairment of non-current assets	1,315
(673)	Revaluation losses on Property, Plant and Equipment	(2,317)
134	Amortisation of intangible assets	150
4,114	Revenue expenditure funded from capital under statute	14,127
(7)	Credit loss on Loans funded by Capital	5
1,491	Amounts of non-current assets written off on disposal or sale as part of the (gain)/loss on disposal to the CIES	4
6,185		13,284
(123)	Adjusting amounts written out of the Revaluation Reserve	(162)
6,062	Net written out amount of the cost of non-current assets consumed in the year	13,122
	Capital Financing Applied in the year	
(324)	Use of Capital Receipts Reserve to finance new capital expenditure	(119)
(4,580)	Capital grants and contributions credited to the CIES that have been applied to capital Financing	(13,958)
(358)	Applications of grants to capital financing from the Capital Grant Unapplied Account	(1,316)

(1,278)	Statutory provision for the financing of capital investment charged against the General Fund balance	(954)
0	Voluntary provision for the financing of capital investment charged against the General Fund Balance	0
(400)	Statutory provision charged against Capital Receipts Reserve for the repayment of loans funded by borrowing	0
402	Loan Principal Repaid	0
(776)	Capital expenditure charged against the General Fund balance	(2,005)
(7,314)		(18,352)
420	Movement in market value of investment properties debited or credited to the Comprehensive Income & Expenditure Statement	(30)
(14,351)	Balance at 31 March	(19,611)

### **Deferred Capital Receipts Reserve:**

The Council has awarded a leisure centre management contract which contains an embedded lease. The Deferred Capital Receipts Reserve offsets the outstanding debt included in long and short term debtors for the interest in the equipment acquired by the lessee. The balance is reduced each year, when payments are received, and recognised as a capital receipt.

2023/24: £'000	Deferred Capital Receipts Reserve	2024/25: £'000
(263)	Balance at 1 April	(210)
0	Transfer of deferred sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	0
53	Transfer to the capital receipts reserve upon receipt of cash	56
(210)	Balance at 31 March	(154)

### **Pooled Investment Funds Adjustment Account:**

The Pooled Investment Funds Adjustment Account holds the Fair Value adjustments of Investments reclassified as Fair Value through the Profit and Loss (IFRS 9). There is a 5 year statutory override in place to prevent the fair value movement having an adverse effect on the CIES and General Fund. This unusable reserve will hold the fair value gains and losses until the investment is no longer held or the statutory override ends.

2023/24: £'000	Pooled Investment Funds Adjustment Account	2024/25: £'000
(37)	Balance at 1 April	42
79	Fair Value Adjustment	(40)
42	Balance at 31 March	2

#### **Pensions Reserve:**

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post-employment benefits and for funding benefits in accordance with statutory provisions.

The Council accounts for post employment-benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs.

However, statutory accounting requirements require benefits earned to be financed as the Council makes employer's contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the Council has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

2023/24: £'000	Pension Reserve	2024/25: £'000
8,793	Balance at 1 April	10,395
2,395	Remeasurement of the net defined benefit liability/(asset)	480
2,031	Reversal of items relating to retirement benefits debited or credited to the (Surplus) or Deficit on the Provision of services in the CIES	2,031
(2,824)	Employee pensions contributions and direct payments to pensioners payable in year	(3,075)
10,395	Balance at 31 March	9,831

#### **Collection Fund Adjustment Account:**

The Collection Fund Adjustment Account manages the differences arising from the recognition of Council Tax income in the Comprehensive Income and Expenditure Statement as it falls due from Council Tax payers and Non Domestic Rate payers compared with the statutory arrangements for paying across amounts to the General Fund from the Collection Fund.

2023/24: £'000	Collection Fund Adjustment Account	2024/25: £'000
160	Balance at 1 April	(622)
(782)	Amount by which Council Tax and Non-Domestic rating income credited to the CIES is different from Council Tax and Non-Domestic rating income calculated for the year in accordance with statutory requirements	(163)
(622)	Balance at 31 March	(785)

### **Accumulated Absences Account:**

The Accumulated Absences Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences earned but not taken in the year e.g. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the Account.

2023/24: £'000	Accumulated Absences Account	2024/25: £'000
210	Balance at 1 April	172
(210)	Settlement or cancellation of accrual made at the end of the preceding year	(172)
172	Amounts accrued at the end of the current year	219
(38)	Amount by which officer remuneration charged to the CIES on an accruals basis is different from remuneration chargeable in year in accordance with statutory requirements	47
172	Balance at 31 March	219

## Notes to the Accounts (25): Members' Allowances

The following amounts were paid to Members of the Council during the year.

2023/24: £'000	Members' Allowance	2024/25: £'000
232	Basic Allowance	243
66	Special Responsibility Allowances	65
16	Expenses	14
314	Total Expenditure	322

The remuneration paid to the Council's senior employees is as follows:

Post Title	Salary including fees/allowances (£)		Compensation for loss of office (£)		Pensions Contribution (£)		Total (£)	
	2023/24	2024/25	2023/24	2024/25	2023/24	2024/25	2023/25	2024/25
Chief Executive	136,919	141,353	0	0	32,176	33,686	169,095	175,039
Director Operational & Commercial Services (left October 2024)	85,597	52,610	0	0	20,115	12,352	105,712	64,962
Director Planning & regeneration	85,597	91,511	0	0	20,115	21,251	105,712	112,762
Assistant Director Homes & Communities (left June 2023)	8,350	0	0	0	1,962	0	10,312	0
Director Change Man- agement & Regulatory Services	85,597	90,429	0	0	20,115	21,251	105,712	111,680
Director of Corporate Services (s151) (left February 2025)	94,652	86,852	0	0	22,243	20,307	116,895	107,159
Interim Director Finance and Assets (s151) (started Feb 2025)	0	12,612	0	0	0	3,033	0	15,645
Assistant Director People & Democratic Services (started November 2023)	29,116	76,651	-	-	6,842	17,971	35,958	94,622

There were no taxable expenses allowances, other payments or bonus payments made to senior members of staff in 2023/24 or 2024/25.

The number of Council's employees (including senior officers disclosed in the table above) receiving more than £50,000 remuneration for the year (excluding employer's pension contributions but including redundancy payments for loss of office) were paid the following amounts:

Employees 2023/24	Remuneration Band	Employees 2024/25
5	£50,000 to £54,999	13
2	£55,000 to £59,999	1
2	£60,000 to £64,999	3
0	£65,000 to £69,999	0
0	£70,000 to £74,999	0
0	£75,000 to £79,999	1
0	£80,000 to £84,999	0
3	£85,000 to £89,999	1
1	£90,000 to £94,999	2
0	£95,000 to £99,999	0
0	£100,000 to £104.999	0
0	£105,000 to £109.999	0
0	£110,000 to £114.999	0
0	£115,000 to £119.999	0
0	£120,000 to £124.999	0
0	£125,000 to £129.999	0
1	£130,000 to £134.999	0
0	£135,000 to £139.999	0
0	£140,000 to £145.999	1
14	Total	22

The number of exit packages with total cost per band and total cost of the compulsory and other redundancies for the Council in 2024/25 are set out in the table below:

Exit Package Cost band (including special payments)	Number of Compulsory Redundancies		Other Departures   E		Total number of Exit Packages by Cost Band		Total cost of Exit Packages in each band (£)	
	2023/24	2024/25	2023/24	2024/25	2023/24	2024/25	2023/24	2024/25
£0- £20,000	0	4	5	1	5	5	23,803	16,721
£20,001 -£40,00	0	1	0	0	0	1	0	20,935
£40,001 -£60,000	0	0	0	1	0	1	0	92,222
Total	0	5	5	2	5	7	23,803	129,878

There are 7 exits packages made during 2024/25 (5 in 2023/24). The £92,222 detailed above was recognised as expenditure in the CIES but was recovered from the Local Authority agreeing the departure and therefore also recognised as income in the CIES.

### Notes to the Accounts (27): External Audit Costs

The Council has incurred the following costs in relation to the audit of the Statement of Accounts, certification of grant claims and statutory inspections and for non-audit services provided by the Council's external auditors. The appointed auditors were KPMG LLP for 2023/24 and 2024/25.

2023/24 £'000	External Audit Costs	2024/25 £'000
174	Fees payable to the External Audit with regard to external audit services carried out by the appointed auditor for the year *	164
43	Fees payable to the External Audit for the certification of grant claims and returns for the year.	62
217	Total	226

<sup>\*</sup> This includes £17.8k of fee variations for the 2023/24 external audit (£9.5k ISA-315r and £8.3k audit overruns)

# Notes to the Accounts (28): Grant Income

The Council credited the following grants, contributions and donations to the Comprehensive Income and Expenditure Statement:

2023/24 £'000	Credited to Taxation and non Specific Grant Income:	2024/25 £'000
5,251	Business Rates Retention Scheme	5,804
561	Non-Ring Fenced Grants - New Homes Bonus	845
1,342	Non-Ring Fenced Grants - Other Grant and Contributions	1,215
3	Covid-19 Related Grants	4
54	Capital Grants & Contributions - Townscape Heritage (THI)	0
47	Capital Grants & Contributions - S106 Burton Waters, Beal Homes	0
0	Capital Grants and Contributions - Food Waste Grant Scheme	594
28	Capital Grants and Contributions – UK Shared Prosperity Fund	66
12	Capital Grants & Contributions - PCC Safer Streets Fund	0
490	Capital Grants & Contributions - Thonock & Somerby Repayment	0
850	Capital Grants & Contributions - Levelling Up Fund	1,050
427	Capital Grants & Contributions - Other	771
9,065	Total Non-Specific Grant Income	10,349
	Credited to Services, Revenue Related	
13,499	Dept of Work & Pensions - Housing Benefit Allowance	13,269
216	Dept of Work & Pensions - Housing Benefits Administration Grants	213
894	Disabled Facilities Grants	1,008
0	Levelling Up Fund	5,949
50	Government Covid 19 Grants	0
0	Home Upgrade Grant	3,204
0	UK Shared Prosperity Fund/REPF	2,190
0	Townscape Heritage THI	608
725	Lincolnshire County Council - Household Support Fund	442
5,482	Other Grants & Contributions	3,235
20,866	Total Credited to Service	30,118

### **Liabilities:**

The Council has received a number of grants, contributions and donations that have yet to be recognised as income as they have conditions attached to them that require the monies or property to be returned to the giver. The balances are included as liabilities on the Balance Sheet and at year end are as follows.

2023/24: £'000	Capital Grants Receipts in advance	2024/25: £'000
728	S106 Agreements	392
70	Lincolnshire County Council - GLLEP LOTS & Cinema	70
1,490	Levelling Up Fund - Thriving Gainsborough	0
60	UK Shared Prosperity Fund	5
0	Food Waste Collection	429
597	HIF Southern SUE Funding	549
715	Notts City Council - Green Homes Grant (HUG)	737
12	Townscape Heritage Initiative	1,771
	Revenue Grants Receipts in advance	
298	Notts City Council - Green Homes Grant (HUG)	107
0	NKDC Acquia Subscription	1
29	PCC Safer Streets Fund	29
300	UK Shared Prosperity Fund	0
	Electrification of depots	25
2	Levelling Up Fund - Thriving Gainsborough	0
194	PCC Elections Funding	0
7	Business Support grant recovery	3
4,502	Total	4,130

### Notes to the Accounts (29): Related Parties

The Council is required to disclose material transactions with related parties - bodies or individuals that have the potential to control or influence the Council or to be controlled or influenced by the Council. Disclosure of these transactions allows readers of the accounts to assess the extent to which there exists the possibility that the Council might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the Council.

All Members and senior officers have been required to complete a related party declaration identifying the organisations with which they (and/or their closest family members) have influence and/or control, and which may have a related party interest with the Council.

### **UK Central Government:**

The UK Central Government has significant influence over the general operations of the Council – it is responsible for providing the statutory framework, within which the Council operates, provides funding in the form of grants and prescribes the terms of many of the transactions that the Council has with other parties (e.g. Council Tax Bills and Housing Benefits). Grants received from Government Departments are set out in the analysis in **Note 28**.

#### Councillors:

Councillors have direct control over the Council's financial and operating policies. The total of members' allowances paid in 2024/25 is shown in **Note 25**.

During 2024/25, 12 current Councillors, and 4 spouses/family members (1 being of an Officer), along with declared a related party interest with regard to being either a director or partner or having an interest in a company or organisations. The Council paid levies and additional drainage costs of £0.370m to two Internal Drainage Boards where Councillors represented the Council, specifically; Witham 3rd IDB (2 councillors, £0.298m) and Upper Witham IDB (1 councillor, £0.071m). In addition, the Council paid no grants to voluntary organisations in which current councillors have a position on the governing body. The relevant councillors did not take part in any discussion or decision relating to the grants. The Register of Members' Interest is available to be viewed on the Council's website. The Council acted as an agent for Central Government issuing Covid-19 Grants, £nil was paid to organisations where Councillors had declared a related party interest.

### **Senior Officers:**

All senior officers of the Council and the closest members of their families have the potential to significantly influence the policies of the Council although this is limited by the Council's scheme of delegation.

An employee of The Council is the Secretary of WLDC Staffing Services Ltd, Surestaff Limited and WLDC Trading Limited. The Director for Planning and Regeneration is a Director to Market Street Renewal Ltd (100% owned by WLDC).

# Other Pubic Bodies (Subject to Common Control by UK Central Government):

The Council has determined that material transactions have occurred with the following parties:

- Lincolnshire County Council Pension Fund as disclosed in Note 32, preceptor as disclosed in the Collection Fund, A number of Members of the Council are also elected Members of Lincolnshire County Council.
- Lincolnshire Police & Crime Commissioner preceptors as disclosed in the Collection Fund Note.
- Parish Councils a number of Members of the Council have been elected as Parish Councillors Parish Precepts are disclosed in **Note 12**.

The Council has representation on the Central Lincolnshire Joint Strategic Planning Committee. Voting rights on the Committee are shared equally with the Council holding a 25% share. During 2024/25 the Council contributed £98,900 (£98,900 2023/24).

### **Entities Controlled or Significantly Influenced by the Council:**

In 2016/17, the Council acquired Surestaff (Lincs) Ltd and created a Teckal Company (WLDC Staffing Services Ltd that provides services solely to the Council) along with a holding company WLDC Trading Ltd all classed as subsidiaries in relation to the Council under group accounts, the Council being 100% shareholder of this group of companies.

Surestaff (Lincs) Ltd and WLDC Staffing Services Ltd were established to provide temporary operational workers but not key management personnel to the Council. The director of the companies is Ady Selby, who is also the Director of Commercial and Operational Services for the Council. The Company secretary is Peter Davy who is also the Financial Services Manager (Deputy S151) for the Council.

The Council had the following transactions with each of the companies:

2023/24: £	Surestaff Lincs Ltd	2024/25: £
14,588	Council Received	3,156
0	Council Paid Out	0
30,000	Loans Balance Brought Forward	10,000
0	Loans Issued in the financial year	0
(20,000)	Less Loans Repaid in the financial year	(5,000)
10,000	Loans Outstanding 31 March	5,000
	WLDC Staffing Services Ltd	
17,980	Council Received	0
818,835	Council Paid Out	813,653
7,000	Loans Balance Brought Forward	0
0	Loans Issued in the financial year	0
(7,000)	Less Loans Repaid in the financial year	0
0	Loans Outstanding 31 March	0

WLDC Trading Ltd was created as a holding company for the purpose of governance. West Lindsey District Council is the sole shareholder and WLDC Trading Ltd holds 1 share WLDC Staffing Services Ltd and 200 shares in Surestaff Lincs Ltd.

Group Accounts have not been produced for 2024/25 incorporating the financial position of Surestaff (Lincs) Ltd and WLDC Staffing Services Ltd.

In 2024/25, West Lindsey District Council became a 100% shareholder of Market Street Renewal Limited. Sally Grindrod-Smith, Director of Planning and Regeneration at West Lindsey District Council, is a Director. The company was primarily set up for the development and renovation of Market Street in Gainsborough.

2023/24: £	Market Street Renewal Limited (MSRL)	2024/25: £
0	Council Received	0
0	Council Paid Out	0
400	MSRL Share Capital	20,000
335,000	Loans Balance Brought Forward	670,500
335,500	Loans Issued in the financial year	0
0	Less Loans Repaid in the financial year	0
670.500	Loans Outstanding 31 March	670,500
0	Grants Issued	0

Group Accounts for this Joint Venture would be incorporated into the accounts using the equity method which means a proportionate share of the balance sheet for the company along with the profit and loss would be brought into the Council Accounts. The Council judged that the preparation of Group Accounts is not necessary under the Code of Practice and is of no material benefit to the users of the Statements of Accounts in understanding the Council position.



## Notes to the Accounts (30): Capital Expenditure and Financing

The total amount of capital expenditure incurred in the year is shown in the table below (including the value of assets acquired under finance leases), together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the Council, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the Council that has yet to be financed. The movement on the CFR is analysed in the second part of this note.

2023/24: £'000		2024/25: £'000
39,436	Opening Capital Financing Requirement Capital Investment	37,023
538	Property, Plant and Equipment	2,180
236	Assets Under Construction	1,077
69	Intangible Assets	31
0	Investment Properties	0
0	Long Term Shares Investment	0
346	Long Term Loan	0
0	Adjustment for non-capital loans	0
4,114	Revenue Expenditure Funded from Capital Under Statute	14,126
	Sources of Finance	
(324)	Capital Receipts	(119)
(4,938)	Government Grants and Contributions	(15,274)
0	Reversal of previous year grant applied capital financing	0
	Sums set aside from revenue	
(776)	Direct revenue contributions	(2,005)
(1,678)	Minimum Revenue Provision	(954)
0	Voluntary Revenue Provision	0
37,023	Closing Capital Financing Requirements	36,085
	Explanation of Movements in Year	
(2,413)	Increase/(Decrease) in underlying need to borrow (unsupported by Government financial assistance)	(954)
0	Assets Acquired under Finance Leases	16
(2,413)	Increase/(Decrease) in Capital Financing Requirement	(938)

### Notes to the Accounts (31): Leases

### West Lindsey District Council as Lessee:

The authority's lease contracts comprise of operational land and buildings and equipment. Most are indivdually immaterial: however, material leases include:

The Council acquired eight shops, in 1989 on long term leases (125 years) with all rents payable at minimal/nominal amount.

The Council acquired an administrative building in 2013 on a long lease (83 years) with rent payable at minimal/nominal amount.

The Council acquired an Investment Property during 2017/18 for £2.49m on long term lease (219 years) with future lease payments at minimal/nominal amount. This property is sub-let under an operating lease for a period of 25 years (10.3 years remaining).

The Council acquired a further Investment Property in 2018/19 for £2.52m - the overflow car park element of the purchase acquired on long term lease (135 years) with future lease payments at minimal/nominal amount. This property is sub-let under an operating lease for a period of 35 years (13.7 years remaining).

The Council entered into a finance lease agreement for printers commencing in 2024 for 5 years.

### Right-of-use assets

This table shows the change in the value of right-to-use assets held under leases by the authority:

	Land and buildings £'000	Vehicles, plant and equipment £'000	Total £'000
Balance at 1 April 2024	3,140	0	3,140
Additions	0	15	15
Revaluations	486	0	486
Depreciation and amortisation	0	(2)	(2)
Disposals	0	0	0
Balance at 31 March 2025	3,626	13	3,639

#### Transactions under leases

The authority incurred the following expenses and cash flows in relation to leases:

2023/24 £'000		2024/25 £'000
	Comprehensive income and expenditure statement	
0	Interest expense on lease liabilities	0
10	Expenses relating to short-term leases	1
0	Expenses relating to exempt leases of low-value items	0
0	Variable lease payments not included in the measure of lease liabilities	0
(419)	Income from subletting right-of-use assets	(398)
0	Gains or losses arising from sale and leaseback transactions	0

	Cash flow statement	
10	Minimum lease payments	1

### Maturity analysis of lease liabilities

The lease liabilities are due to be settled over the following time bands (measured at the undiscounted amounts of expected cash payments):

2023/24: £'000		2024/25: £'000
2	Not later than one year	3
0	Later than one year and not later than five years	10
4	Later than five years	4
6	Total	17

### West Lindsey District Council as Lessor:

The authority leases out property and equipment under operating leases for the following purposes:

- \* for the provision of community services, such as sports facilities, tourism services and community centres
- \* for economic development purposes to provide suitable affordable accommodation for local businesses.

The Council leased out three properties on finance leases in the 1980's with remaining terms in excess of 60 years. A premium was paid on commencement of the lease term, for each property with annual rents payable on a peppercorn basis. The total existing use value of the three properties at 31 March 2025 was £0m (£0m as at 31 March 2024). The properties are themselves held by the Council on long leases. Based on the materiality of the values, the peppercorn rents and the length of the lease terms the Council has not assessed any gross investment in the leases.

Within the leisure centre management contract for the sites at Market Rasen (commencement 2020) and Gainsborough (commencement 2018) there is an embedded finance lease of gym equipment. The lease term is 8 years for each site, representing the estimated useful economic life of the asset. The gross investment in the lease is made up of the minimum lease payments expected to be received over the remaining term. There is no residual value anticipated for the gym equipment when the lease comes to an end. The minimum lease payments comprise settlement of the long-term debtor for the interest in the equipment acquired by the lessee and finance income that will be earned by the authority in future years while the debtor remains outstanding.

#### Transactions under leases

The authority incurred the following gains and losses as a lesser during the year:

2023/24 £'000		2024/25 £'000
0	Selling (gain) or loss	0
(9)	Finance income on the net investment in the lease	(7)
0	Income relating to variable lease payments not included in the measurement of the net investment in the lease	0

### Operating leases

2023/24 £'000		2024/25 £'000
(2,146)	Total lease income	(2,183)
0	Share of lease income relating to variable lease payments that do not depend of an index or a rate	0

### Net investment in finance leases

The authority experienced the following changs in the carrying amount of its net investment in finance leases during the year:

2023/24 £'000		2024/25 £'000
263	Net investment at 1 April	210
0	New leases entered into	0
(53)	Payments by lessees	(55)
0	Lease modifications	0
0	Impact of changes in unguaranteed residual values	0
0	Movements in impairments loss allowances	0
210	Net Investment at 31 March	154

# Maturity analysis of lease receivables

The lease receivables are due to be collected over the following time bands (measured at the undiscounted amounts of expected cash receipts):

	Finance leases		Operating leases	
	2023/24 2024/25 £'000 £'000		2023/24 £'000	2024/25 £'000
Less than one year	63	63	1,852	1,807
One to two years	63	63	1,765	1,743
Two to three years	63	20	1,667	1,498
Three to four years	20	20	1,439	1,303

Four to five years	20	0	1,279	1,268
More than five years	0	0	5,697	5,109
Total undiscounted receivables	229	166	13,699	12,728

The total undiscounted receivables for finance leases reconcile to the net investment in leases as follows:

2023/24 £'000		2024/25 £'000
229	Total undiscounted lease receivables	166
(19)	Unearned finance income	(12)
0	Discounted amount of unguaranteed residual values	0
210	Net Investment in Leases	154

#### Notes to the Accounts (32): Defined Benefit Pension Scheme

The Local Government Pension Scheme (LGPS) is a defined benefit statutory scheme, administered in accordance with the Local Government Pension Scheme (Benefits, Membership and Contributions) Regulations 2007, the Local Government Pension Scheme (Administration) Regulations 2008 and the Local Government Pension Scheme (Transitional Provisions) Regulations 2008. It is contracted out of the State Second Pension.

The Pension Fund is administered by Lincolnshire County Council who contracted the day to day administration of the fund to West Yorkshire Pension Fund (WYPF). Lincolnshire County Council continue to undertake the investment of the pension fund assets.

The key risk to the Council is the future payments that need to be made to pensioners under the defined benefit scheme and making sure these are adequately funded. Therefore, a professional Actuary is engaged by the County Council to assess the likely asset returns and future liabilities of the Council's sub fund within the overall Lincolnshire Pension Fund. The current Actuary is Barnett Waddingham. The following notes are based on the assumptions and reports received from the Actuary as at 31 March 2024. A full revaluation exercise is undertaken every 3 years, and this exercise was undertaken as at 31 March 2022, the next triennial review being due 31 March 2025. The 2022 Valuation assessed that the Council has a 85.2% funded scheme.

The Council can also make discretionary enhancements in accordance with its agreed policies. The additional costs resulting from historically awarding such discretions are included in the tables below.

### Participation in Pension Schemes:

As part of the terms and conditions of employment of its officers, the Council makes contributions towards the cost of post-employment benefits. Although these benefits will not actually be payable until employees retire, the Council has a commitment to make the payments (for those benefits) and to disclose them at the time that employees earn their future entitlement. The Council participates in two post-employment schemes:

- The Local Government Pension Scheme, administered locally by Lincolnshire County Council –
  this is a funded defined benefit final salary scheme, meaning that the Council and employees pay
  contributions into a fund, calculated at a level intended to balance the pensions liabilities with
  investment assets.
- Arrangements for the award of discretionary post-retirement benefits upon early retirement this is an unfunded defined benefit arrangement, under which liabilities are recognised when awards are made. However, there are no investment assets built up to meet these pension liabilities, and cash has to be generated to meet actual pension payments as they eventually fall due.

The Lincolnshire Pension Fund is operated under the regulatory framework for the Local Government Pension Scheme and the governance of the scheme is the responsibility of the Pensions Committee of Lincolnshire County Council. Policy is determined in accordance with the Pension Fund Regulations. The investment managers of the Fund are appointed by the Committee and are detailed in Pension Fund Annual Report and Accounts, which can be found on the Pension Fund website: <a href="https://www.lincolnshire.gov.uk/pensions">www.lincolnshire.gov.uk/pensions</a>

The principle risks to the Council of the scheme are the longevity assumptions, statutory changes to the scheme, structural changes to the scheme (i.e. large-scale withdrawals from the scheme), changes to inflation, bond yields and performance of the equity investments held by the scheme. These are mitigated to a certain extent by the statutory requirements to charge to the General Fund the amounts required by statute as described in the accounting policies note.

### **Discretionary Post-retirement Benefits:**

Discretionary post-retirement benefits on early retirement are an unfunded defined benefit arrangement, under which liabilities are recognised when awards are made. There's no plan assets built up to meet these pension liabilities, therefore the Council is required to meet the costs of any early retirements awarded.

### **Transactions Relating to Post-employment Benefits:**

The Council recognises the cost of retirement benefits in the reported cost of services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge the Council is required to make against Council Tax is based on the cash payable in the year, so the real cost of post-employment/retirement benefits is reversed out of the General Fund via the Movement in Reserves Statement. The following transactions have been made in the CIES and the General Fund Balance via the Movement in Reserves Statement (MIRS) during the year:

2023/24: £'000	Local Government Pension Scheme	2024/25: £'000
	Comprehensive Income/Expenditure Statement - Cost of Services	
1,625	Current Service Cost	1,612
51	Administration Expenses	64
355	Net Interest Expense	355
2,031	Total Post-employment Benefits charged to the (Surplus) or Deficit on the Provision of Services	2,031
Other Post-er	mployment Benefits charged to the Comprehensive Income/Expenditur Remeasurement of the net defined benefit liability comprising	e Statement -
3,269	Return on plan assets (excluding the amount included in the net interest expense)	(848)
1,058	Actuarial Gains/(Losses) arising on changes in demographic assumptions	193
1,728	Actuarial Gains/(Losses) arising on changes in financial assumptions	9,691
(521)	Experience Gains/(Losses) on defined benefit obligation	164
(7,929)	Changes in effect of Asset Ceiling	(9,680)
(2,395)	Total Charged to Other Comprehensive Income and Expenditure	(480)
(364)	Total Post-employment Benefits charged to the Comprehensive Income and Expenditure Statement	1,551
	Movement in Reserves Statement	
(2,031)	Reversal of net charges made to the (Surplus) or Deficit for Provision of Services for post-employment benefits in accordance with the Code.	(2,031)
2,732	Employers' contributions payable to the scheme	2,984
91	Retirement benefits payable to pensioners	91
792	Net Movement in Reserves Statement (Note 10)	1,044

# Pensions Assets and Liabilities Recognised in the Balance Sheet:

The amount included in the Balance Sheet arising from the Councils obligation in respect of its defined benefit scheme is as follows:

2023/24: £'000	Balance Sheet	2024/25 £'000
(71,401)	Present value of the defined benefit obligation - Funded	(63,578)
69,790	Fair value of plan assets (bid value)	72,509
(1,611)	Deficit / (Surplus)	8,931
(855)	Present value of the defined benefit obligation - Unfunded	(749)
(7,929)	Impact of asset ceiling	(18,013)
(10,395)	Net liability arising from the defined benefit obligation	(9,831)

# Reconciliation of the Movements in the Fair Value of Scheme (Plan) Assets:

2023/24: £'000	Reconciliation of Fair Value of Scheme (Plan) Assets	2024/25: £'000
62,208	Opening fair value of scheme assets at 1 April	69,790
3,018	Interest Income	3,557
	Remeasurement (Gains)/Losses	
3,269	The return on plan assets, excluding the amount included in the net interest expense	(848)
0	Other actuarial (gains)/losses	
2,732	Employer Contributions	2,984
597	Contributions paid by scheme participants	636
(1,983)	Benefits paid	(3,546)
(51)	Administration Expenses	(64)
69,790	Closing fair value of scheme assets at 31 March	72,509

# Reconciliation of present value of the scheme liabilities (defined benefit obligation):

Funded Liabilities 2023/24 £'000	Reconciliation of present value of the scheme liabilities (defined benefit obligation)	Funded Liabilities 2024/25 £'000
71,001	Opening present value of scheme liabilities at 1 April	72,256
1,625	Current service cost	1,534
3,373	Interest cost	3,508
597	Contributions from scheme participants	636
	Remeasurement (Gains)/Losses	
(1,058)	Actuarial (Gains)/Losses arising on changes in demographic assumptions	(193)
(1,728)	Actuarial (Gains)/Losses arising on changes in financial assumptions	(9,691)
518	Other	(164)
0	Past service costs	78
(2,072)	Benefits paid	(3,637)
72,256	Closing present value of scheme liabilities at 31 March	64,327

Year to 31 March 2024 £'000	Reconciliation of asset ceiling	Year to 31 March 2025 £'000
0	Opening impact of asset ceiling	7,929
0	Interest on impact of asset ceiling	404
7,929	Actuarial losses/(gains)	9,680
7,929	Closing impact of asset ceiling	18,013

# **Local Government Pension Scheme Asset Categories:**

Fair Value of Scheme Assets 2023/24: £'000	Percentage of Total Assets 2023/24: £'000	Local Government Pension Scheme Asset Categories	Fair Value of Scheme Assets 2024/25: £'000	Percentage of Total Assets 2024/25: £'000
		Real Estate		
4,747	7	UK Property	5,132	7
		Investment Funds & Unit Trusts		
34,897	49	Equities	34,310	47
9,569	14	Bonds	10,514 15	
2,802	4	Infrastructure	3,353 5	
16,003	23	Other	16,701	23
		Cash & Cash Equivalents		
1,772	3	All	2,499	3
69,790	100	Total Assets	72,509	100

## Basis for Estimating Assets and Liabilities:

Liabilities have been assessed on an actuarial basis using the projected unit credit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels, etc. Both the Local Government Pension Scheme and discretionary benefits liabilities have been provided by Barnett Waddingham, an independent firm of actuaries, estimates for the Lincolnshire County Council Fund being based on the latest formal valuation of the scheme as at 31 March 2022.



## Significant Assumptions used by the Actuary:

The significant assumptions used by the actuary have been:

2023/24:	Local Government Pension Scheme	2024/25:
	Mortality Assumptions (years)	
19.5	Longevity at 65 for current pensioners - Men	19.5
22.7	Longevity at 65 for current pensioners - Women	22.7
20.8	Longevity at 65 for future pensioners - Men	20.8
24.1	Longevity at 65 for future pensioners - Women	24.1
	Financial Assumptions (%)	
2.9	Rate of Inflation	3.2
3.9	Rate of increase in salaries	3.9
2.9	Rate of increase in pensions	2.9
4.9	Rate for discounting scheme liabilities	5.8
	Take up option to convert pension into maximum retirement lump sum - within HMRC limits (%)	
50	Pre April 2008 service - Maximum additional tax-free cash	50
50	Post April 2008 service - Maximum tax-free cash	50

The estimation of the defined benefit obligations is sensitive to the actuarial assumptions set out in the table above.

The sensitivity analysis (next page) has been determined based on reasonably possible changes of the assumptions occurring at the end of the reporting period and assumes for each change that only the assumption analysed changes while all the other assumptions remain constant.

The assumptions in longevity, for example, assume that life expectancy increases or decreases for men and women. In practice, this is unlikely to occur and changes in some of the assumptions may be interrelated. The estimations in the sensitivity analysis have followed the accounting policies for the scheme, i.e. on an actuarial basis using the projected unit credit method. The methods and types of assumptions used in preparing the sensitivity analysis below did not change from those used in the previous period.

In June 2023, the High Court handed down a decision in the case of Virgin Media Limited v NTL Pension Trustees II Limited and others relating to the validity of certain historical pension changes due to the lack of actuarial confirmation required by law. In July 2024, the Court of Appeal dismissed the appeal brought by Virgin Media Ltd against aspects of the June 2023 decision. The conclusions reached by the court in this case may have implications for other UK defined benefit plans.

Lincolnshire County Council monitoring developments in terms of whether there is expected to be any impact on LGPS Funds and will consider if there are any implications for the Lincolnshire Pension Fund. As a result, West Lindsey District Council does not consider it necessary to make any allowance for the potential impact of the Virgin Media case in its financial statements.

Sensitivity Analysis - Change in Assumptions at 31 March 2025	Approx. Increase to Employer Liability (%)	Approx. Monetary Amount - £'000
0.1% decrease in Real Discount Rate	2.03	1,307
1 Year increase in Member Life Expectancy	2.03	1,306
0.1% increase in Salary Increase Rate	1.96	1,260
O.1% in the Pension Increase Rate (CPI)	2.03	1,309

The Lincolnshire County Council fund has approved a Funding Strategy Statement (FSS), the purpose of the FSS is:

- to establish a clear and transparent fund-specific strategy which will identify how employers' pension liabilities are best met going forward;
- to support the regulatory framework to maintain as nearly constant employer contribution rates as possible; and
- to take a prudent longer-term view of funding those liabilities

The objectives of the Fund's funding policy include the following:

- to ensure the long-term solvency of the Fund using a prudent long term view. This will ensure that sufficient funds are available to meet all members'/dependants' benefits as they fall due for payment;
- to ensure that employer contribution rates are reasonably stable where appropriate;
- to minimise the long-term cash contributions which employers need to pay to the Fund, by recognising the link between assets and liabilities and adopting an investment strategy which balances risk and return (NB this will also minimise the costs to be borne by Council Tax payers);
- to reflect the different characteristics of different employers in determining contribution rates. This
  involves the Fund having a clear and transparent funding strategy to demonstrate how each employer
  can best meet its own liabilities over future years; and
- to use reasonable measures to reduce the risk to other employers and ultimately to the Council Tax payer from an employer defaulting on its pension obligations.

### Impact on the Council's Cash Flows:

The objectives of the scheme are to keep employers' contributions at as constant a rate as possible. The County Council has agreed a strategy with the scheme's actuary to achieve a funding level of 100% over the next 17 years. Funding levels are monitored on an annual basis. The next triennial valuation is due to be completed on 31 March 2025.

The scheme will need to take account of the notional changes to the scheme under the Public Pensions Services Act 2013. Under the Act, the Local Government Pension Scheme in England and Wales and the other main existing public service schemes may not provide benefits in relation to service after 31 March 2014 (or service after 31 March 2015 for other main existing public service pension schemes in England and Wales). The Act provides for scheme regulations to be made within a common framework, to establish new career average revalued earnings schemes to pay pensions and other benefits to certain public servants.

The Council expects to pay £3.100m in contributions in 2025/26.

### Notes to the Accounts (33): Contingent Liabilities

#### **Grant Claims:**

The Council submits grant claims for substantial amounts each year. From time to time interpretation of legislation may be a matter of professional and technical judgement. In this context it may lead to possible grant qualifications by external auditors. It is not possible to produce a reliable forecast for the cost of any grant qualifications.

The Council also acts as the Accountable Body for a range of grant funding that is or has been paid for the benefit of third parties. In the role of Accountable Body, the Council has to agree to the repayment of grant should there be a breach of the terms and conditions of the grant.

Whilst every effort is taken to administer the grants to minimise any risk of financial loss to the Council, this risk cannot be eliminated. However, it is not possible to make a reliable forecast of any grant claw back arising from Accountable Body status.

# Notes to the Accounts (34): Contingent Assets

### Right to Buy Sharing Agreement:

As with other agreed stock transfers, the Council has entered into an agreement with ACIS relating to any future sales of the transferred housing stock to existing tenants.

The Council will receive capital receipts each year up to 2028 for any properties sold. The value of the receipt is calculated using a formula that takes the net income forgone from the total proceeds from the sale of dwellings. It is therefore difficult to ascertain how much the Council might receive each year (during 2024/25 the Council received £0.055m from 3 property sales).



### Notes to the Accounts (35): Nature and Extent of Risks arising from Financial Instruments

### **Key Risks:**

The Council's activities expose it to a variety of financial risks. The key risks are:

- Credit risk the possibility that other parties might fail to pay amounts due to the Council
- Liquidity risk the possibility that the Council might not have funds available to meet it's commitment to make payments.
- Re-financing risk the possibility that the Council might be required to renew a financial instrument on maturity at disadvantageous rates or terms.
- Market risk the possibility that financial loss might arise for the Council as a result of changes in measures as interest rate movements and stock market movements.

### Overall procedures for managing risk:

The Council's overall risk management programme focuses on the unpredictability of financial markets and seeks to minimise potential adverse effects on the resources available to fund services.

Risk management is carried out by officers in the Financial Services team, under policies approved by the Council in the annual Treasury Management Strategy. The Council provides written principles for overall risk management, as well as written policies (Treasury Management Practices – TMPs) covering specific areas, such as interest rate risk, credit risk, and the investment of surplus cash.

#### Credit Risk:

Credit risk arises from deposits with banks and financial institutions, as well as any credit exposures to the Council's customers. This risk is minimised through the Annual Investment Strategy, which requires that deposits are not made with financial institutions unless they meet identified minimum credit criteria, in accordance with the Fitch, Moody's and Standard & Poors Credit Ratings Services. The Annual Investment Strategy also considers maximum amounts and time limits with a financial institution located in each category.

The credit criteria in respect of financial assets held by the Council are detailed below:

The Council uses creditworthiness service provided by Link Asset Services. This service uses a sophisticated modelling approach with credit ratings from all three rating agencies - Fitch, Moody's and Standard and Poor's, forming the core element. However, it does not rely solely on the current credit ratings of counter parties but also uses the following as overlays:

- credit watches and credit outlooks from credit rating agencies
- CDS spreads to give early warning of likely changes in credit ratings
- sovereign ratings to select counter parties from only the most creditworthy countries
- Banks 1 good credit quality, the Council will only use banks which :-
  - are UK banks: and/or
  - are non-UK and domiciled in a country which has a minimum sovereign Long Term rating of AA and have, as a minimum, the following Fitch, Moody's and Standard and Poors credit ratings (where rated):
    - Short Term F1
    - Long term A
- Banks 2 Part nationalised UK banks Royal Bank of Scotland. (These banks can be included if it continues to be part nationalised or it meets the ratings in Banks 1 above).

- Banks 3 The Councils own banker for transactional purposes. If the bank falls below the above criteria, although in this case balances will be minimised in both monetary size and time.
- Bank subsidiary and treasury operation The Council will use these where the parent bank has provided an appropriate guarantee or has the necessary ratings outlined above.
- Building Societies The Council will use all societies which meet the ratings for banks outlined above
- Money Market Funds AAA
- Enhanced Money Market Funds AAA
- UK Government (including gilts, treasury bonds and the DMADF)
- Local authorities, parish Councils etc.
- Supranational institutions
- Local Authority Property Asset Fund
- Corporate Bond Funds
- Covered Bonds

A limit of £2m per counter party will be applied to the use of Non-Specified investments largely determined by the long term investment limits. Except for Local Authority Property Asset Fund which will have a limit of £4m.

The full Investment Strategy for 2024/25 was approved by Full Council on 4 March 2024 and is available on the Council's website.

Customers for goods and services are assessed, taking into account their financial position, past experience and other factors, with individual credit limits being set in accordance with internal ratings in accordance with parameters set by the Council.

The Council's maximum exposure to credit risk in relation to its investments in financial institutions of £7.5m (£7.5m 2023/24) cannot be assessed generally as the risk of any institution failing to make interest payments or repay the principal sum will be specific to each individual institution. Recent experience has shown that it is rare for such entities to be unable to meet their commitments. A risk of recoverability applies to all of the Council's deposits.

# **Amounts Arising from Expected Credit Loss:**

The changes in the loss allowance for each class of financial instrument i.e. investments at amortised cost, trade receivables etc:

Asset Class (amortised cost)	12 Month expected credit loss (£'000)	Lifetime expected credit losses - not credit impaired (£'000)	credit losses -	Lifetime credit losses - simplified approach (£'000)	Total £'000
Opening Balance at 1 April 2024	0	(15)	(283)	(684)	(982)
Individual financial assets transferred to lifetime expected credit losses credit impaired	0	0	0	0	0
Amounts Written off	0	0	277	0	277
Changes in models/risk parameters	0	15	(56)	112	71
Other Changes	0	0	0	0	0
At 31 March 2025	0	0	(62)	(572)	(634)

# Credit risk exposure:

The Council has the following exposure to credit risk at 31 March 2025:

	Credit Risk Rating	Gross Carrying a	amount (£'000)
		31 March 2024	31 March 2025
12-Month expected credit losses	AAA - Very Low AA - Very Low Very Low	16,710 1,000 500	19,280 0 500
Significant increase in credit risk since initial recognition	Very High High Medium Low Very Low	10 0 13 671 0	5 O O 698 O
Credit-impaired at 31 March	Standards Debtors - High Risk	283	62
Simplified Approach	Standard Debtors - Medium Risk Benefit Debtors - Medium Risk	1,027 952	181 837
At 31 March		21,166	21,563

Excludes statutory debtors Council Tax and NNDR.

The Council initiates a legal charge on property where, for instance, clients can not afford to pay immediately, usually in cases where the Council has carried out works carried out to buildings in default of the owner. The total collateral at 31 March 2025 was £0.119m (£0.120m 31 March 2024).

## **Liquidity Risk:**

The Council manages its liquidity position through the risk management procedures above (the setting and approval of prudential indicators and the approval of the treasury and investment strategy reports), as well as through a comprehensive cash flow management system, as required by the CIPFA Code of Practice. This seeks to ensure that cash is available when needed.

The Council has ready access to borrowings from the money markets to cover any day to day cash flow need, and the PWLB and money markets for access to longer term funds. The Council is also required to provide a balanced budget through the Local Government Finance Act 1992, which ensures sufficient monies are raised to cover annual expenditure. Therefore, there is no significant risk that it will be unable to raise finance to meet its commitments under financial instruments. Instead, the risk is that the authority will be bound to replenish a proportion of its borrowing at a time of unfavourable interest rates.

The maturity analysis of the Council's financial assets is as follows:

31 March 2024 £'000	Maturity Analysis of Financial Assets	31 March 2025 £'000
24,075	Less than 1 year	24,745
0	Between 1 and 2 years	0
0	Between 2 and 3 years	0
2,885	More than 3 years	2,823
26,960	Total	27,568

## Refinancing and Maturity Risk:

The Council maintains a significant debt and investment portfolio. Whilst the cash flow procedures above are considered against the refinancing risk procedures, longer-term risk to the Council relates to managing the exposure to replacing financial instruments as they mature. This risk relates to both the maturing of longer term financial liabilities and longer term financial assets.

The approved treasury indicator limits for the maturity structure of debt and the limits placed on investments placed for greater than one year in duration are the key parameters used to address this risk.

The Council approved treasury and investment strategies address the main risks and the central treasury team address the operational risks within the approved parameters. This includes:

- monitoring the maturity profile of financial liabilities and amending the profile through either new borrowing or the rescheduling of the existing debt; and
- monitoring the maturity profile of investments to ensure sufficient liquidity is available for the Council's day to day cash flow needs, and the spread of longer-term investments provide stability of maturities and returns in relation to the longer term cash flow needs.

The maturity analysis of the council's financial liabilities is as follows:

31 March 2024 £'000	Maturity Analysis of Financial Liabilities	31 March 2025 £'000
17,606	Less than 1 year	19,312
1,392	Between 1 and 2 years	1,198
3,000	Between 2 and 5 years	3,000
2,500	Between 5 and 25 years	2,500
8,500	Between 25 and 50 years	8,500
32,998	Total	34,510

#### Market Risk:

#### Interest Rate Risk:

The Council is exposed to risk in terms of its exposure to interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the Council. For instance, a rise in interest rates would have the following effects:

- Borrowings at variable rates the interest expense charged to the Surplus or Deficit on the Provision of Services will rise
- Borrowing at fixed rates the fair value of the liabilities borrowings will fall
- Investments at variable rates the interest income credited to the Surplus or Deficit on the Provision of Services will rise
- Investments at fixed rates the fair value of the assets will fall

Borrowings are not carried at fair value, so nominal gains and losses on fixed rate borrowings would not impact on the Surplus or Deficit on the Provision of Services or Other Comprehensive Income and Expenditure. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Surplus or Deficit on the Provision of Services and affect the General Fund Balances. Movements in the fair value of fixed rate investments that have quoted market price will be reflected in Other Comprehensive Income and Expenditure.

The approved treasury indicator limits for the maturity structure of debt and the limits placed on investments placed for greater than one year in duration are the key parameters used to address this risk.

The Council's approved treasury and investment strategies address the main risks and the central treasury team address the operational risks within the approved parameters. This includes monitoring the maturity profile of investments to ensure sufficient liquidity is available for the Council's day to day cash flow needs, and the spread of longer term investments provide stability of maturities and returns in relation to the longer term cash flow needs.

At 31 March 2025, if all interest rates had been 1% higher (with all other variables held constant) the financial effect would be:

	£'000
Increase in interest receivable on variable rate investments	4
Increase in interest receivable on variable rate investments	(16)
Impact on Surplus or Deficit on the Provision of Service	(12)
Decrease in fair value of fixed rate borrowings liabilities (no impact on the Surplus or Deficit on the Provision of Services or Other Comprehensive Income and Expenditure)	1,045

The approximate impact of a 1% fall in interest rates would be as above but with the movements being reversed. These assumptions are based on the same methodology as used in the **Note 19** – Fair Value of Assets and Liabilities carried at Amortised Cost.

#### **Price Risk:**

The Council, excluding the Pension Fund, does not generally invest in equity shares or marketable bonds.

However, the Council holds £2m in the CCLA property fund that has a carrying value as at 31 March 2025 of £1.998m. However, any movements in price will not impact on the General Fund Balance as regulations are currently in force to remove the impact of the fair value movements on the tax payer.

## Foreign Exchange Risk:

The Council has no financial assets or liabilities denominated in foreign currencies. It therefore has no exposure to loss arising from movements in exchange rates.

## Notes to the Accounts (36): Cash Flow Statement - Operating Activities

The cash flow for operating activities include the following items:

2023/24: £'000		2024/25: £'000
1,261	Interest received	1,266
(450)	Interest paid	(606)
811	Total	660

## Notes to the Accounts (37): Reconciliation of Liabilities arising from Financing Activities

			Non-cash changes							
Reconciliation		at 1 April Financing Cash Flows £'000					her 000	As at 31 March £'000		
	23/24	24/25	23/24	24/25	23/24	24/25	23/24	24/25	23/24	24/25
Long-term borrowings	16,500	14,000	(2,500)	0	0	0	0	0	14,000	14,000
Short-term borrow- ings: Lease Liabilities	0	0	0	0	0	0	0	0	0	0
Other Short Term borrowing	5,000	10,000	5,000	0	0	0	0	0	10,000	10,000
Total liabilities from financing activities	21,500	24,000	2,500	0	0	0	0	0	24,000	24,000

## Notes to the Accounts (38): Agency Services

In accordance with the Code, the collection and distribution of National Non-Domestic Rates (NNDR) and Council Tax is deemed to be an agency arrangement. The costs of collection of NNDR and the surplus or deficit on the Collection Fund for the year, are shown in the Collection Fund Statement.

The Council acted as an Agency of the Government in the distribution of grants in relation to Business Support Grants. During the year no grants have been received or issued to Businesses. Which means there is a nil balance remaining as at 31 March 2025.

## Notes to the Accounts (39): Group Accounts

The Council judged that the preparation of Group Accounts is not necessary under the Code of Practice and is of no material benefit to users of the Statement of Accounts in understanding the Council's financial position. Details of entities controlled or significantly influenced by the Council can be found in Note 29.

## Notes to the Accounts (40): Trust Funds

The Council acts as a custodian for funds of Hemswell Resident Company Ltd whose purpose is to supply estate management and other services to a private estate at Hemswell Cliff. The funds are held as a bare trust known as the Reserve Account with West Lindsey District Council acting as Trustee and Hemswell Resident Company Ltd as beneficiary. The Council takes no decision on the funds use, however is contracted to provide services to the Company. The fund is currently £0.033m which is held as cash with a corresponding creditor liability on our balance sheet.

## Collection Fund Account - Supplementary Financial Statements and Explanatory Notes

#### The Collection Fund:

The Collection Fund is an agent's statement that reflects the statutory obligation for billing authorities to maintain a separate Collection Fund. The statement shows the transactions of the billing authority in relation to the collection from taxpayers and distribution to local authorities and the Government of Council Tax and Business Rates (NNDR).

The Council has a statutory requirement to operate a Collection Fund as a separate account to the General Fund. The purpose of the Collection Fund therefore is to isolate the income and expenditure relating to Council Tax and Business Rates. The administrative costs associated with the collection process are charged to the General Fund.

In 2013/14, the Local Government finance regime was revised with the introduction of the retained business rates scheme. The main aim of the scheme is to give Council's a greater incentive to grow businesses in the district. It does, however, also increase the financial risk due to non-collection and the volatility of the Business Rates tax base.

The scheme allows the Council to retain a proportion of the total Business Rates received. In 2024/25 the Council's Share was 40%, Lincolnshire County Council 10% and Central Government 50%.

Business Rates Surpluses and Deficits declared by West Lindsey District Council in relation to Collection Fund are apportioned to the relevant bodies in the subsequent financial year in their respective proportions.

The Code of Practice followed by Local Authorities in England stipulates that the Collection Fund Income and Expenditure Account is included in the Council's accounts. The Collection Fund Balance Sheet meanwhile is incorporated into the Council's Balance Sheet.

	2023/24				2024/25	
Council Tax £'000	Business Rates £'000	Total £'000		Council Tax £'000	Business Rates £'000	Total £'000
68,266	0	68,266	Net Council Tax Receivable (Note 1)	72,783	0	72,783
207	0	207	Section 13A 1C Transfer from General Fund	33	0	33
0	17,255	17,255	Net Business Rates Receivable (Note 2)	0	19,544	19,544
0	1,266	1,266	Transitional Protection Payments receivable	0	620	620
68,473	18,521	86,994	Total Income	72,816	20,164	92,980
			Expenditure - WLDC			
10,011	7,125	17,136	Precepts, Demands & Shares	10,453	7,369	17,822
290	(669)	(379)	Distributed Surplus/(Deficit)	290	116	406
			Expenditure - LCC			
47,660	1,781	49,441	Precepts, Demands & Shares	50,666	1,842	52,508
1,370	(167)	1,203	Distributed Surplus/(Deficit)	1,381	29	1,410

			Expenditure - Lincs PCC			
9,231	0	9,231	Precepts, Demands & Shares	9,763	0	9,763
264	0	264	Distributed Surplus/(Deficit)	268	0	268
			Expenditure - Central Gov			
0	8,906	8,906	Precepts, Demands & Shares	0	9,211	9,211
0	(836)	(836)	Distributed Surplus/(Deficit)	0	145	145
0	108	108	Cost of Collection Allowance	0	108	108
0	0	0	Write offs of uncollectable amounts	0	0	0
298	492	790	Increase/(Decrease) in Impairment Allowance	177	239	416
0	(708)	(708)	Increase/(Decrease) in Provision for Appeals	0	291	291
0	0	0	Transitional Protection Payments	0	0	0
0	264	264	Disregarded Amounts	0	330	330
0	0	0	Prior Year Adjustments	0	0	0
69,124	16,296	85,420	Total Expenditure	72,998	19,680	92,678
2,688	(1,424)	1,264	Surplus or (Deficit) b/fwd 1 April	2,037	801	2,838
(651)	2,225	1,574	Surplus or (Deficit) arising during the year (Note 3)	(182)	484	302
2,037	801	2,838	Surplus or (Deficit) c/fwd 31 March	1,855	1,285	3,140

Council tax income derives from charges raised according to the value of residential properties that have been classified into eight Valuation Bands (A to H). Individual charges are calculated by estimating the amount of income required to be taken from the Collection Fund by Lincolnshire County Council, Lincolnshire Police and Crime Commissioner and West Lindsey District Council together with each Parish requirement. This is then divided by the Council Tax base i.e. the number of properties in each valuation band for 2024/25 this was converted to an equivalent number of Band D dwellings and adjusted for discounts. The basic amount of Council Tax for a Band D property excluding an average parish charge is £2,124.44 (£2,029.41, 2023/24) and is multiplied by the ratio specified for the particular band to give an individual amount due.

'The Council Tax Base for 2024/25 was 32,093.99 (31,696.76 2023/24). This increase between financial years is as a result of the reduction in long term empty properties, and new properties added to the rating list. The tax base for 2024/25 was approved by the Council meeting in January 2024 and was calculated as follows:

Valuation Band	No of Dw Valuati	ellings on ion List	Equivalent Dwellings after discounts, exemptions/reliefs and Local Council Tax Support Scheme		Ratio to Band D		of Band D Dwellings
	2023/24	2024/25	2023/24	2024/25		2023/24	2024/25
Disabled	0	0	24	27	5/9	13	15
Band A	16,894	17,082	11,041	11,139	6/9	7,361	7,426
Band B	8,435	8,543	6,992	7,066	7/9	5,438	5,496
Band C	7,973	8,085	6,978	7,066	8/9	6,202	6,281
Band D	6,105	6,203	5,600	5,680	9/9	5,600	5,680
Band E	3,821	3,887	3,566	3,629	11/9	4,358	4,435
Band F	1,619	1,657	1,529	1,564	13/9	2,210	2,258
Band G	536	544	505	509	15/9	842	848
Band H	66	66	55	57	18/9	110	114
Total	45,449	46,067	36,290	36,737		32,134	32,554
Deduction for non-collection, new build, demolition and other adjustments						(546)	(553)
Band D Equivalent for Council Tax Base						31,588	32,001
Band D Equivalent for Contributions in Lieu						109	93
Council Tax Ba	ase (Band D	equivalent)				31,697	32,094

## Notes to the Collection Fund Account (2): Business Rates

Business Rates (NNDR) are determined on a national basis by Central Government which sets an annual non-domestic rating multiplier amounting to 54.6p in 2024/25 (51.2p in 2023/24). The non-domestic rate multiplier for small businesses is 49.9p in 2024/25 (49.9p in 2023/24). Subject to the effects of transitional arrangements, local businesses pay rates calculated by multiplying their rateable value by this multiplier. Local rateable values totalled £53.587m at 31 December 2023 and were used to calculate the Business Rates Retention scheme amounts for 2024/25 (£54.050m in 2023/24). The Local rateable values totalled £54.297m at 31 March 2025. (£49.670m at 31 March 2024).

The introduction of the Business Rates Retention Scheme in 2013/14 resulted in local authorities retaining a proportion of the total collectible rates due rather than paying the whole Business Rates to the central pool (WLDC 40%, Lincolnshire County Council 10% and Central Government 50%.)

The business rates shares payable for 2024/25 were estimated before the start of the financial year as £1.842m (£1.781m 2023/24) to Lincolnshire County Council, £9.211m (£8.906m 2023/24) to Central Government with £7.369m (£7.125m 2023/24) retained by West Lindsey District Council. These sums have been paid in 2024/25 and charged to the Collection Fund in year.

When the scheme was introduced, Central Government set a baseline level for each authority identifying the expected level of retained business rates and a top up or tariff amount to ensure that all Authorities receive their baseline amount. Tariffs due from Authorities are payable to Central Government or if the authority is part of a Business Rates Pool, to the administering authority. The tariff is used to finance the top ups to those authorities who do not achieve their targeted baseline funding. In this respect the Council paid a tariff of £3.976m in 2024/25 (£3.873m 2023/24) to the Lincolnshire Business Rates Pool.

The total income from business rate payers collected in 2024/25 was £19.544 m (£17.255m 2023/24).

In addition to the tariff, a 'safety net' figure is calculated at 92.5% for 2024/25 (92.5% for 2023/24) of baseline amount which ensures that authorities are protected to this level of Business Rates income. The safety net figure for the Council is £3.007m (£2.901m 2023/24). The comparision of business rate income to the safety net uses the total income collected from business rate payers and adjusts for losses in collection, losses on appeal, transitional protection payments, the cost of collection and the revision to Small Business Rate Relief.

## Notes to the Collection Fund Account (3): Collection Fund Surpluses and Deficits

The year-end surplus or deficit on the Council Tax Collection Fund is to be distributed between billing and precepting authorities on the basis of estimates made on the year end balance. The calculation is made on the 15 January each year and was taken into consideration when setting the Council Tax 2024/25. In 2024/25 the Council received £0.290m (£0.289m in 2023/24), its share of the 2023/24 Council Tax estimated surplus and this amount is reflected in the CIES, Taxation and Other Grant Income.

The actual cumulative Collection Fund surplus of £3.140m at 31 March 2025 (£2.838m surplus 31 March 2024). This is made up of NNDR surplus of £1.285m (£0.801m at 31 March 2024) and Council Tax Surplus of £1.855m (£2.037m 31 March 2024) There has been an increase in the provision for appeals in 2024/25 with the total provision at £0.786m. (£0.494m 2023/24)

For the purpose of these accounts the accumulated surplus/(deficit) is attributed in relevant amounts for both Council Tax and Business Rates to the precepting bodies' (debtor)/creditor accounts and the billing authority (WLDC) as follows:

202	3/24			2024/25	
Council Tax £'000	Business Rates £'000		Council Tax £'000	Business Rates £'000	Total £'000
305	321	West Lindsey District Council	274	128	402
1,451	80	Lincolnshire County Council	1,326	642	1,968
281	0	Lincolnshire Police and Crime Commissioner	255	0	255
0	400	Central Government	0	515	515
2,037	801	Balance at 31 March	1,855	1,285	3,140

Independent Auditor's Report to the Members of West Lindsey District Council

## **Glossary of Terms**

#### **ACCOUNTING POLICIES**

Those principles, basis, conventions, rules and practices applied by an entity that specify how the effects of transactions and other events are to be reflected in its financial statements through:

- Recognising
- Selecting measurement bases for, and
- Presenting assets, liabilities, gains, losses and changes to reserves.

Accounting policies do not include estimation techniques.

Accounting policies define the process whereby transactions and other events are reflected in financial statements. For example, an accounting policy for a particular type of expenditure may specify whether an asset or loss is to be recognised, the basis on which it is to be measured, and where in the revenue account or Balance Sheet it is to be presented.

#### **ACCRUALS**

Sums included in the final accounts of the Council to cover income or expenditure attributable to the accounting period for which payments have not been received/made in the financial year. Local authorities accrue for both revenue and capital expenditure.

#### **AMORTISATION**

The measure of the consumption or other reduction in the useful life of an intangible asset, charged annually to service revenue accounts.

#### **AUTHORISED LIMIT**

This represents the legislative limit on the Council's external debt under the Local Government Act 2003.

#### **BALANCES**

Surplus of income over expenditure that may be used to finance expenditure. Balances can be earmarked in the accounts for specific purposes. Those that are not, represent resources set aside for such purposes as general contingencies and cash flow management.

#### **BALANCE SHEET**

A statement of the recorded assets, liabilities and other balances at a specific date at the end of an accounting period.

## **BILLING AUTHORITIES**

Those authorities that set the Council Tax and collect the Council Tax and Non-Domestic Rates.

#### **BUSINESS RATES/NATIONAL NON DOMESTIC RATES (NNDR)**

See National Non Domestic Rates (NNDR).

## CAPITAL ADJUSTMENT ACCOUNT

The Capital Adjustment Account contains the amounts which are required by statute to be set aside from capital receipts and revenue for the repayment of external loans, as well as amounts of revenue, usable capital receipts and contributions which have been used to fund capital expenditure and to repay borrowing (Minimum Revenue Provision). It also accumulates depreciation impairment and write off of

fixed assets on disposal.

#### **CAPITAL CHARGES**

Annual charges to service revenue accounts to reflect the cost of fixed assets used in the provision of services, an example being depreciation.

#### CAPITAL EXPENDITURE

Spending that produces or enhances an asset, like land, buildings, roads, vehicles, plant and machinery. Definitions are set out in Section 40 of the Local Government and Housing Act 1989. Any expenditure that does not fall within the definition must be charged to a revenue account.

#### **CAPITAL PROGRAMME**

The capital projects a Council proposes to undertake over a set period of time. The usual period covered by a capital programme is five years.

#### **CAPITAL RECEIPTS**

The proceeds from the sale of fixed assets such as land and buildings. Capital receipts can be used to repay any outstanding debt on fixed assets or to finance new capital expenditure within rules set down by Government. Capital receipts cannot, however, be used to finance revenue expenditure.

## CHARTERED INSTITUTE OF PUBLIC FINANCE AND ACCOUNTANCY (CIPFA)

The professional accountancy body concerned with local authorities and the public sector.

#### **COLLECTION FUND**

The Collection Fund is a statutory fund set up under the provisions of the National Local Government Finance Act 1988. It includes the transactions of the charging Council in relation to Non-Domestic Rates and Council Tax and illustrates the way in which the fund balance is distributed to Central Government, preceptors and the General Fund.

## **COMMUNITY ASSETS**

These are fixed assets that the Council intends to hold in perpetuity, that have no determinable useful life and that may have restrictions on their disposal. Examples of community assets are parks and historic buildings not used in the direct provision of services.

## **CONTINGENT LIABILITIES**

Potential losses for which a future event will establish whether a liability exists and for which it is inappropriate to set up a provision in the accounts.

## **CONSTRUCTION CONTRACTS**

A contractual obligation for the construction or enhancement of Property, Plant and Equipment.

#### **COUNCIL TAX**

The main source of local taxation to local authorities. Council Tax is levied on households within its area by the billing Council and the proceeds are paid into its Collection Fund for distribution to precepting authorities and for use by its own General Fund.

#### **COUNCIL TAX BASE**

The Council Tax Base of an area is equal to the number of band "D" equivalent properties. It is calculated by counting the number of properties in each of the eight Council Tax bands and then converting this into an equivalent number of band "D" properties (e.g. a band "H" property pays twice as much Council Tax as a band "D" property and therefore is equivalent to two band "D" properties). For the purpose of calculating Formula Grant, the Government assumes a 100% collection rate. For the purpose of calculations made by a local Council of the basic amount of Council Tax for its area for each financial year, the Council makes an estimate of its collection rate and reflects this in the tax base.

#### **CREDIT RISK EXPOSURE**

The value of the position exposed to default. Credit Risk is the risk that a financial loss will be incurred if a counterparty to a transaction does not fulfil its financial obligations in a timely manner.

#### **CURRENT EXPENDITURE**

Expenditure on running costs such as that in respect of employees, premises and supplies and services.

#### **DEFERRED CREDITS/DEFERRED CAPITAL RECEIPTS**

These transactions arise when fixed assets are sold and the amounts owed by the purchasers are repaid over a number of years, e.g. mortgages or finance leases out. The balance is reduced by the amount repayable in any financial year.

## **DEPRECIATION**

Charges reflecting the wearing out, consumption or other reduction in the useful life of a fixed asset.

#### **DLUHC**

Department for Levelling up, Housing and Communities.

#### **EARMARKED RESERVES**

These are reserves set aside for a specific purpose or a particular service or type of expenditure.

#### **EMOLUMENTS**

All sums paid to or receivable by an employee and any sums due by way of expenses allowance (as far as those sums are chargeable to UK income tax) and the money value of any other benefits received other than in cash. Pension contributions payable by either employee or employer are excluded.

#### **EXPECTED CREDIT LOSS**

The utilisation of historic, current and forward-looking information to assess the expected impairment of a financial instrument that are possible with 12 months of the reporting date or lifetime of the financial instrument.

#### **EXTERNAL AUDIT**

The independent examination of the activities and accounts of local authorities to ensure that the accounts have been prepared in accordance with legislative requirements and proper practices and to ensure that the Council has made proper arrangements to secure economy, efficiency and effectiveness in its use of resources.

#### **FAIR VALUE**

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants as the measurement date.

#### **FEES AND CHARGES**

Income raised by charging users of services for the facilities. For example, Councils usually make charges for the use of leisure facilities, car parks and the collection of trade refuse etc.

#### **FINANCE LEASE**

Arrangement whereby the lessee is treated as owner of the leased asset and is required to include such assets within fixed assets on the Balance Sheet.

#### FINANCIAL INSTRUMENT

Contracts which give rise to a financial asset of one organisation and a financial liability.

## FINANCIAL INSTRUMENT ADJUSTMENT ACCOUNT

An account that holds the accumulated difference between the financing costs included in the Comprehensive Income and Expenditure Account and the accumulated financing costs required in accordance with regulations to be charged to the General Fund Balance.

#### FINANCIAL REPORTING STANDARDS (FRS)

A statement of accounting practice issued by the Accounting Standards Board.

#### FINANCIAL YEAR

The Council's financial year commences on 1 April and ends on 31 March the following year.

#### **FIXED ASSET**

Tangible asset that yields benefits to the Council and the services it provides for a period of more than one year.

### **GENERAL FUND**

The main revenue fund of a billing Council. Day to day spending on services is met from this Fund.

#### **GROSS EXPENDITURE**

The total cost of providing Council services before taking into account income from government grants and fees and charges for services.

#### **HERITAGE ASSETS**

A tangible asset with historical, artistic, scientific, technological, geophysical or environmental qualities that is held and maintained principally for its contribution to knowledge and culture.

## **IMPAIRMENT**

Impairment occurs when that value of an asset has reduced. This can be either as a result of a general fall in prices or by a clear consumption of economic benefits such as by physical damage to the asset. Examples of factors which may cause such a reduction in value include evidence of obsolescence or physical damage to the asset.

## INTERNATIONAL FINANCIAL REPORTING STANDARDS (IFRS)

Accounting standards adopted from 1 April 2010 for Local Government entities.

#### **INFRASTRUCTURE ASSETS**

Expenditure on works of construction or improvement but which have no tangible value, such as construction of or improvement to highways.

#### **INTERNAL AUDIT**

An independent appraisal function established by the management of an organisation for the review of the internal control system as a service to the organisation. It objectively examines, evaluates and reports on the adequacy of internal control as a contribution to the proper economic, efficient and effective use of resources. Every Council is required to maintain an adequate and efficient internal audit. A review of the effectiveness of the internal audit function of a Council has to be considered and approved by the Council's Members each year.

#### INTANGIBLE ASSETS

Capital expenditure which does not result in the creation of a tangible fixed asset but which gives the Council a controllable access to future economic benefits, e.g. software licences.

#### **INVESTMENTS**

Deposits with approved institutions.

#### LONG TERM DEBTORS

Amounts due to the Council more than one year after the Balance Sheet date.

## MINIMUM REVENUE PROVISION (MRP)

The minimum annual provision from revenue towards a reduction in a Council's overall borrowing requirement.

#### MAIN ACCOUNT STATEMENTS

Comprehensive Income and Expenditure Statement (CIES)

A financial statement which records the day to day activity of the Council

Movement in Reserves Statement (MIRS)

This statement shows the movement in the year on the different reserves held by the Council.

The Balance Sheet

This statement shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Council.

Cash Flow Statement

This statement shows the changes in cash and cash equivalents of the Council during the reporting period.

### NATIONAL NON-DOMESTIC RATE (NNDR)/BUSINESS RATES

Business rates is the common term used for national non domestic rates (NNDR) which is the levy on business property. It is based on a national rate in the pound applied to the 'rateable value' of the property. The Government determines a national rate poundage each year which is applicable to all Local Authorities. Local Authorities collect the non-domestic rate but the proceeds are apportioned on a % basis (currently 50% Central Government, 40% Council, 10% County Council).

#### **NET EXPENDITURE**

Gross expenditure less gross income.

#### NON-OPERATIONAL ASSET

Fixed assets held by the Council but not directly used or consumed in the delivery of its services. This would include properties and land that are Held For Sale or Surplus.

#### OPERATIONAL ASSET

Fixed assets held by the Council and used or consumed in the delivery of its services.

#### **OPERATING LEASE**

An arrangement whereby the risks and rewards of ownership of the leased asset remain with the leasing company, or lessor.

#### **OPERATIONAL BOUNDARY**

This reflects the maximum anticipated level of external debt consistent with budgets and forecast cash flows.

#### **PENSION FUND**

An employees' pension fund maintained by a Council, or a group of authorities, in order to make pension payments on retirement of participants. It is financed from contributions from the employing Council, the employee and investment income.

## **PRECEPT**

The levy made by precepting authorities on billing authorities, requiring the latter to collect income from council taxpayers on their behalf.

#### PRECEPTING AUTHORITIES

Those authorities that are not billing authorities (i.e. do not collect Council Tax or NDR) and precept upon the billing Council, which then collects it on their behalf. Lincolnshire County Council, Lincolnshire Police Authority/Police and Crime Commissioner, Lincolnshire Fire and Rescue Authority and Parish Councils all precept upon West Lindsey District Council.

#### **PROVISIONS**

Sums set aside to meet future expenditure where a specific liability is known to exist but that cannot be measured accurately.

#### **RELATED PARTIES**

Two or more parties are related parties when at any one time in the financial period:

- One party has direct or indirect control of the other party;
- The parties are subject to common control from the same source;

- One party has influence over the financial or operational policies of the other party to an extent that the other party might be inhibited from pursuing at all times its own separate interests;
- The parties, in entering a transaction are subject to influence from the same source to such an extent that one of the parties to the transaction has subordinated its own separate interests.
- Examples of related parties of a Council include:
- UK Central Government;
- Local authorities and other bodies precepting or levying demands on the Council Tax;
- Its subsidiary and associated companies;
- Its joint ventures and joint venture partners;
- Its Members;
- Its Senior Officers.
- For individuals identified as related parties, the following are also presumed to be related parties:
- Members of close family, or the same household;
- Partnerships, companies, trusts and other entities in which the individual, or a member of their close family or the same household, has a controlling interest.

#### **REPORTING STANDARDS**

The Code of Practice prescribes the accounting treatment and disclosures for all normal transactions of a local authority. It is based on International Financial Reporting Standards (IFRS), International Accounting Standards (IAS), International Public Sector Accounting Standards (IPSAS) and International Financial Reporting Interpretations Committee (IFRIC) plus UK Generally Accepted Accounting Practice (GAAP) and Financial Reporting Standards (FRS) including Statements of Standard Accounting Practice (SSAP).

#### **REVALUATION RESERVE**

This records unrealised revaluation gains arising since 1st April 2007 from holding assets. It also records any reductions in the value of assets subject to the limit of any previous increases in the value of the same asset. It should be noted that this reserve and the Capital Adjustment Account are matched by fixed assets within the Balance Sheet. They are not resources available to the Council and are therefore termed 'Unusable'.

#### REVENUE EXPENDITURE FUNDED FROM CAPITAL UNDER STATUTE (REFCUS)

Expenditure of a capital nature for which there is no tangible asset acquired by the Council. This would include capital grants or renovation grants to private persons.

#### REVENUE SUPPORT GRANT (RSG)

This funding is the Government Grant provided by the Department of Communities and Local Government (DCLG) that is based on the Government's assessment as to what should be spent on local services. The amount provided by the DCLG is fixed at the beginning of each financial year, and is announced as part of the Comprehensive Spending Review.

#### **SEGMENTAL**

An analysis of income or expenditure over the Council's reporting service clusters.

#### **SOFT LOANS**

A "soft loan" is where a loan has been made for policy reasons, rather than as a financial instrument. These loans may be interest free or at rates below prevailing market rates. Commonly, such loans are made to local organisations that undertake activities that the Council considers will have benefit to the local population.

#### STATEMENT OF ACCOUNTS

Local authorities are required to prepare, in accordance with proper practices, a Statement of Accounts in respect of each financial year, which contains prescribed financial statements and associated notes. Members of the Council must publish and issue the Statements for Audit by 31 May and approve the Statements by 31 July following the end of the financial year.

#### STATEMENT OF RECOMMENDED PRACTICE (CODE)

The accounts have been produced in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom: A Statement of Recommended Practice.

#### **TOTAL COST**

The total cost of a service or activity includes all costs that relate to the provision of the service (directly or bought in) or to the undertaking of the activity. Gross total cost includes employee costs, expenditure relating to premises and transport, supplies and services, third party payments, transfer payments, support services and depreciation charges. This includes an appropriate share of all support services and overheads that need to be apportioned.

#### TRADING OPERATIONS

Services provided to users on a basis such as quoted price or schedule of rates and within a competitive environment.

#### **UKSPF**

United Kingdom Shared Prosperity Fund.

#### **USABLE CAPITAL RECEIPTS**

Amounts available to finance capital expenditure in future years.

#### **USABLE RESERVES**

Amounts set aside in the accounts for future purposes that fall outside the definition of provisions. They include general balances and reserves that have been earmarked for specific purposes. Expenditure is not charged directly to a reserve, but to the appropriate service revenue account.

#### **UNUSABLE RESERVES**

Represent gains and losses yet to be realised and which are not available to support services.

## **Executive Summary:**

Governance is about how local government bodies ensure that they are doing the right things in the right way, for the right people, in a timely, inclusive, open, honest and accountable manner. This includes complying with legislation, making evidence-based decisions within a clear framework, displaying a healthy culture, behaviour and values, whilst ensuring transparency, equity and accountability, engaging with and where appropriate, leading their communities.

The Annual Governance Statement (AGS) is a public report by the Council on the extent to which it complies with its governance code, legislation, directives and regulations and its performance and effectiveness of its governance arrangements during the year, and any planned changes in the coming period following assessment by external bodies including auditors, other regulators and peers.

The Council expects all members, officers, partners and contractors to adhere to the highest standards of public service with particular reference to the Officer and Member Code of Conduct, Constitution, Corporate Vision and Values, and Corporate Priorities as well as applicable statutory requirements.

This document describes our governance arrangements and their effectiveness. This document is drawn from a number of assurance mechanisms which includes external audits of accounts and funding arrangements, our overall governance and decision-making framework, the Scrutiny function, the work of advisors and regulators, the Governance and Audit Committee and the Internal Audit Function.

The External Audit function is undertaken by KPMG LLP, this provides an opinion of the Financial Statements and the Value for Money Opinion. Any weaknesses identified by the external auditor are highlighted in the Annual Audit and Inspection Letter. The Council received an unqualified audit opinion on its 2023/24 accounts and Value for Money opinion and no significant recommendations.

## 1. Scope of Responsibility

West Lindsey District Council is responsible for ensuring that its business is conducted in accordance with the law and proper standards. It is responsible for ensuring that public money is safeguarded, properly accounted for and used economically, efficiently and effectively. The Council also has a duty under the Local Government Act 1999, to make arrangements to secure continuous improvement in the way its functions are exercised, having regard to a combination of economy, efficiency, and effectiveness.

In discharging this overall responsibility, the Council is responsible for putting in place proper arrangements for the governance of its affairs and facilitating the effective exercise of its functions, incorporating the system of internal control. This includes arrangements for the management of risk. The Council has a Local Code of Governance which details these arrangements and is structured around the seven Principles of Good Governance, which are as follows:

- 1. Behaving with integrity, demonstrating strong commitment to ethical values and respecting the rule of law.
- 2. Ensuring openness and comprehensive stakeholder engagement.
- 3. Defining outcomes in terms of sustainable economic, social and environmental benefits.
- 4. Determining the interventions necessary to optimise the achievement of the intended outcomes.
- Developing the entity's capacity, including the capability of its leadership and the individuals within it.
- 6. Managing risks and performance through robust internal control and strong public financial management.
- 7. Implementing good practices in transparency, reporting and audit to deliver effective accountability.

The Accounts and Audit (England) Regulations 2015 require every council to agree and publish and Annual Governance Statement. Further, we have followed the CIPFA (Chartered Institute of Public Finance and Accountancy)/ SOLACE guidance entitled: Delivering Good Governance in Local Government Framework (2016), in producing this AGS.

## 2. The Purpose of the Governance Framework

The governance framework comprises the systems, processes, culture and values by which the Council is directed and controlled. It also comprises the activities through which it accounts to, engages with and leads its communities. It enables the Council to monitor the achievement of its strategic objectives and consider whether those objectives have led to the delivery of appropriate services that represent value for money.

The system of internal control is an important part of that framework and is designed to manage risk to a reasonable level. It cannot eliminate all risk of failure to achieve policies, priorities, aims and objectives, and can therefore only provide reasonable and not absolute assurance of effectiveness. The system of internal control is based on an on-going process designed to identify and prioritise risks to the achievements of the Council's policies, priorities, aims and objectives. It also evaluates the likelihood of those risks being realised and the impact should they be realised, and to manage them efficiently, effectively and economically. Strategic risks are reported to the Governance and Audit Committee bi-annually.

The governance framework has been in place at the Council for the year ended 31st March 2025, and up to the date of approval of this Statement.

## 3. Financial Management Code

Strong financial management is an essential part of ensuring public sector finances are sustainable. The CIPFA Financial Management Code (FM Code) provides guidance for good and sustainable financial management in local authorities and assurance that authorities are managing resources effectively. The FM Code identifies risks to financial sustainability and introduced a framework of assurance.

Complying with the standards set out in the FM Code is the collective responsibility of elected members, the chief finance officer and their professional colleagues in the management team. Complying with the FM Code will help strengthen the framework that surrounds financial decision making.

The council has undertaken an assessment of compliance with the principles of the FM Code. This assessment has confirmed the council's compliance.

#### 4. The Governance Framework and Annual Review of Effectiveness

The Council consists of 36 seats and their allocation is broken down below. Currently no single political party holds a majority.

Group	Number of members
Liberal Democrat Administration	18
The Opposition Group	15
Lincolnshire Independents	2
Unaligned Independent	1

West Lindsey District Council operates a committee model of Governance under the Localism Act 2011. This has ensured that there is a more democratic approach to decision making with no elected member having any individual executive power to make decisions and requiring committees to be politically proportionate. The Council's Constitution sets out how the Council operates.

The Council uses its Constitution as a basis from which decision making, delegations and matters relating to the ability to meet legislative and statutory requirements are considered.

The Council is working to its Corporate Plan covering the period 2023-2027. It sets out the Council's vision for the District and sets out key strategic objectives which will deliver desired outcomes for communities. The Corporate Plan is explicitly aligned to the Medium-Term Financial Plan (MTFP) which details key corporate activity which will support the achievement of the Council's aims and objectives. This ensures that the aspirations in the Corporate Plan are realistic within the context of the funding constraints placed on the Council.

In June 2023, the Council adopted "Moving Forward Together: "Our Vision for West Lindsey" a new Corporate Plan which sets out priorities for Our People, Our Place and Our Council over the next four years. The Vision is supported by an ambitious Executive Business Plan, which includes delivery of major projects, programmes and initiatives that support delivery of strategic priorities. Over the past year, we have:

### Our People:

- Continued to support local communities including almost £100k of funding to improve community
  facilities at Hemswell Cliff, opening a new cycle park and play area in Keelby, refurbishing the Saxilby
  footbridge,
- Appointed a Sports & Physical Activity Development Officer who is leading on the development
  of a Sports and Physical Activity Strategy which will deliver and promote a sports development
  programme across the district.
- Hosted sporting events including the inaugural North Lincolnshire Women's Classic Cycle Race, an elite women's race which is the National B season opener for women in the UK.
- Progressed plans to improve access to healthcare across the district, including setting up a working group with the ICB and other health partners to ensure progress continues.
  Continued to deliver our Cultural Strategy for the district, including a highly successful events
- Continued to deliver our Cultural Strategy for the district, including a highly successful events
  programme which delivered popular events to local communities such as the Illuminate Festival, the
  Christmas Lights Festival, GO Festival, WordFest and the Heritage Skills Fair.
- Supported the opening of a new Banking Hub in Market Rasen, bringing much needed banking services back to the town and regenerating a historc building in the process.
- Held a Young Traders Market, supporting young entrepreneurs to showcase their talents at Gainsborough Market.

#### Our Place:

- Collaborated in an Economic Impact Assessment in relation to the STEP Fusion Programme which highlighted the transformative benefits the Programme will bring to West Lindsey in respect of significant economic growth, jobs and investment over a period of 45 years.
- Moved further towards completion of projects within the Thriving Gainsborough Programme, funded by the Levelling Up Fund, including the flagship cinema site, redevelopment of Baltic Mill and Whittons Gardens, all of which are due to be completed by Summer 2025.
- Restored historic shop fronts in Gainsborough town centre and created high quality residential units above the shops through the Townscape Heritage Initiative.
- Continued to use UK Shared Prosperity Funding to support businesses and local communities across the district.

## **Our Council:**

- Submitted our interim plan to government outlining the Council's initial proposals for Local Government Reorganisation in Lincolnshire.
- Collaborated with Lincolnshire Districts to ensure the creation of the District Joint Committee to enable to District Council's voice to be heard at the Greater Lincolnshire Combined County Mayoral Authority.

- Refreshed the Whistleblowing Policy and provided a training and awareness session to team managers.
- Refreshed the Council's Environment & Sustainability Strategy, alongside an updated action plan and a renewed commitment to becoming carbon net zero by 2050. This includes work to progress the installation of solar panels on Council owned buildings such as Gainsborough Leisure Centre following a successful trial of solar panels at the Caenby Corner Waste Depot.
- Launched a new commercial Food Waste Collection Service for businesses across the District to help local businesses meet new government regulations on recycling of food waste.
- Launched a successful 'Big Bin Hire Service', providing residents with a convenient solution for managing excess waste.
- Council services were finalists in a number of national awards including the Central Lincolnshire Local
  Plan, which was recognised as one of the best in England; Lea Fields Crematorium, which won a bronze
  award for outstanding environmental sustainability practices. The Council was also shortlisted for three
  Destination Lincolnshire Awards, as well as winning national awards for excellence in delivering our
  Waste Services.
- Continued to transform and modernise our services, including the implementation of a new Planning System to improve the way the Council processes planning applications; and the roll-out of a QR code on Council bins across the district to make it easier for customers to report damaged or overflowing bins to the Council.

The Constitution of the Council establishes the roles and responsibilities of the Full Council, Policy Committees, scrutiny and officer functions, with clear delegation arrangements and protocols for effective communication in respect of the authority and partnership arrangements.

The Constitution was subject to an external healthcheck review which found that it is a legally compliant document, and recommended it could benefit from some changes to reflect good practice and legislative updates. Reports have proceeded through Governance and Audit Committee and Full Council which have resulted in changes being made to some Articles and Committees in accordance with the advice received.

The Constitution also contains rules of procedures (standing orders and financial regulations) that define clearly how decisions are taken and where authority lies for decisions. The statutory roles of Head of Paid Service, Chief Financial Officer and Monitoring Officer are described, together with their contributions to provide robust assurance on governance and to ensure that expenditure is lawful and in line with approved budgets and procedures. The influence and oversight exerted by these posts is backed by the post-holders' membership of the Council's Management Team.

The council has developed, communicated and embedded codes of conduct, defining the standards of behaviour for both Members and staff. Officer training needs have been identified through development appraisals and reviews, enabling individuals to undertake their present roles effectively and have the opportunity to develop to meet their own and the Council's current and future needs.

Two of the Council's statutory officers, (the Section 151 Officer and the Head of paid Service), resigned from the organisation in 2024/25. The Section 151 Officer post has been appointed to on a permanent basis and that process is now complete. The Chief Executive recruitment process is live and ongoing with the expectation that the successful candidate will start later in 2025.

A peer challenge was carried out in January 2025 and the report has been published on the Council's website. The key findings were that the Council is constantly learning and improving, has a positive relationship with its partner organisations and committed and enthusiastic staff. The report found the Council supports, works with and celebrates the diversity of its communities and staff in various ways and that the work for and with its communities and partner organisations is driven by the corporate plan. The report noted that council's most immediate, challenging issues are its changing Management Team and the implications of possible local government reorganisation in Lincolnshire. It was noted

that the council appears to be managing its finances well through good financial governance and a comprehensive planning and monitoring approach with built in contingencies and reserves but the council has identified budget gaps from 2026/27 which the council needs to address. The report noted that internal and external auditors have not identified any significant weaknesses. There were a number of recommendations made to the Council which were:

1. Review your management structure as a priority

- 2. Prioritisé the filling of your new management structure-especially your Head of Paid Service and Section 151 Officer
- Continue discussion with the peer team and the LGA on the best way to resolve the identified councillor/officer relationships

4. Refresh your business planning

- 5. Develop plans to address the gap in your medium-term financial plan
- 6. Design and implement a new continuous improvement/change programme

7. Review the number and frequency of your meetings

8. Develop internal communications to address issues raised throughout the findings

The Internal Audit Plan 2024/25 was agreed by the Governance and Audit Committee.

The Annual Internal Report for 2024-25 will be presented to the Governance and Audit Committee in June 2025. The reported stated that for the twelve months ending 31 March 2025 the organisation has an adequate and effective framework for risk management, governance and internal control. The internal Auditors have identified further enhancements to the framework of risk management, governance and internal control to ensure that it remains adequate and effective.

The substantial assurance awards in high-risk areas including key controls and cyber demonstrated the strength of commitment to deliver effective internal control and the appropriateness of risk-based resource allocation. The Council received an overall internal audit opinion of substantial assurance noting that there was one internal audit where the Council received a limited assurance opinion. The action plan arising from the procurement audit has been included in Section 6 of this statement accordingly.

The Council has responsibility for conducting, at least annually, a review of the effectiveness of its governance framework and including the system of internal control.

The review is informed by:

1. The Combined Assurance report – made up from:

a. Feedback from senior managers within the authority who have responsibility for the development and maintenance of the governance environment and its effectiveness within their areas.

b. The findings from the Annual Internal Audit work plan

- c. Third Party assessment e.g., peer review, external consultancy
- 2. The Annual Review of Comments, Compliments and Complaints
- 3. The Annual Monitoring Officer Report and Review of the Constitution
- 4. The Annual Review of the Effectiveness of Internal Audit
- Reviews of Whistleblowing
- 6. Independent Fraud Risk Assessment.
- 7. The Head of Internal Audit's Annual Report
- 8. Review of Strategic Risks
- 9. Comments made by external auditors and other review agencies.

These reviews have been considered by the Governance and Audit Committee as well as a draft version of this AGS. As a result, the arrangements are deemed as being fit for purpose.

## 5. Significant Governance Issues

The Council received one limited assurance internal audit review in 2024-25, the action plan arising from this audit has been included in the areas for improvement in Section 6.

## 6. Governance Risks - Areas for Improvement during 2025-26 (year ahead)

Whilst we are satisfied with the effectiveness of the corporate governance arrangements and systems of internal control, as part of our continued efforts to improve governance, the following issues have been identified as risks or areas for improvement as part of the 2025-26 Annual Governance Statement process.

An action plan will be implemented to ensure activity takes place to monitor the following risks and monitor improvements required:

- Loss of key staff ensure that processes are fully documented, succession plans are in place where appropriate, identify activities which are overly reliant on one individual.
- Financial settlement continue to update the MTFS as we gain greater certainty on the level of funding for future years.
- Local Government Reorganisation continue to work with elected members, partner organisations and central government to ensure West Lindsey District Council is well prepared for future reorganisation.
- Prioritise the filling of Statutory roles, primarily the recruitment of the new Chief Executive role.

## 7. Approval of the Annual Governance Statement 2024-25

The council is satisfied that appropriate and effective governance arrangements have been in place for 2024/25.

lan Maassilaa	

Ian Knowles Chief Executive, West Lindsey District Council

Signed by:

Date:

Councillor Trevor Young Leader, West Lindsey District Council

Date:

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## Get In Touch:

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# Agenda Item 6d



Governance and Audit Committee

Tuesday 29th July 2025

Subject: (DRAFT) Annual Governance Statement 2024 - 2025

Report by: Assistant Director People and Democratic

Services

Contact Officer:
Lisa Langdon

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Purpose / Summary: To present to the Governance and Audit

Committee a copy of the DRAFT Annual Governance Statement for 2024-25 for review

and comments

## **RECOMMENDATION(S):**

1. That members review the DRAFT Annual Governance Statement and provide any comments

# **IMPLICATIONS**

<b>Legal:</b> The Annual Governance Statement complies with the Accounts and Audit (England) Regulations 2015. The draft annual governance statement must be published with the statement of accounts as part of the period of Audit and Inspection,
Financial: There are no financial implications arising from this report.
Staffing: None directly arising from this report
Equality and Diversity including Human Rights:
None directly arising from this report
Data Protection Implications:
None directly evicing from this years
None directly arising from this report
Climate Related Risks and Opportunities:
None from this report
None from this report
Costion 47 Origon and Discorder Considerations
Section 17 Crime and Disorder Considerations:
None directly arising from this report
Health Implications:
None from this report
Title and Location of any Background Papers used in the preparation of this report:
N/A

**Risk Assessment:** 

N/A

## Is the decision one which Rule 14.7 of the Scrutiny Procedure Rules apply?

i.e. is the report exempt from being called in due to urgency (in consultation with C&I chairman)	Yes	No	X	
Key Decision:				
A matter which affects two or more wards, or has significant financial implications	Yes	No	X	

## 1. Background

- 1.1 The Accounts and Audit (England) Regulations 2015 require every council to agree and publish an Annual Governance Statement (AGS).
- 1.2 The system of corporate governance is the way in which we direct and control our services and functions to ensure that the Council is compliant with legislation and directives, that officers and Members demonstrate good behaviours, and the Council makes sound and compliant decisions.
- 1.3 Assurance of governance arrangements involves a process to test the framework and to gain confidence that it is operating as intended and that we are, '...doing the right things, in the right way, for the right people in an open, honest, inclusive and timely manner'. (CIPFA 2007)
- 1.4 The AGS includes a summary of the governance framework and identifies those areas where further action is required to achieve greater assurance.

## 2. Developing the Annual Governance Statement 2024-25

- 2.1 This Draft version will be considered, and various sources of information will be used to develop it, which include: -
  - The Combined Assurance Report 2023-24
  - Internal Audit reports
  - The management of Strategic and Service risks
  - External Audit Annual Audit Letter
  - Review of Comments, Compliments and Complaints
  - Consultation results
  - Ombudsman investigations
  - Review of Whistleblowing
  - Annual review of fraud
  - Comments made by the external Auditors.
- 2.2 Members of the Committee are encouraged to provide comments during and after the meeting if needed, by correspondence to the Monitoring Officer or the S151 Officer.
- 2.3 The Council's Management Team will also consider updated versions of the document prior to the page pipa being published.

- 2.4 The final version of the Annual Governance Statement will be brought back to this Committee for consideration in the Autumn, prior to final publication.
- 2.5 The Governance Framework follows the seven principles of good governance as set out in CIPFA's "Delivering Good Governance in Local Government Framework" (2016 edition) and is formed by the systems and processes, standards, policies and activities through which it accounts to, engages with and leads the community.

#### 3. Recommendations

3.1 That members That members review the DRAFT Annual Governance Statement and provide any comments

## **Executive Summary:**

Governance is about how local government bodies ensure that they are doing the right things in the right way, for the right people, in a timely, inclusive, open, honest and accountable manner. This includes complying with legislation, making evidence-based decisions within a clear framework, displaying a healthy culture, behaviour and values, whilst ensuring transparency, equity and accountability, engaging with and where appropriate, leading their communities.

The Annual Governance Statement (AGS) is a public report by the Council on the extent to which it complies with its governance code, legislation, directives and regulations and its performance and effectiveness of its governance arrangements during the year, and any planned changes in the coming period following assessment by external bodies including auditors, other regulators and peers.

The Council expects all members, officers, partners and contractors to adhere to the highest standards of public service with particular reference to the Officer and Member Code of Conduct, Constitution, Corporate Vision and Values, and Corporate Priorities as well as applicable statutory requirements.

This document describes our governance arrangements and their effectiveness. This document is drawn from a number of assurance mechanisms which includes external audits of accounts and funding arrangements, our overall governance and decision-making framework, the Scrutiny function, the work of advisors and regulators, the Governance and Audit Committee and the Internal Audit Function.

The External Audit function is undertaken by KPMG LLP, this provides an opinion of the Financial Statements and the Value for Money Opinion. Any weaknesses identified by the external auditor are highlighted in the Annual Audit and Inspection Letter. The Council received an unqualified audit opinion on its 2023/24 accounts and Value for Money opinion and no significant recommendations.

## 1. Scope of Responsibility

West Lindsey District Council is responsible for ensuring that its business is conducted in accordance with the law and proper standards. It is responsible for ensuring that public money is safeguarded, properly accounted for and used economically, efficiently and effectively. The Council also has a duty under the Local Government Act 1999, to make arrangements to secure continuous improvement in the way its functions are exercised, having regard to a combination of economy, efficiency, and effectiveness.

In discharging this overall responsibility, the Council is responsible for putting in place proper arrangements for the governance of its affairs and facilitating the effective exercise of its functions, incorporating the system of internal control. This includes arrangements for the management of risk. The Council has a Local Code of Governance which details these arrangements and is structured around the seven Principles of Good Governance, which are as follows:

- 1. Behaving with integrity, demonstrating strong commitment to ethical values and respecting the rule of law.
- 2. Ensuring openness and comprehensive stakeholder engagement.
- 3. Defining outcomes in terms of sustainable economic, social and environmental benefits.
- 4. Determining the interventions necessary to optimise the achievement of the intended outcomes.
- 5. Developing the entity's capacity, including the capability of its leadership and the individuals within it.
- 6. Managing risks and performance through robust internal control and strong public financial management.
- 7. Implementing good practices in transparency, reporting and audit to deliver effective accountability.

The Accounts and Audit (England) Regulations 2015 require every council to agree and publish and Annual Governance Statement. Further, we have followed the CIPFA (Chartered Institute of Public Finance and Accountancy)/ SOLACE guidance entitled: Delivering Good Governance in Local Government Framework (2016), in producing this AGS.

## 2. The Purpose of the Governance Framework

The governance framework comprises the systems, processes, culture and values by which the Council is directed and controlled. It also comprises the activities through which it accounts to, engages with and leads its communities. It enables the Council to monitor the achievement of its strategic objectives and consider whether those objectives have led to the delivery of appropriate services that represent value for money.

The system of internal control is an important part of that framework and is designed to manage risk to a reasonable level. It cannot eliminate all risk of failure to achieve policies, priorities, aims and objectives, and can therefore only provide reasonable and not absolute assurance of effectiveness. The system of internal control is based on an on-going process designed to identify and prioritise risks to the achievements of the Council's policies, priorities, aims and objectives. It also evaluates the likelihood of those risks being realised and the impact should they be realised, and to manage them efficiently, effectively and economically. Strategic risks are reported to the Governance and Audit Committee bi-annually.

The governance framework has been in place at the Council for the year ended 31st March 2025, and up to the date of approval of this Statement.

## 3. Financial Management Code

Strong financial management is an essential part of ensuring public sector finances are sustainable. The CIPFA Financial Management Code (FM Code) provides guidance for good and sustainable financial management in local authorities and assurance that authorities are managing resources effectively. The FM Code identifies risks to financial sustainability and introduced a framework of assurance.

Complying with the standards set out in the FM Code is the collective responsibility of elected members, the chief finance officer and their professional colleagues in the management team. Complying with the FM Code will help strengthen the framework that surrounds financial decision making.

The council has undertaken an assessment of compliance with the principles of the FM Code. This assessment has confirmed the council's compliance.

#### 4. The Governance Framework and Annual Review of Effectiveness

The Council consists of 36 seats and their allocation is broken down below. Currently no single political party holds a majority.

Group	Number of members
Liberal Democrat Administration	18
The Opposition Group	15
Lincolnshire Independents	2
Unaligned Independent	1

West Lindsey District Council operates a committee model of Governance under the Localism Act 2011. This has ensured that there is a more democratic approach to decision making with no elected member having any individual executive power to make decisions and requiring committees to be politically proportionate. The Council's Constitution sets out how the Council operates.

The Council uses its Constitution as a basis from which decision making, delegations and matters relating to the ability to meet legislative and statutory requirements are considered.

The Council is working to its Corporate Plan covering the period 2023-2027. It sets out the Council's vision for the District and sets out key strategic objectives which will deliver desired outcomes for communities. The Corporate Plan is explicitly aligned to the Medium-Term Financial Plan (MTFP) which details key corporate activity which will support the achievement of the Council's aims and objectives. This ensures that the aspirations in the Corporate Plan are realistic within the context of the funding constraints placed on the Council.

In June 2023, the Council adopted "Moving Forward Together: "Our Vision for West Lindsey" a new Corporate Plan which sets out priorities for Our People, Our Place and Our Council over the next four years. The Vision is supported by an ambitious Executive Business Plan, which includes delivery of major projects, programmes and initiatives that support delivery of strategic priorities. Over the past year, we have:

#### Our People:

Continued to support local communities including almost £100k of funding to improve community
facilities at Hemswell Cliff, opening a new cycle park and play area in Keelby, refurbishing the Saxilby
footbridge, .

Appointed a Sports & Physical Activity Development Officer who is leading on the development
of a Sports and Physical Activity Strategy which will deliver and promote a sports development
programme across the district.

• Hosted sporting events including the inaugural North Lincolnshire Women's Classic Cycle Race, an elite women's race which is the National B season opener for women in the UK.

 Progressed plans to improve access to healthcare across the district, including setting up a working group with the ICB and other health partners to ensure progress continues.

• Continued to deliver our Cultural Strategy for the district, including a highly successful events programme which delivered popular events to local communities such as the Illuminate Festival, the Christmas Lights Festival, GO Festival, WordFest and the Heritage Skills Fair.

• Supported the opening of a new Banking Hub in Market Rasen, bringing much needed banking services back to the town and regenerating a historc building in the process.

• Held a Young Traders Market, supporting young entrepreneurs to showcase their talents at Gainsborough Market.

#### Our Place:

• Collaborated in an Economic Impact Assessment in relation to the STEP Fusion Programme which highlighted the transformative benefits the Programme will bring to West Lindsey in respect of significant economic growth, jobs and investment over a period of 45 years.

 Moved further towards completion of projects within the Thriving Gainsborough Programme, funded by the Levelling Up Fund, including the flagship cinema site, redevelopment of Baltic Mill and Whittons Gardens, all of which are due to be completed by Summer 2025.

 Restored historic shop fronts in Gainsborough town centre and created high quality residential units above the shops through the Townscape Heritage Initiative.

 Continued to use UK Shared Prosperity Funding to support businesses and local communities across the district.

### **Our Council:**

• Submitted our interim plan to government outlining the Council's initial proposals for Local Government Reorganisation in Lincolnshire.

Collaborated with Lincolnshire Districts to ensure the creation of the District Joint Committee to enable
to District Council's voice to be heard at the Greater Lincolnshire Combined County Mayoral Authority.

- Refreshed the Whistleblowing Policy and provided a training and awareness session to team managers.
- Refreshed the Council's Environment & Sustainability Strategy, alongside an updated action plan and a renewed commitment to becoming carbon net zero by 2050. This includes work to progress the installation of solar panels on Council owned buildings such as Gainsborough Leisure Centre following a successful trial of solar panels at the Caenby Corner Waste Depot.
- Launched a new commercial Food Waste Collection Service for businesses across the District to help local businesses meet new government regulations on recycling of food waste.
- Launched a successful 'Big Bin Hire Service', providing residents with a convenient solution for managing excess waste.
- Council services were finalists in a number of national awards including the Central Lincolnshire Local Plan, which was recognised as one of the best in England; Lea Fields Crematorium, which won a bronze award for outstanding environmental sustainability practices. The Council was also shortlisted for three Destination Lincolnshire Awards, as well as winning national awards for excellence in delivering our Waste Services.
- Continued to transform and modernise our services, including the implementation of a new Planning
  System to improve the way the Council processes planning applications; and the roll-out of a QR code
  on Council bins across the district to make it easier for customers to report damaged or overflowing
  bins to the Council.

The Constitution of the Council establishes the roles and responsibilities of the Full Council, Policy Committees, scrutiny and officer functions, with clear delegation arrangements and protocols for effective communication in respect of the authority and partnership arrangements.

The Constitution was subject to an external healthcheck review which found that it is a legally compliant document, and recommended it could benefit from some changes to reflect good practice and legislative updates. Reports have proceeded through Governance and Audit Committee and Full Council which have resulted in changes being made to some Articles and Committees in accordance with the advice received.

The Constitution also contains rules of procedures (standing orders and financial regulations) that define clearly how decisions are taken and where authority lies for decisions. The statutory roles of Head of Paid Service, Chief Financial Officer and Monitoring Officer are described, together with their contributions to provide robust assurance on governance and to ensure that expenditure is lawful and in line with approved budgets and procedures. The influence and oversight exerted by these posts is backed by the postholders' membership of the Council's Management Team.

The council has developed, communicated and embedded codes of conduct, defining the standards of behaviour for both Members and staff. Officer training needs have been identified through development appraisals and reviews, enabling individuals to undertake their present roles effectively and have the opportunity to develop to meet their own and the Council's current and future needs.

Two of the Council's statutory officers, (the Section 151 Officer and the Head of paid Service), resigned from the organisation in 2024/25. The Section 151 Officer post has been appointed to on a permanent basis and that process is now complete. The Chief Executive recruitment process is live and ongoing with the expectation that the successful candidate will start later in 2025.

A peer challenge was carried out in January 2025 and the report has been published on the Council's website. The key findings were that the Council is constantly learning and improving, has a positive relationship with its partner organisations and committed and enthusiastic staff. The report found the Council supports, works with and celebrates the diversity of its communities and staff in various ways and that the work for and with its communities and partner organisations is driven by the corporate plan. The report noted that council's most immediate, challenging issues are its changing Management Team and the implications of possible local government reorganisation in Lincolnshire. It was noted

that the council appears to be managing its finances well through good financial governance and a comprehensive planning and monitoring approach with built in contingencies and reserves but the council has identified budget gaps from 2026/27 which the council needs to address. The report noted that internal and external auditors have not identified any significant weaknesses. There were a number of recommendations made to the Council which were:

1. Review your management structure as a priority

- 2. Prioritisé the filling of your new management structure-especially your Head of Paid Service and Section 151 Officer
- Continue discussion with the peer team and the LGA on the best way to resolve the identified councillor/officer relationships

4. Refresh your business planning

- 5. Develop plans to address the gap in your medium-term financial plan
- 6. Design and implement a new continuous improvement/change programme

7. Review the number and frequency of your meetings

8. Develop internal communications to address issues raised throughout the findings

The Internal Audit Plan 2024/25 was agreed by the Governance and Audit Committee.

The Annual Internal Report for 2024-25 will be presented to the Governance and Audit Committee in June 2025. The reported stated that for the twelve months ending 31 March 2025 the organisation has an adequate and effective framework for risk management, governance and internal control. The internal Auditors have identified further enhancements to the framework of risk management, governance and internal control to ensure that it remains adequate and effective.

The substantial assurance awards in high-risk areas including key controls and cyber demonstrated the strength of commitment to deliver effective internal control and the appropriateness of risk-based resource allocation. The Council received an overall internal audit opinion of substantial assurance noting that there was one internal audit where the Council received a limited assurance opinion. The action plan arising from the procurement audit has been included in Section 6 of this statement accordingly.

The Council has responsibility for conducting, at least annually, a review of the effectiveness of its governance framework and including the system of internal control.

The review is informed by:

1. The Combined Assurance report – made up from:

a. Feedback from senior managers within the authority who have responsibility for the development and maintenance of the governance environment and its effectiveness within their areas.

b. The findings from the Annual Internal Audit work plan

- c. Third Party assessment e.g., peer review, external consultancy
- 2. The Annual Review of Comments, Compliments and Complaints
- 3. The Annual Monitoring Officer Report and Review of the Constitution
- 4. The Annual Review of the Effectiveness of Internal Audit
- 5. Reviews of Whistleblowing
- 6. Independent Fraud Risk Assessment.
- 7. The Head of Internal Audit's Annual Report

8. Review of Strategic Risks

9. Comments made by external auditors and other review agencies.

These reviews have been considered by the Governance and Audit Committee as well as a draft version of this AGS. As a result, the arrangements are deemed as being fit for purpose.

#### **5. Significant Governance Issues**

The Council received one limited assurance internal audit review in 2024-25, the action plan arising from this audit has been included in the areas for improvement in Section 6.

## 6. Governance Risks - Areas for Improvement during 2025-26 (year ahead)

Whilst we are satisfied with the effectiveness of the corporate governance arrangements and systems of internal control, as part of our continued efforts to improve governance, the following issues have been identified as risks or areas for improvement as part of the 2025-26 Annual Governance Statement process.

An action plan will be implemented to ensure activity takes place to monitor the following risks and monitor improvements required:

- Loss of key staff ensure that processes are fully documented, succession plans are in place where appropriate, identify activities which are overly reliant on one individual.
- Financial settlement continue to update the MTFS as we gain greater certainty on the level of funding for future years.
- Local Government Reorganisation continue to work with elected members, partner organisations and central government to ensure West Lindsey District Council is well prepared for future reorganisation.
- Prioritise the filling of Statutory roles, primarily the recruitment of the new Chief Executive role.

#### 7. Approval of the Annual Governance Statement 2024-25

The council is satisfied that appropriate and effective governance arrangements have been in place for 2024/25.

Signed by:

Ian Knowles Chief Executive, West Lindsey District Council

Date:

Councillor Trevor Young Leader, West Lindsey District Council

Date:

# If you would like a copy of this document in large, clear print, audio, Braille or in another language, please contact us via the details below.

# **Get In Touch:**

www.west-lindsey.gov.uk 01427 676676



# Agenda Item 6e



# GOVERNANCE AND AUDIT COMMITTEE

Tuesday 29<sup>th</sup> July 2025

# **Annual Voice of the Customer Report 2024/25**

Report by: Director of Change Management, ICT &

Regulatory Services

Contact Officer: Natalie Kostiuk

Customer Experience Manager natalie.kostiuk@west-lindsey.gov.uk

Purpose / Summary: To summarise customer feedback received

during the year 2024/25, customer satisfaction levels, and analyse customer contact demand data to provide a clear view of the voice of the

customer.

# **RECOMMENDATION(S):**

That Members welcome the contents of the Annual Voice of the Customer Report for 2024/25 and note the progress that has been made by the Council in improving the customer experience over the last 12 months.

#### **IMPLICATIONS**

#### Legal:

None arising directly from this report.

#### Financial: FIN/42/26/GA/SL

There are no financial implications arising from this report.

## Staffing:

None arising directly from this report.

## **Equality and Diversity including Human Rights:**

By understanding how customers interact with the Council in more detail, means that we will be able to identify and address issues that are preventing them from accessing services in an equal manner.

## **Data Protection Implications:**

None arising directly from this report.

#### **Climate Related Risks and Opportunities:**

None arising directly from this report.

#### Section 17 Crime and Disorder Considerations:

None arising directly from this report.

#### **Health Implications:**

None arising directly from this report.

# Title and Location of any Background Papers used in the preparation of this report:

- West Lindsey District Council Customer Feedback Policy
- 2024/25 Quarterly Voice of the Customer Reports x 4

Available on the West Lindsey District Council website via this link:

www.west-lindsey.gov.uk/feedback

Risk Assessment: Page 224

Not applicable for this report.				
Call in and Urgency:				
Is the decision one which Rule 14	I.7 of the Sc	rutiny Procedure	Rule	s apply?
i.e. is the report exempt from being called in due to urgency (in consultation with C&I chairman)	Yes	No	X	
Key Decision:				
A matter which affects two or more wards, or has significant financial implications	Yes	No	X	



# 2024/25 Annual Voice of the Customer Report

**April 2024 – March 2025** 

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# **Executive Summary**

The Council saw an increase in customer demand across all contact channels in 2024/25 when compared to the previous year, positive feedback increased and less complaints were received. The increase in customer demand cannot be attributed to a major event or significant policy change as in previous years, instead customer demand has increased across all Council services.

The volume of customer feedback remained consistent throughout the year, there was a decrease in the number of complaints received and upheld, more compliments were received and customer satisfaction increased by 5%.

A higher number of complaints were referred to the Local Government and Social Care Ombudsman and during 2024/25 and there was one upheld complaint for West Lindsey District Council (WLDC).

Overall customer demand for WLDC services increased across all contact channels. There was an increase in the number of calls received into the Council's contact centre and a larger number of service requests were received.

There was an increase in the number of visitors to the Guildhall that were accessing services provided by tenants, in particular for appointments with the Job Centre Plus (JCP).

As mentioned in last year's report, the new Customer Relationship Management (CRM) system was implemented in 2022 and many improvements in service delivery have been implemented using the new technology available. An increase in customer satisfaction has been seen as customers are now kept up to date by automatic notifications that the CRM system sends to them.

All the information and data included in this report feeds into the ongoing service reviews, the Council's Customer Experience Strategy, the upcoming review of service standards and the Council's digital vision.

A new waste services, the Big Bin Clear Out was introduced in April 2024, this has been a popular service with residents and customer satisfaction for the service was 95% in 2024/25.

A new customer contact centre was implemented in November 2024. The new system introduced a variety of improvements including a voice response system seeking to understand the intent of the customer when contacting us. The way in which the system interprets customer intent is important to continuous improvement efforts. The new system allows better reporting and more informative reporting that will enable us to easily identify ways the service can be improved.

A new planning portal was introduced in May 2024, the new fit-for-purpose planning system, allows the council to process planning applications in an automated and more efficient way.

#### 1. Introduction

#### What is the Voice of the Customer?

- 1.1 The Voice of the Customer report includes information on all customer feedback received across the Council, customer satisfaction levels and customer demand data across various customer contact channels.
- 1.2 Information included in this report is collected via several different contact channels and reports including data collected from daily customer interactions as well as the compliments, comments and complaints received by the Customer Experience Manager and customer satisfaction survey responses.
- 1.3 The aim is to learn from the insight and data available to better understand our customers and to implement actionable solutions so that we can deliver an improved service for our customers.
- 1.4 All work carried out falls in line with the Council's current objectives, the recently agreed Customer Experience Strategy and the Council's Digital Vision. Data on customer feedback, including the number of complaints received, complaints upheld, complaint response time and customer satisfaction levels is also included in the Council's Progress and Delivery reports.
- 1.5 The vision is to drive continuous learning and improvement across all Council services. The data included within this report feeds into ongoing service redesign and Customer Experience Strategy work.
- 1.6 Throughout the year quarterly Voice of the Customer Reports are produced which contain detailed information on customer feedback, customer satisfaction levels and customer demand during the period.
- 1.7 This annual report pulls together and analyses the data and information contained within the four quarterly reports that were published during 2024/25. These reports can be viewed on the West Lindsey District Council website via this link: <a href="https://www.west-lindsey.gov.uk/feedback">https://www.west-lindsey.gov.uk/feedback</a>

#### 2. Customer Feedback

## **Customer Experience Policy and Customer Feedback**

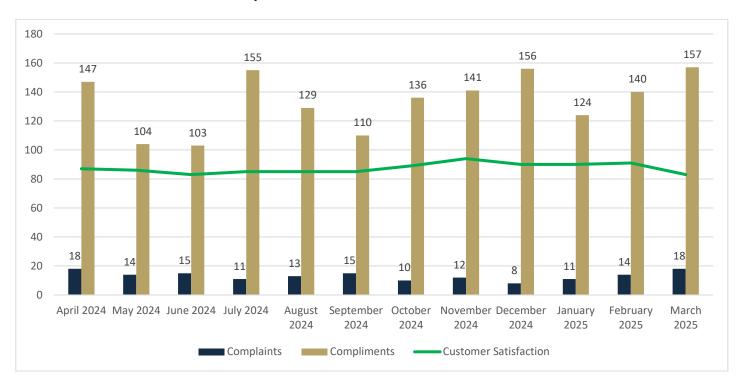
- 2.1 All customer feedback received, is processed in line with the West Lindsey District Council Customer Feedback Policy which contains the formal complaints process. Complaints are investigated where required and are responded to by the Customer Experience Manager.
- 2.2 Customer feedback is broken down into three categories: Compliments, Comments and Complaints.
- 2.3 All customer feedback received is recorded on a central system allowing for easier and more specific reporting, so that meaningful comparison can take place. Customer feedback is logged by service and specific subjects or issues can be reported on making it easier to identify and examine issues, trends and areas where improvement is required.
- 2.4 A further method used to gather feedback from customers is via customer satisfaction surveys that are sent out on a weekly basis to customers that received a service during the previous week. These surveys are sent to customers of the main customer facing services which include Community Safety, Food Health and Safety, Environmental Protection, Planning and Development, Trees and Conservation, Planning Enforcement, Housing Enforcement, Licensing, Waste Services and Street Cleansing.

#### **Overall Customer Feedback Statistics 2024/25**

2.5 The table below shows the overall figures for all customer feedback received in 2024/25 compared to previous years including complaints received, complaint response time and the number of upheld complaints:

			To	tals/Avera	iges	
	Direction of Travel compared to previous year	2024/25	2023/24	2022/23	2021/22	2020/21
Complaints	▼	159	176	210	155	178
Compliments	<b>A</b>	1602	1333	1133	1117	784
Comments	▼	62	87	104	155	64
Average number of days to respond	<b>A</b>	6.9 days	6.8 days	6.5 days	8.3 days	8.2 days
WLDC at Fault	▼	31	46	51	46	50
WLDC at Fault %	▼	20%	26%	24%	30%	28%
Customer Satisfaction Score	<b>A</b>	87%	82%	73%	74%	76%

2.6 The graph below shows how many compliments and complaints were received each month as well as monthly customer satisfaction levels:



- 2.7 Monthly customer satisfaction scores were consistent ranging between 83% to 94% throughout the year. This is an improvement when compared to the previous year when they ranged from 76% to 85%.
- 2.8 Throughout the year the number of complaints received, and customer satisfaction levels have remained consistent, there were no significant events or changes in policy that led to an increase in complaints during 2024/25. Improvements to the way waste service and street cleansing reports are handled via the new Customer Relationship Management (CRM) have led to an increase in customer satisfaction.

## **Compliments**

- 2.9 When compliments are received it allows us to identify what is working well and which aspects of our services our customers appreciate the most. All compliments received are shared with teams and relevant officers, they encourage our officers to be the best they can and provide the highest standard of service possible. Compliments are used to embed good practise across all Council services.
- 2.10 A total of 1602 compliments were received between April 2024 and March 2025; this is an increase compared to the previous year when 1333 compliments were recorded.
- 2.11 The services that receive the highest number of compliments are the main customer facing services which includes waste services, planning and development, trees and conservation, customer services, revenues (council tax) and street cleansing.

- 2.12 The table in <u>APPENDIX A</u> shows how many compliments were received for each service in 2024/25. It should be noted that positive 5 star customer satisfaction survey comments are recorded as compliments so in some cases, for services that are surveyed a wider number of customers have been asked for their views on their experience with that service (waste services for example).
- 2.13 Compliments typically highlight the quality, speed, and efficiency of the service provided. Customers appreciate it when we fulfil our promises and adhere to the timelines we set. They value being kept informed and updated, and if delays are anticipated, they appreciate being notified as it helps manage their expectations. Officers across all teams have received some lovely personal messages of thanks in the last 12 months for their help and support in what are often difficult times for customers who are facing financial hardship or housing problems.
- 2.14 Compliments have also been received regarding officer conduct, highlighting their empathy, professionalism, politeness, knowledge, understanding, and willingness to help. Even when we occasionally fail, if we identify the issue, acknowledge it, and rectify it promptly, customers often still provide positive feedback about the service received and how the matter was handled. Many positive messages have been received from customers where their bin has been missed but when reported we have returned in a timely manner to collect it.

#### **Comments**

- 2.15 Whilst some feedback may not be particularly praising our services or raising a complaint or feeling of dissatisfaction comments are still classed as important feedback as they can provide useful insight and suggestions that may help to improve the service and customer experience that we provide.
- 2.16 Between April 2024 and March 2025 a total of 62 comments were received, this is a decrease when compared to the previous year when 87 comments were recorded. The table in <u>APPENDIX B</u> shows how many comments were received for each service in 2024/25.
- 2.17 Many of the comments received were in relation to waste services (26 (42%)), these comments included several suggestions on the garden waste service, including thoughts on the charge for the service, the recent price increase, the frequency of collections and the start and end times of the collection period. Other comments received for waste services included thoughts on various waste policies including the cost for new bins, sack collections, the provision of wheeled bins and changes to the sack collection recycling policy. Comments have also been received in relation to the quality of wheeled bins that have been delivered, bin lids and repairs, bins not being returned to the boundary, amongst many other issues.
- 2.18 Comments have also been received for the planning and development service regarding the new planning portal. Comments have been received regarding council tax forms on the website, for property services in relation to the provision of and cleanliness of public toilet facilities and for systems development in relation to online forms and street naming and numbering.

2.19 Where appropriate and if not able to be implemented immediately, suggestions for service improvements are shared with the relevant service manager for consideration when future service reviews take place.

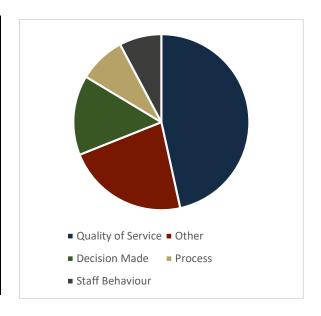
#### **Complaints**

- 2.20 Whilst complaints may be perceived as negative feedback the Council still encourages and welcomes them as all feedback is valuable and can potentially help to improve our services and the customer experience. Across all sectors, complaints are on the increase as there are rising customer expectations, more hardship since the cost-of-living crisis hit and customers expect ease of access and high levels of service no matter what organisation they are dealing with.
- 2.21 Complaints do not necessarily indicate a decrease in service quality, but they can provide an early warning signal that something has or could go wrong, and they can be a useful way of stimulating innovation and are a powerful form of knowledge.
- 2.22 A total of 159 complaints were received between April 2024 and March 2025, which is a decrease when compared to the previous year when 176 complaints were recorded. The table in <u>APPENDIX C</u> shows how many complaints were received for each service in 2024/25 compared to previous years.
- 2.23 The target response time for complaints was reduced from 21 calendar days to 14 calendar days in 2024/25. The 14 days stated is 14 calendar days (not working days) the system used now cannot distinguish between working days and none working days when the complaints process is moved over to the new system this will be brought in line with other targets and changed to working days.
- 2.24 The average response time for complaints in 2024/25 was 6.9 days, this is similar to the previous year (6.8 days) and is well below the 14 day target. Complaint response times can vary, often waste service complaints can be resolved the same day whereas more complicated complaints that relate to planning or enforcement matters for instance can take several weeks to investigate and respond to.
- 2.25 During 2024/25 there were 4 complaints that took longer than 14 days to investigate and respond to, this was due to the nature and the number of issues raised within the complaints that were related to planning, food health and safety, benefits and waste services. The response times were affected in different ways including, the number of issues raised within the complaint, officer availability and the number of different parties involved. Complainants were kept up to date on the delays during the investigation process.
- 2.26 The 6 services to receive to highest number of complaints were waste services, planning and development, revenues (council tax), planning enforcement, customer services and property services. Further and more detailed information on the complaints received throughout the year can be found in the previously published Quarterly Voice of the Customer Reports for 2024/25.

- 2.27 Waste services have historically always received the highest number of complaints, this is to be expected and is relative to the volume of service requests they receive as this service has contact with the largest number of households and customers across the district on a regular basis. It is pleasing to note that waste services also receive the most positive feedback in the form of compliments and 5 star customer satisfaction scores received.
- 2.28 28% (45) of all the complaints received related to waste services, this is a decrease compared to the previous year when 61 complaints were received for waste services.
- 2.29 It should be noted that a single occurrence of a missed bin collection would not be classed as a formal complaint, the only time missed bins are treated as formal complaints is when there has been a repeated issue of missed bins, normally 3 occurrences in a row or where we have failed to return for a missed bin within the 5 days promised. In these instances, further investigation into the reasons why it keeps occurring is required and it may not always be the waste crews that are at fault.
- 2.30 56% of the complaints received for waste services were about the quality of service received which is a similar number to the previous year, and 11% were in relation to staff behaviour, which is a decrease of 7% when compared to the previous year.
- 2.31 19% (30) of the complaints received in 2024/25 were classed as out of scope, these complaints related to various issues including the household waste recycling centres, potholes, blocked drains, issues with footpaths and hedges encroaching onto footpaths and highways amongst many other things that WLDC are not responsible for. These complainants were signposted to the most appropriate authority or agency to assist with their concerns. Information included on the WLDC website regarding what WLDC are responsible for and what LCC oversee has been further improved and made more prominent in order to try and reduce the amount of out of scope customer feedback received.
- 2.32 9% (15) of the complaints received were for planning and development, trees and conservation, this is a small increase in complaints when compared to previous years. Many complaints (33%) received were in relation to issues that fell into the category other. These complaints were regarding various miscellaneous issues including the planning portal and notification letters.
- 2.33 5% (8) of the complaints received were for revenues (council tax), this is a decrease in complaints when compared to previous years. Many complaints received were regarding the quality of service received or the decision made.
- 2.34 5% (8) of the complaints received were for planning enforcement, this is a decrease in complaints when compared to previous years. Many of the complaints were in relation to decisions that had been made.
- 2.35 5% (8) of the complaints received were for customer services, this is an increase in complaints when compared to previous years. Many of the complaints received were in relation to the lack of or quality of information provided to the customer.

- 2.36 5% (8) of the complaints received were for property services, this is a significant increase in complaints when compared to previous years. Many of the complaints received were in relation to the lack of information provided or the quality of service received. These complaints included issues in relation to car parking and public toilet facilities which are overseen by the property services department.
- 2.37 On examining the reasons for complaints received it is found that over 85% of the complaints received that related to services provided by WLDC (excluding out of scope complaints) fall into 5 main reason categories:

Quality of Service	54
Out of scope	30
Other	26
Decision Made	17
Process	10
Staff Behaviour	9
Incorrect Information provided	4
Quality of Information Provided	4
Lack of contact/communication	3
Repeat Missed Bin Collection	2
Breach of Confidentiality	0
Staff Communication	0
	159



#### **Upheld Complaints**

- 2.38 Of the 159 complaints received, 30 (20%) were upheld with the Council deemed to be at fault by the independent investigating officer (the Customer Experience Manager).
- 2.39 This is a decrease in upheld complaints in comparison to the previous year when 46 (26%) complaints were upheld.
- 2.40 Waste services complaints have an impact on the overall number of upheld complaints, in 2024/25 17 of the 45 complaints received for waste services were upheld, which equates to over 50% of the full total of upheld complaints for the year.
- 2.41 The table in <u>APPENDIX D</u> shows how many complaints were upheld for each service in 2024/25 and further information on upheld complaints for each service can be found in the four quarterly reports that were published during 2024/25. These reports can be viewed on the West Lindsey District Council website via this link: <a href="https://www.west-lindsey.gov.uk/feedback">https://www.west-lindsey.gov.uk/feedback</a>
- 2.42 Complaints in 2024/25 were upheld for various reasons, including customers not receiving timely responses, or no response at all in some cases. Customers receiving incorrect or misleading information or advice, customers experiencing repeated missed bins, and bins not being returned to their correct positions after collection. There were also issues with staff behaviour, system errors, and administration errors when using

- Council systems. Additionally, there were failures in paid services, such as bulky and green garden waste collections, and inconsistencies in the service provided.
- 2.43 Complaints received can vary in nature, often they can be justified but there is little within the authorities control that can be done to resolve them. When they are justified and fault on behalf of the council is identified then appropriate resolutions and recommendations are put into place, this could involve an apology to the customer, ensuring that the customer receives the answer or advice they require or a change in policy or process amongst other things.

# 3. Insights into Action – Learning and Improvement Actions

- 3.1 Gathering feedback from customers enables the Council to use these insights to shape the way it improves and develops. Customer insights relating to services are shared with the relevant Team Managers stating the actions required and a deadline implementation date, this is escalated to the Management Team if failing to implement within the set timescale. The Customer Experience Manager will assist with implementing the improvements where possible. Over time all suggested improvements are gathered into reports which are prioritised and fed into relevant projects and service redesign work.
- 3.2 When feedback is received it is considered and when complaints are investigated the outcome is examined to identify any learning opportunities that can be gained from the issues raised or faults identified.
- 3.3 During the 2024/25 period many improvement actions have been implemented including changes in processes, procedure reviews, updates to the website, external systems and the continued monitoring of customer standards.
- 3.4 The table below includes full details of all the learning and improvement actions that have been identified during the 2024/25 period.

Waste Services  4 Bulky Waste Collection reminders — A complaint was received regarding bulky collection reminders, when investigated it was found that the customers email reminder had been sent at 11:47pm the day before the 48 hour collection period started, this is not enough notice, the customer was confused and thought it meant 48 hours from the next day as it was sent so close to midnight, and they had looked at the reminder the next day. The matter was discussed with the systems development team and it was found that the reminders are supposed to go out at 4pm the day before the 48 hour period begins, the system
had slipped the time and this hadn't been noticed. To resolve the issue the system was amended so that the reminders were sent out at the correct time of 4pm.  Bulky Waste Collection emails - A complaint was received regarding a failed bulky collection that was not

completed as the gate was locked, the complaint was not upheld but improvements were identified. When examining the reminders that are sent the day before the bulky collection is due to take place, they did not explain again that the items need to be outside and accessible, not behind a locked gate, door or covered up etc. Changes were made to the bulky reminder emails that get sent out to explain that the items need to be outside and accessible, not behind a locked gate, door or covered up etc. Waste Policy amendments - Further to a complaint that was received and investigated in the previous quarter regarding a customer's parcel that went missing on collection day: "Another complaint was upheld which resulted in a financial payment being made to replace a parcel that had been accidently taken and disposed of on collection day. The card and paper recycling bin had not been presented, however, as it was a change of collection day over the Christmas period and the bin was not kept far away from the normal presentation point the crews were being helpful and they took it and emptied it, assuming that the resident had not realised the day had changed. This resulted in a complaint with evidence to show that a parcel had been left in the bin by a delivery company. Because the bin had not been presented, and there was evidence to show that the bin is normally presented away from where the crew took it from that day a payment was made to replace the parcel that was taken." Changes have been made to the waste policies to make it explicitly clear that WLDC will not be held responsible or liable for any parcel or delivery that is left in a WLDC bin. Bulky Waste Collection Locations - A complaint that was upheld because the waste crew had attended an incorrect address and removed an item in error, leading to a financial implication to replace the item has instigated a reminder being given to all crews about ensuring they are in the correct location when attending bulky waste collection bookings. The use of What3Words will be discussed to establish whether it can be utilized within the system used for bulky waste collection bookings. **Customer Services** 4 Lack of information regarding opening times - A complaint was received regarding lack of information to inform customers that the Guildhall reception was closed until 10am on the first Wednesday of each month for

training purposes. No sign had been put in the window at the front door on the closed Wednesday in May, although a message had been put out on social media. A permanent

		sign has been put up stating closure on the first Wednesday of every month until 10am for training purposes so that customers are aware.  Location information for reports of flytipping - Customer satisfaction survey feedback received regarding a fly tip not being removed, when investigated, found that an incorrect location had been recorded by the officer taking the report as it was a very vague location (layby on the A18). It was recorded as being in the wrong location and this led to issues with the customer being passed around different authorities when it was actually in the WLDC area. Going forward, when a customer calls to report fly tipping and the location is vague, they need to be asked for a what3words location so that the exact location can be accurately recorded for the street cleaning crews to know where they need to go.
		Lack of response to customer - A complaint was investigated where customer had not received a response. It was found that a street cleaning request had been submitted, the customer had not received a response, so they called to chase an answer or an update to their request. An officer received information to relay to the customer and tried to call them but there was no answer, the officer did not try to call the customer again and did not record what the response was on CRM for the next officers reference. Supervisors have carried out further training and coaching on how to properly enter information onto CRM customer accounts, this upheld complaint is a reminder of the importance of and issues that can arise when information is not recorded accurately and fully.
		Incorrect advice provided - A complaint found that a customer had been provided with incorrect advice regarding an order for new bins has led to further training and guidance being provided for Customer Service officers. They have been reminded to ensure that thorough checks are made before giving advice about expected delivery dates.
Planning and Development	2	Planning Portal - A complaint was received stating that it was not easy to find information relating to planning applications that were live prior to the new planning portal being implemented. It was found that for legacy cases, where application information is available on both the old and new systems it was not made clear how to view these applications. Based on the feedback received the team have reviewed our website communication to ensure that we provide clearer information going forward.

Planning Committee Notification Letters - A complaint was received in relation to planning committee notification letters, several interested parties did not receive notification of a planning application that was being heard at the planning committee meeting in February 2025. The investigation found that an administration error led to the letters not being printed and posted as they should have been. The investigation also found that the Council was not obliged to notify all interested parties when an application was to be heard at a planning committee meeting. This complaint led to an examination of the process of sending out paper notification letters in the post and whether we should be notifying all interested parties. It has been decided that although not obliged to, interested parties should be notified when a planning application they have commented on is heard at committee, for increased transparency this would be good practice. However, to reduce the risk of error via a manual post process interested parties will be encouraged to provide an email address as the planning system enables us to send an automatic email notification when any changes or updates are made to the planning application decision process.

# Planning Enforcement

Planning Enforcement investigation times - A complaint was received regarding how long an investigation had taken; the customer had to request an update several times. It was established that the case could have been

times. It was established that the case could have been dealt with in a more efficient manner. Guidance was provided to officers in terms of how this could have been better handled and dealt with in a timelier manner.

Planning Enforcement Decisions - A complaint received regarding lack of action found that opinion changed over time, and we ultimately decided not to take action as it was not expedient. This should have been the decision from the outset. The complaint was not upheld but a learning opportunity arose from the complaint investigation. It was recognised that the Council's position on this matter altered during this case, and the officers involved were advised that there needs to be additional thought given to avoid conflicting situations such as this occurring in the future. Whilst the decision whether or not to take enforcement action remains discretionary and the end result may well have been the same, there is an opportunity to ensure that decisions relating to expediency are taken at a much earlier stage in the process, and for these to be fully considered and communicated at the appropriate point in time.

Property Services	2	Parking Ticket fines - A complaint was received where a customer had received a parking ticket when their paid for ticket had blown out of view from the windscreen. The customer had appealed but still had to pay the £25 fine - this should have been cancelled on appeal when evidence of a paid ticket was provided. This complaint was classed as out of scope as a partner agency administers parking fine appeals on our behalf. When discussed with the parking officer it was found that this should not have happened, if an appeal is made and a paid ticket is evidenced then the fine should be cancelled. The parking officer has fed this back to the partner that administers
		parking fines on our behalf and the customer has been refunded the £25 paid.  Public Toilet facilities - A complaint received in relation to disabled toilet facilities in Roseway Carpark led to extra checks being made and the issues raised discussed with cleaning company supervisors.
Community Protection	1	ASB and Noise complaints - An upheld LGSCO complaint decided that clarification was required when noise complaints are received as to what powers will be used, that noise could be classed as a statutory nuisance but could also be ASB. The LGSCO made these recommendations:  Review our website to make clear when and how we will consider its ASB powers when investigating noise from domestic and commercial premises.  Ensure that the revision to the website is shared with relevant staff and they are reminded that ASB powers are applicable to complaints about noise.  The above recommendations have been completed and evidence has been sent to the LGSCO.
Street Cleansing	1	Fly tipping reports and customer updates - A complaint was received regarding fly tipping that had not been removed despite the customer putting in 2 requests and receiving an email to say that it had been cleared twice but it was still there. This was discussed with the Street Cleansing Manager, the crew had marked CRM incorrectly, they should have marked it as having an issue rather than being completed, they could not get it because it was in a deep ditch and was not safe to do so. When looking at CRM the choices for crews are limited, they can either choose completed or issue, if they choose issue, it gives some options but not enough, its either not located, located but on private land and some other options - Simon Smoothey is speaking to IT regarding getting some more options added to CRM for reasons why there are issues

		with the collection of fly tips and has spoken to the crews about ensuring CRM records are updated accurately.
Freedom of Information	1	FOI contact information- Through customer feedback received it was identified that FOI responses were advising customers to email monitoring@west-lindsey.gov.uk instead of the correct Monitoring Officer email address. The correct email for the Monitoring Officer is monitoringofficer@west-lindsey.gov.uk - a customer had sent emails to monitoring@west-lindsey.gov.uk and had not received any response or acknowledgement. As soon as this error was identified FOI response templates were amended to state the correct email address - monitoringofficer@west-lindsey.gov.uk and the other email inbox, monitoring@west-lindsey.gov.uk has been examined for anything else that may have been missed.
Licensing	1	Licensing visits - A complaint was received regarding how an officer conducted themselves during a meeting with a resident. No fault was identified in terms of the complaint received however, to protect officers and to keep record/evidence of visits or meetings with residents etc it is recommended that body cams are used by officers going forward where necessary. Recommendation to be considered - Use bodycams that record constantly when visits or meetings are taking place with residents, this will help with evidence records and will protect our officers.
Customer Experience	1	Out of Scope Customer Feedback - There has recently been an increase in out of scope customer feedback, especially complaints submitted online. Although the page on the WLDC website for submitting a complaint explains what falls under WLDC and what falls under LCC there has been an increase in the number of out of scope complaints received via the page from customers self-serving online. A request was made and completed to make the note regarding what LCC cover more prominent on the page, to make it stand out more to try and reduce the number of out of scope complaints received. The message already included a direct link to the LCC website to submit feedback to them, this will be monitored going forward to see if it improves the situation.
Environmental Protection	1	Noise and ASB complaints - An upheld LGSCO complaint decided that clarification was required when noise complaints are received as to what powers will be used, that noise could be classed as a statutory nuisance but could also be ASB. The LGSCO made these recommendations:

		Review our website to make clear when and how we will consider its ASB powers when investigating noise from domestic and commercial premises.  Ensure that the revision to the website is shared with relevant staff and they are reminded that ASB powers are applicable to complaints about noise.  The above recommendations have been completed and evidence has been sent to the LGSCO.
WLDC in general	1	Staff Conduct - Following a comment received regarding littering outside the Guildhall, a message was sent to all WLDC staff and tenants to remind them about the law in regard to littering. The Community Safety department were asked to conduct patrols and extra checks in the area to ensure that any person, including staff members, found to be littering are dealt with as any other person would be, with a fine if applicable.
Other	1	Event advertisement - A comment was received from a customer who had travelled to the antiques market to find only three stalls in the market place. The antiques market had been cancelled by the company that was running it, when this feedback was received it was found that customers could still get to and view the press release on the WLDC website that advertised it as being on every Saturday until October 2024. As soon as we became aware of this the communication and web team removed the press release from the WLDC website.

# 4. Customer Feedback Governance and Reporting

- 4.1 Customer Feedback is governed by a set of regular reports:
- Monthly Progress and Delivery reports monitor customer feedback levels including feedback received, days to respond to complaints and information on how many complaints are upheld in each period as well as customer satisfaction levels.
- Monthly reports on feedback received are shared with each service.
- Quarterly customer feedback and demand reports are produced for the Management Team and Service Team Managers and are published on the WLDC website.
- 4.2 Regular reports are submitted to the Management Team and regular 'emerging issues' meetings are held with the Director of Change Management, ICT & Regulatory Services and the Customer Services and Strategy Lead.

- 4.3 The Quality Monitoring Board (QMB) meets on a regular basis to discuss emerging issues and oversee decisions on complex and sensitive complaints where high risk or reputational issues are involved. The QMB will agree any resolution or action required and will ensure that appropriate improvement actions are implemented where necessary.
- 4.4 Quarterly Voice of Customer Reports are published to all Team Managers and Officers and via the regular Members newsletter to our Councillors.
- 4.5 This Annual Voice of the Customer Report is presented to the Management Team, Governance and Audit Committee and the Wider Management Team.
- 4.6 A report on the Annual Local Government Ombudsman letter will be presented to the Management Team and Governance and Audit Committee at a later date in the year.

# 5. Local Government and Social Care Ombudsman complaints (LGSCO)

- 5.1 If a customer is dissatisfied with the outcome once they have completed the Council's formal complaints process, they can refer their complaint to the Local Government and Social Care Ombudsman (LGSCO) for consideration. There is no cost to the Council.
- 5.2 Between April 2024 and March 2025 records indicate that a total of 13 complaint referrals were made to the Ombudsman, this will be confirmed once the Annual Ombudsman letter is received later this year. This is an increase in comparison to the previous year.
- 5.3 When a complaint is referred to the Ombudsman, they make initial enquiries and then decide whether or not to investigate further. The table below shows the outcome of complaints referred to them compared to previous years.

LGSCO Outcome	2024/25	2023/24	2022/23	2021/22	2020/21
Number of complaints referred	13	8	13	10	13
Complaints not investigated	11	7	9	3	9
Complaints investigated	2	1	4	7	4
Complaints upheld	1	0	1	2	2
Complaints not upheld	1	1	3	5	2

- 5.4 The number of complaints referred to, not investigated, and investigated by the Ombudsman has increased slightly in comparison to previous years.
- 5.5 The Ombudsman decided not to investigate many of the complaints that were referred to them during 2024/25. The reasons given were that they were either out of time, there was a formal appeal route available, it was outside their jurisdiction, or there was insufficient evidence of fault on behalf of the Council. The Ombudsman also decided not to investigate some complaints further as no significant or personal injustice had been caused.

- 5.6 The complaints that the Ombudsman did not investigate were in relation to Planning and Development (5), Revenues and Benefits (3) Planning Enforcement (1), Parking Matters (1), Community Safety (1) and Corporate Services (1).
- 5.7 The Ombudsman investigated two of the complaints that were referred to them, these was in relation to Housing Enforcement and Community Safety/Environmental Protection.
- 5.8 The investigation into the Housing Enforcement complaint found no fault on behalf of the Council and the complaint was not upheld.
- 5.9 The Community Safety/Environmental Protection complaint was upheld by the Ombudsman as they identified some improvements that should be made. They found that the Council properly investigated the complainants reports of noise from neighbours and problems with building work. However, they found that the Council's website was not clear that it has powers to tackle noise from premises under antisocial behaviour (ASB) legislation. This had not impacted on the complainant as it was unlikely the Council would have used ASB powers. However, we agreed to review our website so that it is clear how we may consider ASB powers to tackle noise from premises.
- 5.10 A report will follow later this year which will detail all the complaints referred to the Ombudsman during the 2024/25 period. This report will be presented to the Governance and Audit Committee and will include benchmarking data to illustrate how we compare to other similar authorities in terms of the number of complaint referrals and instances where councils are found to be at fault.

## 6. Customer Satisfaction Measurement

- 6.1 The Council has been using an e-survey platform over the last few years which enables the sending and analysis of customer satisfaction surveys from one place with real time results, this platform is called Qualtrics.
- 6.2 Surveys are sent on a weekly basis to customers that have contacted the Council or have received a Council service during the previous week, including planning application decisions.
- 6.3 Currently surveys are only being sent via email, but other methods are currently being considered during the implementation of the new Customer Relationship Management (CRM) System and the new Customer Contact Centre.
- 6.4 The insights gained from survey responses received feed into the customer feedback system to collate all feedback in one central place. By identifying issues that customer raise in their survey response comments we can act on and solve issues before they potentially escalate into a formal complaint.
- 6.5 Satisfaction surveys are sent to customers of the main customer facing services. During 2024/25 the services that have been surveyed are Community Safety, Food Health and Safety, Environmental Protection, Planning and Development, Trees and Conservation,

Planning Enforcement, Housing Enforcement, Licensing, Waste Services and Street Cleansing.

#### **Satisfaction Levels**

- 6.6 During the 2024/25 period from April 2024 to March 2025 a total of 9851 satisfaction surveys were sent out and 1723 responses were received. This is an increase in responses in comparison to the previous year when 1628 responses were received.
- 6.7 Many of the surveys that are sent and responses received are from Waste Services customers as they process the highest number of service requests on a daily basis.
- 6.8 The table below shows how many responses were received for each service in 2024/25:

Anti-Social Behaviour	34
Food Health and Safety	8
Housing Enforcement	14
Licensing	36
Planning and Development	93
Planning Enforcement	17
Public Protection	72
Street Cleansing	240
Waste Services	1209

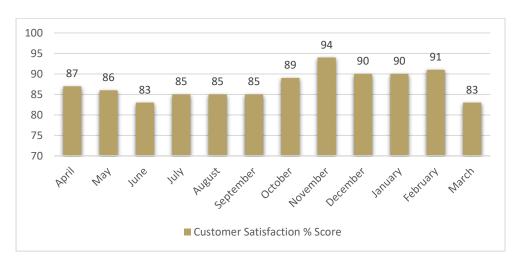
- 6.9 Customers are asked to rate the service they received from 1 to 5 stars, if they choose 1 to 3 stars they are asked what could have been done to improve their experience and if they choose 4 or 5 stars they are asked what was done well. Ratings of 4 and 5 stars are used to calculate the overall satisfaction score.
- 6.10 The table below shows how many customers rated the service they received as 1 to 5 stars in 2024/25:

Number of 1 star ratings	106	6%
Number of 2 star ratings	37	2%
Number of 3 star ratings	77	4%
Number of 4 star ratings	208	12%
Number of 5 star ratings	1295	75%

6.11 The overall satisfaction score for 2024/25 was 87% which is an increase when compared to previous years. The overall satisfaction score for the previous year was 82%.

2024/25	2023/24	2022/23	2021/22	2020/21
87%	82%	73%	74%	76%

6.12 The chart below shows the satisfaction scores for each month during 2024/25 which were consistent ranging between 83% to 94%:



- 6.13 2024/25 was the first year of the new Big Bin Clear Out service, where residents can hire a large, wheeled bin for a week. Customer satisfaction surveys have been sent to the residents that have utilised the service and 60 responses were received. The customer satisfaction score for this service from the 60 responses received is 95%, with 57 of the 60 respondents rating the service received as either 4 or 5 stars (satisfied or very satisfied)
- 6.14 The comments that customers submit when they complete a satisfaction survey are analysed and are fed into the customer feedback system. If required, comments are followed up with the customer that has responded and if they highlight a learning or improvement opportunity they are recorded and followed up as an action that needs attention.
- 6.15 Customers who have given high ratings for the service they received have shared positive feedback on several aspects. They appreciated that we fulfilled our promises and adhered to the timelines we provided. Keeping customers informed and updated, especially when a service request is received, underway and has been completed, has been highly valued. Since the introduction of the new CRM system for waste services, customer satisfaction has risen, as they now receive confirmation when a fly-tipping report is resolved and reminders when bulky waste collections are due to take place. Throughout the year, customers have consistently praised and thanked our officers for their communication, the advice and assistance provided, helpfulness, empathy, and understanding, as well as the professionalism and conduct of our waste services operatives.
- 6.16 Customers who rated the service they received with low stars have provided feedback on areas where they felt the service received could have been improved. Comments received have highlighted issues such as the speed of service, disappointment with the outcomes or decisions reached, lack of response or communication. Some customers feel that better coordination between departments and improved communication were needed. Others mentioned difficulties in contacting the Council quickly and easily.

- 6.17 To increase customer satisfaction going forward all services need to ensure that they are dealing with their customers in a timely manner, keeping them up to date and managing their expectations in terms of what will happen, when, and what they should expect. The new Customer Experience Strategy, new Contact Centre technology and ongoing work around customer service standards will assist with this as these will ensure that appropriate acknowledgements and response times are being utilised by all Council services.
- 6.18 Further and more detailed information on customer satisfaction including comments that have been received for individual services can be found in the previously published Quarterly Voice of the Customer Reports for 2024/25.

# 7. Customer Demand Analysis

7.1 The demand analysis part of this report focuses on the data available surrounding customer contact points. This includes data collected around telephony, face to face interactions, the website, payments and how service requests are received. Analysing this information can show how customers are choosing to interact with the council and through which channels. You can see how many interactions have taken place across different council services during 2024/25 in the diagram below:



#### **Service Requests and Customer Contact Methods**

7.2 Service requests can be made by customers through various channels. For example, telephone, online forms, at the Guildhall and via email. It is important to understand how customers are making requests so the receipt of these can be resourced adequately and appropriately.

- 7.3 Currently the method of receipt of service requests are only recorded by the following teams: Anti-Social Behaviour, Planning Enforcement, Housing Enforcement, Food Health and Safety, Public and Environmental Protection, Street Naming and Numbering (SNN) and Waste Services. Future investments in technology will allow for improved handling and recording of future service request enabling a better understanding of our demands in this area.
- 7.4 The number of service requests received recorded on the Flare and CRM system for 2024/25 was 40,970 which is an increase compared to the previous year where 39,201 were recorded. Note: these figures include Garden Waste (GW) subscription requests. There were just under 25,000 GW subscriptions in total in 2024/25. 83% of GW subscriptions were completed online and 15% were completed over the telephone.
- 7.5 The table below illustrates the full breakdown of all contact channels used in 2024/25 by customers to request a service compared with the previous two years:

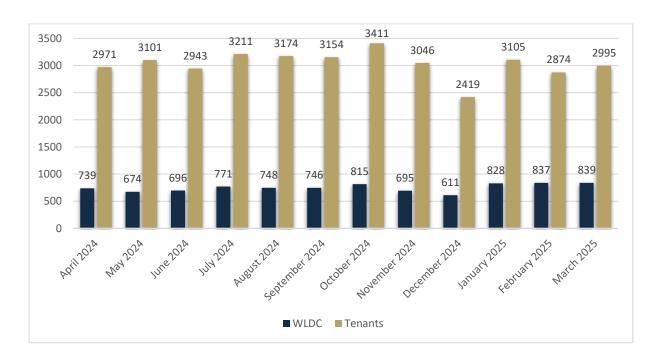
Contact Method		2024/25	2023/24	2022/23
Online Forms	<b>A</b>	73.29% (30,027)	71.87% (28,174)	66.91% (27,805)
Email	▼	2.39% (978)	2.45% (960)	2.48% (1,030)
Telephone	▼	20.89% (8,557)	23.24% (9,111)	23.46% (9,748)
Face to Face	<b>A</b>	1.56% (640)	1.24% (487)	6.06% (2,517)
Letter	<b>A</b>	1.00% (409)	0.07% (26)	0.06% (23)
Internal Referrals	▼	0.88% (359)	1.13% (443)	1.03% (430)
Total number of service requests received	•	40,970	39,201	41,533

7.6 Along with the overall number of service requests recorded on Flare and CRM increasing the use of online forms to request a service has increased in comparison to previous years, this is a result of improved digital options available to our customers. As with previous years many customers requesting a specific service (over 94% in 2024/25) made contact with us via the phone and online forms.

#### Face to Face (in person) Demand

- 7.7 Historically the number of customers that choose to visit the Council's reception at the Guildhall is relatively low as many customers now opt to request services via other means, as you can see from the information included in the section above. During the 2024/25 period face to face contact increased compared to previous years, not for Council services, but an increase in customers accessing services provided by our tenants including Job Centre Plus (JCP)
- 7.8 Although face to face demand for WLDC services is relatively low it is recognised that a face to face service will always be required as customers need the choice available, however, a higher number of customers may choose to use online services now they are confident in doing so rather than visiting the Guildhall for a face to face service.
- 7.9 It should also be noted that many of the face to face customers regardless of which services they are accessing are vulnerable and as a result take up more officer time,

- which can in extreme situations result in officers spending hours dealing with a particular vulnerable customer
- 7.10 As well as customers for WLDC services, WLDC visitors and customers for our tenants are also dealt with via the main Guildhall reception. A big majority of the customers that come into the Guildhall are attending JCP appointments. It should be noted that although a customer may not require services from WLDC it is a Council officer that has the first interaction with each person that walks through the door.
- 7.11 During 2024/25 a total of 45,637 customers visited the Guildhall for a face to face service, this is an increase of over 6000 compared to the previous year when 39,060 customers visited. 8,999 (20%) of these customers were accessing a WLDC service, 36,404 (80%) were accessing services provided by our tenants.
- 7.12 The graph below shows how many customers visited the Guildhall building each month during 2024/25 and the number of customers that were accessing WLDC or tenant services each month:

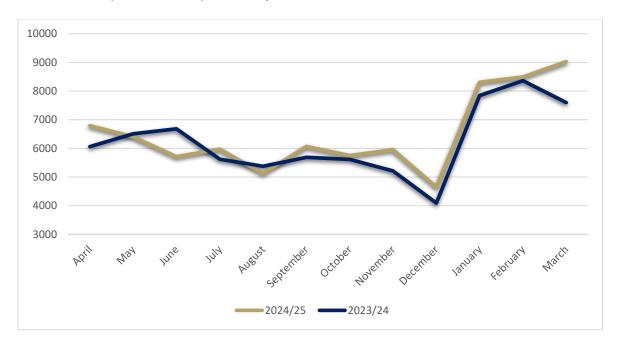


7.13 These visitor numbers along with data relating to the specific reasons why customers attend the Guildhall will be analysed and used in the plans for the future design of how the reception area will work in terms of face to face contact and how services will operate going forward.

# **Telephone Calls**

7.14 Telephone calls received through the council's current contact centre are reported on for inclusion in this report, which includes calls received by customer services, revenues (council tax) and benefits. The contact centre records all calls that are made to the council's main telephone number (01427 676676).

- 7.15 On the 12<sup>th</sup> November 2024 a new contact centre system was implemented for telephone calls received by the Council. Anyone calling the 01427 676676 number is now transferred through the new contact centre in the first instance.
- 7.16 The new system introduced a variety of improvements including a voice response system seeking to understand the intent of the customer when contacting us. The way in which the system interprets customer intent is important to continuous improvement efforts. The new system allows better reporting and more informative reporting that will enable us to easily identify ways the service can be improved.
- 7.17 Overall telephone demand increased during 2024/25 compared to the previous year, 78,236 calls were received into the contact centre (which includes customer services, revenues (council tax) and benefits) in 2024/25, whereas 74,655 were received in 2023/24, this is an increase of over 3.500 calls in total.
- 7.18 Call volumes expectedly increase from January to March due to the garden waste subscription period starting in January each year.
- 7.19 On average 87% of all calls received into the contact centre were answered and handled during 2024/25, this is a 1% decrease compared to the previous year where 88% of all calls were answered and handled on first contact. It should be noted that although a call may go unanswered, customer can opt to receive a call back once the officer is available. (unanswered call figures include calls which go through to voicemail services).
- 7.20 The graph below illustrates telephone demand via the contact centre each month for 2024/25 compared to the previous year:



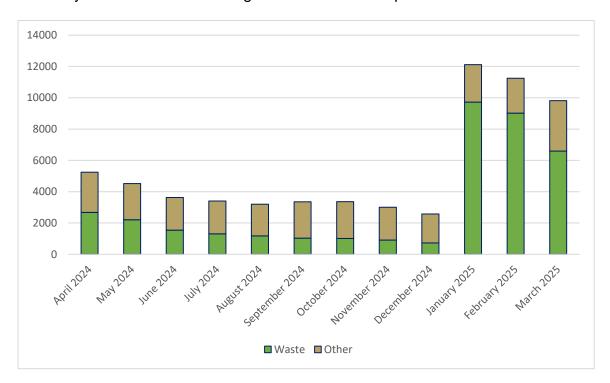
#### **Customer Service Call Volumes 2024/25**

- 7.21 This section of the report examines calls received and recorded by the customer services department specifically. From the 1st April 2024 to the 31st March 2025 a total of 49,175 calls were received by the customer services department, which is an **increase of over 4500** compared to 2023/24. 40,280 of these calls met the requirements for being recorded on the Council's Customer Relationship Management (CRM) system.
- 7.22 Some of the calls received were resolved on the first point of contact by the customer services department and other calls were either signposted to other external agencies or passed on for further involvement by another council department. This could involve a service request report, a paid service request, a call back request or a request for further information or advice from a specific department. Work around deflecting calls not for WLDC services commenced in November 2024 and has enabled us to deal with more calls for WLDC services.
- 7.23 Calls that meet the requirements for being recorded are logged on the council's Customer Relationship Management (CRM) system and the officer handling the call will record what council department or external agency the call was in relation to.
- 7.24 During 2024/25 40,280 calls handled by customer services were recorded against 31 Council departments and 6 external agencies.
- 7.25 95% (33,819) of the 38,389 calls recorded were for 14 council departments and 1 external agency. 35% (14,099) of the calls recorded were in relation to operational services (waste services) which included missed bin reports, bulky waste collections, fly tipping reports, new bin requests, big bin clear out requests amongst many other waste issues. The table below shows the top 15 reasons for calls recorded by the customer services department during 2024/25:

WLDC Service or External Agency Required	Number of calls recorded	% of calls recorded
Operational Services	14099	35.00%
Revenues (Council Tax)	8475	21.04%
Home Choices	3587	8.91%
Planning	2810	6.98%
Customer Services	1795	4.46%
Lincolnshire County Council (LCC)	1069	2.65%
Building Control	1046	2.60%
Trinity Arts Centre and Leisure	1033	2.56%
Environmental Protection	843	2.09%
Benefits	729	1.81%
Licensing	706	1.75%
Housing and Enforcement	685	1.70%
Assets and Property	574	1.43%
Electoral Registration	496	1.23%
Communities	442	1.10%

#### **Online Service Requests – Eforms**

- 7.26 Customers can request or subscribe to a service via the Council website. The most visited pages on the website include the general waste and garden waste service pages during the subscription period and the second most popular pages are relating to planning and development, with revenues (council tax) and benefits coming in as third most popular.
- 7.27 Compared to the previous year there has been an increase in the number of service requests made via online forms during the 2024/25 period. In total 65,474 online requests were received compared to 63,954 in 2023/24.
- 7.28 The main services requested via Eforms in 2024/25 were waste (garden waste collections, bulky waste collections etc), revenues (council tax) and customer services. 58% of all Eforms completed (37,929) were in relation to waste services.
- 7.29 The graph below illustrates how many online requests were received each month during 2024/25 broken down by waste requests and other requests. The increases in January, February and March are due to garden waste subscriptions:



#### **Payments**

- 7.30 Various services across the council accept payments from customers. The methods in which customers make payments to the Council can be classified into three categories; Self-Serve, Staff Assisted Payments and External Payments.
- 7.31 Self-Serve payments include payments taken over the website, the kiosk in reception and the automated telephone payment line. Staff Assisted payments include payments

over the phone, postal cheques and small amounts of cash taken face to face. External Payments include bank account payments (but not direct debit payments), Post Office payments and PayPal.

7.32 In the 2024/25 period 76,696 payments were taken (not including direct debit payments) which is an increase when compared to the previous year. The breakdown of how these payments were made is illustrated in the table below:

	2024/25	2023/24	2022/23
Self Service Payments	68.70%	66.39%	63.50%
Staff Assisted Payments	12.91%	13.36%	15.19%
External Payments	18.38%	19.94%	21.31%
Total number of Payments (excluding direct debits)	76,696	75,761	77,108

7.33 The payments received in 2024/25 consisted of 69% self-serve payments, this is an increase compared to last year which is due to the implementation and more frequent use of the automated payment facility. 13% of payments were staff-assisted, this has remained the same compared to the previous year and this involves customers paying over the telephone with an officer. The volume of external payments has decreased compared to the previous year at 18%.

#### 8. Conclusion

The 2024/25 year has been positive in terms of the decrease in the number of complaints received, an increased number of compliments received and a 5% increase in customer satisfaction when compared to the previous year. However, customer demand has increased across all channels and we need to continue to use our resources appropriately to ensure that all residents receive an excellent service however they choose to make contact with us.

The new CRM system has continued to assist in increasing customer satisfaction, in particular for waste services as customers now received more timely reminders and updates on the service requests they have made.

Self-service online and telephone continue to be the preferred methods of contact with the Council with over 94% of customers choosing to interact with us in those ways. More online self-service methods are being utilised by customers which means that we need to ensure that the information on our website is accurate, informative and up to date.

Our customers live, work, or conduct business within our district usually for extended periods of time; and therefore the Council needs to build a positive relationship with customers for long term success. We need to make it as easy as possible for our customers to interact with us 24/7..

The information within this report provides important input into the delivery of the Customer Experience Strategy (which was agreed in 2024 by members), providing baseline data, enabling the Council to look through the customer's eyes at the services provided and to think, act and plan from the customer viewpoint which will be essential in making service improvements. Work in this area has commenced and will be reported on in future Voice of the Customer reports.

Work is also continuing on service redesign work, the data in this report will assist the redesign process. The service redesign work examines all elements of how each individual service operates from processes and procedures to how customers make contact with the service.

A customer wants to be seen as an individual and wants to find or obtain what they need quickly and easily. The Council's role is to help customers do what they need to do, with the least possible effort. The data in this report will allow the use of customer analytics to predict customer behaviour, personalised services and continually evaluate the customer journey leading to an improved customer experience overall.

This will enable the Council to deliver excellent customer services, ensuring that it is operating and using its resources in the best way possible to provide 'right first time' speedy, efficient and effective services.

The implementation of new contact centre technology in November 2024 has opened up a wider range of ways we can interact with our customers and brings improved reporting opportunities so that we can better understand the customers we serve. The Customer Services Business Team is dedicated to exploring this technology and bringing forward enhancements and knowledge, enabling us to plan and deal with customer demands proactively.

# Appendices

# Appendix A – Compliments received 2024/25 by Service

	Compliments
Waste Services	612
Planning and Development, Trees and Conservation	291
Customer Services	218
Street Cleansing	123
Revenues (Council Tax)	43
Arts and Leisure	37
Licensing	34
Home Choices	33
Building Control	25
Community Safety	25
Environmental Protection	25
Customer Experience	19
Communities	18
Crematorium	18
Growth and Regeneration	16
Benefits	13
Disabled Facilities Grants	9
System Development	7
Housing Enforcement	6
Planning Enforcement	6
Food, Health and Safety	5
Property Services	5
Out of Scope	4
Local Land Charges	2
Wellbeing and Health	2
WLDC Council in General	2
Cemetery	1
Electoral Services	1
Financial Creditors and Debtors	1
PA and FOI Team	1
Total	1602

# Appendix B - Comments received 2024/25 by Service

	Comments
Waste Services	26
Out of Scope	8
Planning and Development, Trees and Conservation	4
Revenues (Council tax)	4
Street Cleansing	3
System Development	3
WLDC Council in General	3
Customer Experience	2
Electoral Services	2
Property Services	2
Arts and Leisure	1
Communications Team	1
Crematorium	1
Customer Services	1
Growth and Regeneration	1
Total	62

# Appendix C – Complaints received 2024/25 by Service

COMPLAINTS	2024/25	2023/24	2022/23	2021/22	2020/21
Waste Services	45	65	107	38	45
Out of Scope	30	23	9	18	20
Planning and Development, Trees and Conservation	15	14	17	21	44
Planning Enforcement	8	11	9	14	14
Revenues (Council tax)	8	11	17	14	9
Customer Services	8	3	11	4	4
Property Services	8	1	5	2	2
Home Choices	6	14	7	7	2
Environmental Protection	5	6	4	3	9
Housing Enforcement	4	2	2	2	2
Street Cleansing	4	2	5	5	4
Community Safety	3	5	1	7	5
Licensing	3	3	1	0	1
Benefits	3	2	2	4	3
Electoral Services	3	1	0	1	0
Food Health and Safety	2	0	0	0	0
Arts and Leisure	1	2	3	3	1
Disabled Facilities Grants	1	1	1	4	3
Systems Development	1	0	0	0	0
Freedom of Information	1	0	0	0	0
Communities	0	2	0	0	0
Building Control	0	1	0	0	1
Cemetery	0	1	0	0	0
Financial Creditors and Debtors	0	1	2	0	0
Growth and Regeneration	0	1	0	0	1
Internal Confidential Issues	0	1	1	0	0
Local Land Charges	0	1	0	2	0
Member and Support Services	0	1	0	1	2
WLDC Council in General	0	1	0	1	2
Totals	159	176	210	155	178

# Appendix D – Upheld complaints 2024/25 by Service

	Complaints received	Upheld Complaints
Waste Services	45	17
Planning and Development, Trees and Conservation	15	5
Customer Services	8	5
Street Cleansing	4	2
Planning Enforcement	8	1
Property Services	8	1
Revenues (Council tax)	8	0
Home Choices	6	0
Environmental Protection	5	0
Housing Enforcement	4	0
Benefits	3	0
Community Safety	3	0
Electoral Services	3	0
Licensing	3	0
Food, Health and Safety	2	0
Arts and Leisure	1	0
Disabled Facilities Grants	1	0
PA and FOI Team	1	0
System Development	1	0
Totals	159	31

# Governance and Audit Committee Work Plan (as at 21 July 2025)

# Purpose:

This report provides a summary of items of business at upcoming meetings.

#### Recommendation:

1. That members note the contents of the report.

Date	Title	Lead Officer	Purpose of the report	Date First Published
29 JULY 2025				
29 Jul 2025	Quarter one Strategic Risk Report	Katy Allen, Corporate Governance Officer	Quarter one reporting of the Strategic Risk Register	09 April 2025
29 Jul 2025 Page 259	Internal Audit Progress Report	Katy Allen, Corporate Governance Officer	The internal audit plan for 2025/26 was approved by the Governance and Audit Committee at the 11 March 2025 meeting. This report provides an update on progress against the plan and summarises the results of work to date.	
29 Jul 2025	Draft Statement of Accounts 2024/25	Comie Campbell, Interim Financial Services Manager (Deputy S151)	To receive the draft statement of accounts for 2024/25	09 April 2025
29 Jul 2025	(DRAFT) Annual Governance Statement 2024 - 2025	Lisa Langdon, Assistant Director People and Democratic (Monitoring Officer)	To present to the Governance and Audit Committee a copy of the DRAFT Annual Governance Statement for 2024-25 for review and comments	
29 Jul 2025	Annual Voice of the Customer Report 2024/25	Natalie Kostiuk, Customer Experience Officer	To summarise customer feedback received during the year 2024/25 and analyse customer contact demand data to provide a clear view of the voice of the customer.	09 April 2025

30 SEPTEMBE	ER 2025			
30 Sep 2025	Local Government and Social Care Ombudsman (LGSCO) Annual Review Letter Report 2024/25	Natalie Kostiuk, Customer Experience Officer	Report on the Local Government and Social Care Ombudsman (LGSCO) Annual Review Letter 2025 covering complaints referred to and decided by them between April 2024 and March 2025. Examining the types and outcomes of complaints referred and benchmarking with other similar local authorities.	09 April 2025
30 Sep 2025	Joint Committee for Devolution Update Report	Lisa Langdon, Assistant Director People and Democratic (Monitoring Officer)	To update the Committee on the Joint Committee for Devolution	
30 Sep 2025 U W O O O	Verbal Report: Procurement Lincolnshire Update	Peter Davy, Director of Finance and Assets (Section 151 Officer)	Verbal update to be given by Lincolnshire County Council representative on how the work of Procurement Lincolnshire impacts upon WLDC.	
NOVEMBE	R 2025			
25 Nov 2025	Quarter Two Strategic Risk Register	Katy Allen, Corporate Governance Officer	Quarter Two reporting of the Strategic Risk Register	09 April 2025
25 Nov 2025	Audit of the Statement of Accounts 2024/25 Sign Off	Comie Campbell, Interim Financial Services Manager (Deputy S151)	Statement of Accounts 2024/25 Sign off by External Audit	09 April 2025
20 JANUARY	2026			
20 Jan 2026	Quarter three Strategic risks	Katy Allen, Corporate Governance Officer	Reporting of Strategic Risk Register for quarter three	09 April 2025
10 MARCH 202	26			
21 APRIL 2026	6			
21 Apr 2026	Strategic Risk Register	Katy Allen, Corporate Governance Officer	Year end review of the Strategic Risk Register	09 April 2025